## Town of Gilbert, Arizona Comprehensive Annual Financial Report

Fiscal Year Ended June 30, 2013











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Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Town of Gilbert Arizona

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2012

Executive Director/CEO

## Comprehensive Annual Financial Report

Year Ended June 30, 2013



#### John W. Lewis, Mayor

Ben Cooper, Vice Mayor Eddie Cook, Council Member Jenn Daniels, Council Member Victor Petersen, Council Member Jordan Ray, Council Member Jared Taylor, Council Member

Patrick Banger, Manager

Prepared by the Finance & Management Services Department

Cindi Mattheisen, Finance & Management Services Director

#### TOWN OF GILBERT, ARIZONA Comprehensive Annual Financial Report For the Year Ended June 30, 2013

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#### **Introductory Section**

Letter of Transmittal
Advisory Organization Chart
Organization Reporting Chart



December 9, 2013

Honorable Mayor, Members of the Council, and Gilbert Citizens:

I am pleased to submit to you the *Comprehensive Annual Financial Report (CAFR)* for the Town of Gilbert (Gilbert), for the fiscal year ended June 30, 2013. State law (Arizona Revised Statutes §9-481) requires that local governments publish a complete set of audited financial statements within six months of the close of each fiscal year.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any significant misstatements.

Heinfeld, Meech & Company, a firm of licensed certified public accountants, has issued an unmodified opinion on Gilbert's financial statements for the year ended June 30, 2013. The independent auditors' report is located in the Financial Section of this report.

This letter of transmittal is designed to complement Management's Discussion and Analysis (MD&A) and should be read in conjunction with it. The MD&A can be found in the Financial Section of this report.

#### GILBERT PROFILE

#### Governmental Structure

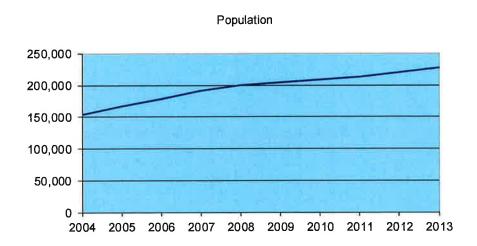
Gilbert is an Arizona Municipal Corporation, operating as a general law community as prescribed in the Arizona Revised Statutes. Gilbert was incorporated July 6, 1920, and operates under the Council-Manager form of government. The Mayor is a member of the Council and is elected by the voters for a four-year term. Six additional council members are elected at-large to staggered four-year terms.

The Mayor is the chief executive officer and chairperson of the Council. The Town Manager (Manager) is appointed by the Council and serves as the chief administrative officer. During fiscal year 2013, the Manager administered Gilbert's operations through a staff of 1,203 budgeted full time equivalent positions.

Gilbert provides or administers a full range of services including police and fire protection, development services, public works (water, wastewater, environmental services, and streets), and parks and recreation services (parks, recreation, libraries, culture and arts, and social services). Transit and "dial-a-ride" services are provided through an intergovernmental agreement with the Regional Public Transportation Authority. Library services, incarceration and animal control are provided through intergovernmental agreements with Maricopa County.

#### Geography and Population

Gilbert is located in the southeastern section of the greater Phoenix metropolitan area in Maricopa County, bounded on the north and east by the City of Mesa, on the west by the City of Chandler, on the southeast by the Town of Queen Creek, and on the south by the Gila River Indian Community. Gilbert has a planning area of 72.6 square miles. The most recent estimate of population as of July 1, 2013, was 227,598 (this estimate is from the Maricopa Association of Governments), an increase of 3.6% from fiscal year 2012. The following graph depicts the ten-year population trend for Gilbert.



#### **FACTORS AFFECTING FINANCIAL CONDITION**

#### **Growth and Construction**

There were 2,015 new residential permits and 224 commercial permits issued in fiscal year 2013 which represents a decrease of 316 residential permits and an increase of 42 commercial permits from the prior fiscal year. The total value of all new construction in fiscal year 2013, including commercial, was \$534 million, up from \$475 million in fiscal year 2012, but still down significantly from over \$1 billion in each of the peak growth years of 2004 and 2005.

System Development Fees (SDF's) are collected for capital needs related to growth in the community. The Council has adopted SDF's for police, fire, general government, traffic signals, parks and recreation, water resources, water, and wastewater. The fees are based on build-out system requirements to serve the projected population and land uses. During fiscal year 2013, a total of \$48 million was collected in SDF's compared to \$51 million in fiscal year 2012.

#### **Economic Development**

With over 227,000 residents, Gilbert, Arizona is a clean, safe and vibrant community and nationally recognized as the 33rd best place to live in the nation (CNN/Money Magazine, 2012); 2nd safest community in the nation (FBI Crime Statistics, 2013); 8th Most Thriving City in the United States (The Daily Beast, 2013) and was the recent recipient of the Freedom Award, the highest recognition given by the U.S. Secretary of Defense to organizations for the support of their employees who serve in the National Guard and Reserve. Gilbert is an educated community with 38.8% of its residents holding a bachelor's degree or higher, compared with 28.1% nationally. While the national unemployment rate has hovered around 7%, Gilbert's unemployment rate as of August 2013 is 5.9%, as compared to the state of Arizona's unemployment of 8.7%.

Currently, Gilbert has an existing commercial portfolio of 7 million square feet of industrial space, 4.5 million square feet of office space, 200 acres light industrial and 663 acres business park. Major employers include: Banner MD Anderson Cancer Center, Go Daddy, Mapfre Insurance, Unicon, Orbital Sciences, Lockheed Martin, Heliae, Cardiovascular & Stem Cell Consultants, Celebration Stem Cell Centre, Banner Health, and Dignity Health.

Economic development activity and growth in Fiscal Year 2013 was a record fiscal year for Gilbert's Office of Economic Development. Business locates and expansions totaled 30 projects which included a capital investment of over \$194 million. As a result, just less than 1.5 million square feet of office, industrial and retail space were absorbed or constructed and 1,645 jobs were added to the local economy. In comparing fiscal year 2012 with fiscal year 2013, these activities represent a 67% increase in projects, a 3% increase in announced jobs, a 230% increase in announced, absorbed or constructed commercial space, and a 170% increase in announced capital investment. Gilbert's job-based economic development strategy specifically identifies: science and technology, aerospace and defense, advanced manufacturing, clean technology and renewable energy, and advanced business services.

Gilbert is committed to attracting higher education institutions to the community. Upon finalizing the development agreement in September, Chicago-based St. Xavier University, a Catholic school founded in 1846, will move forward with its plans to open a campus in Gilbert's Heritage District. The University's presence will enhance the educational opportunities for residents of Gilbert and residents in the region and will generate additional commercial activities in the Heritage District.

Gilbert was recognized by the International Economic Development Council as an Accredited Economic Development Organization (AEDO). This designation acknowledges Gilbert as the first Arizona economic development organization, the second municipality and one of just 35 economic development organizations in the nation to receive the AEDO.

To address long-range infrastructure needs and commercial real estate density along Gilbert's Central Business Corridor, the community worked with Nationwide Realty Investors, Ltd. (NRI) to establish a development agreement for a 250-acre-plus exclusive project that will provide more than three million square feet of Class A office space at the southeast corner of Gilbert Road and the Loop 202 Freeway. The master plan for the development named "Rivulon" calls for 3.1 million square feet of office space, 500,000 square feet of retail space, at least 250 hotel rooms and will result in more than a \$750 million investment. The development will deliver an initial 120,000 square foot, 4-story speculative Class A office building while keeping 250,000 square feet of pad-ready office space available at all times. This project will double Gilbert's office space in a premier location on the 202 Corridor, thereby allowing Gilbert to attract high-wage employers with immediate expansion or relocation needs.

Gilbert's Heritage District is undergoing a revitalization that is shaping the historic, symbolic center and heart of the community. The Heritage District offers opportunity for the adaptation of historic and significant properties in the original downtown area to uses that will have a positive impact on the adjacent residential and commercial sectors. Through its extensive redevelopment, planning, attraction and business retention and expansion efforts, Gilbert has experienced an influx in entrepreneurial restaurant, retail and art and cultural developments within the Heritage District during Fiscal Year 2013. Several steps contributed to the success of Gilbert's Heritage District including:

- Partnership with Arizona State University's Masters of Real Estate Development program to assess and develop solutions for vacant land within the Heritage District
- Recruitment of a Gilbert campus for Chicago-based Saint Xavier University
- Recommendation for a designated arts, culture and entertainment district in the downtown Heritage District
- Development agreement for the Heritage Marketplace, a mixed-use project including restaurants, shops and office space, with the potential addition of residential lofts in a future phase

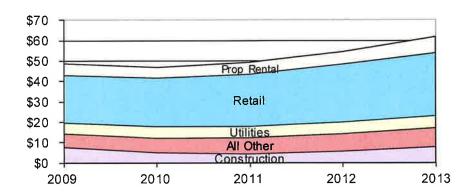
Gilbert's knowledge assets include Arizona State University (ASU) Polytechnic Campus, Chandler-Gilbert Community College, A.T. Still University, as well as over 69 other colleges, universities and technical schools within a 30-minute commute. Gilbert is also home to Campo Verde High School which has the largest Project Lead the Way Biomedical Sciences Program in the country.

Gilbert's connectivity to major markets is provided through a comprehensive transportation network which includes the Santan Loop 202 and US-60 Superstition Freeways, Sky Harbor International Airport, and Phoenix-Mesa Gateway Airport. This robust transportation network provides access to Gilbert-based enterprises while providing reliable and accessible modes of transportation to local, national and international markets. Both the Loop 202 and US-60 are six-lane divided highways that connect to Interstate 10. Located just over 10 miles west of Gilbert, Phoenix Sky Harbor Airport is served by 16 major airlines. Sky Harbor is one of the ten busiest airports in the nation for passenger traffic with 100,000 passengers daily and a \$79 million daily economic impact. Sky Harbor cargo facilities handle over 800 tons of freight a day. Phoenix-Mesa Gateway Airport is located on Gilbert's eastern border and handles over one million passengers yearly with flights to 35 destinations throughout the United States. The airport also provides air cargo services and is located within a Foreign Trade Zone for duty free business activities and commerce.

#### Transaction Privilege (Sales) Tax Trend

Sales tax revenues represented 50% of General Fund revenues for fiscal year 2013, totaling approximately \$61.9 million. Local sales taxes are collected by the Arizona Department of Revenue and remitted to Gilbert weekly. The following graph depicts sales tax receipts by source for the past five years.





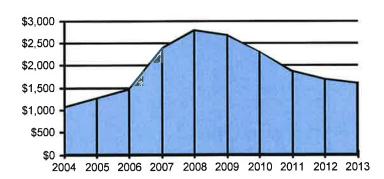
#### Property Taxes

Gilbert's property tax rate is \$1.15 per \$100 of secondary assessed valuation and is used exclusively for the payment of voter approved general obligation bond debt. Gilbert does not levy a primary property tax for general operating purposes.

#### Assessed Valuation

The assessed value of real property within the Gilbert annexed area is a vital economic forecast variable, as the State Constitution contains regulatory restrictions on the amount of debt a community may have outstanding based on secondary assessed valuation. Taking the market value of a property and applying the statutory assessment rate derives the assessed value. Residential properties are assessed at 10%, vacant land is assessed at 16%, and commercial properties are assessed at 20.5% (2004 legislation decreases the commercial property rate 0.5% a year from 25% in 2004 to 20% in 2014). This illustrates how crucial the additions of commercial properties are to the tax base. The assessed valuation decreased by 4.8% in fiscal year 2013 from \$1.675 billion to \$1.595 billion. The following graph depicts the changes in the assessed valuation in Gilbert for the past ten years:

#### Secondary Assessed Value (Millions)



#### State Shared Revenues

State shared revenues totaled \$38 million for the General Fund and \$18 million for the Streets Special Revenue Fund in fiscal year 2013, representing approximately 31% of total General Fund revenues and 98% of total Streets Special Revenue Fund revenues. State shared revenues include allocations of state sales tax, income tax, gas tax, motor vehicle in-lieu tax, and lottery funds. These revenues are shared based upon relative population in the State as determined by census. The 2010 Census established the population at 208,453 compared to 173,072 from the mid-decade census in September 2005.

#### **Budget and Financial Policies**

The Town's financial policies establish the framework for overall fiscal planning and management. The policies set forth guidelines for both current activities and long range planning. The purposes of the financial policies are:

**Balanced Budget** - The Town is required by Arizona Revised Statutes to adopt a balanced budget each fiscal year. A balanced budget is one in which the sum of estimated revenues and appropriated fund balances is equal to appropriations.

**Fiscal Conservatism** – To ensure that the Town is at all times in solid financial condition, defined as:

Cash solvency – the ability to pay bills

Budgetary solvency – the ability to balance the budget

Long-term solvency – the ability to pay future costs

Service level solvency – the ability to provide needed and desired services

**Flexibility** – To ensure the Town is in a position to respond to changes in the economy or new service challenges without an undue amount of financial stress.

**Transparency and Communication** – To utilize best practices in communicating financial information to facilitate sound decision-making, to promote openness and transparency, and to inspire public confidence and trust.

Adherence to the Highest Accounting and Management Practices – As set by the Governmental Accounting Standards Board and the Government Finance Officers Association (GFOA) standards for financial reporting and budgeting.

A five-year financial plan is developed for each operating fund and current year decisions are made with a forecasted future impact. Other financial policies that guide the budget include: maintaining a minimum General Fund balance sufficient to cover 90 days of operating expenditures and the annual debt service payments; one-time revenues are not applied toward ongoing expenditures; and establishment of an economic development reserve. The Town Council adopted a comprehensive listing of policies of responsible financial management in November of 2011.

#### Long-Term Financial Planning

In addition to the Town's General Plan and Capital Improvement Program, the Town is developing infrastructure inventories (including repair and replacement plans) and functional area master plans. The Town also has a total of six strategic initiatives as follows: Long and Short-Term Financial Plans, Community Livability, Technology Leader, Economic Development, Proactive Infrastructure, and High Performing Government, which will be discussed in more detail throughout the document. We have implemented FranklinCovey's Four Disciplines of Execution, providing an exceptional tool for advancing these goals while managing the challenges of the daily whirlwind. The Town is updating its Long-Term Financial Plan according to the GFOA guidelines offered in the book *Financing the Future* by Shayne Kavanagh.

The key components include:

- Fiscal Environment Analysis (SWOT)
- Long-Term Revenue Forecasting
- Long-Range Expenditure Forecasting
- Debt Analysis
- Financial Balance Analysis
- Financial Strategies Development
- Transition and Implementation
  - o Education
  - o Policies

#### **AWARDS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Gilbert for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2012. This was the 22nd consecutive year that Gilbert has received this prestigious award. In order to be awarded a Certificate of Achievement, we must publish an easily readable and efficiently organized CAFR that satisfies both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In addition, Gilbert also received the GFOA's Distinguished Budget Presentation Award for our annual budget document. In order to qualify for this award, our budget document was judged to be proficient as a policy document, a financial plan, an operations guide, and a communications device. Gilbert has received this award 14 consecutive years.

#### **ACKNOWLEDGMENTS**

The completion of this report is the result of the efficient and dedicated services of the entire staff of the Accounting Division. I would like to give special recognition to Florence Shultz, Accounting Manager, and Dana Faulisi, Senior Accountant, who were primarily responsible for preparing this document. In addition, I would like to thank staff from all Town departments for their contributions and assistance.

Finally, I wish to acknowledge the continued support of the Council and the Manager in providing the leadership necessary for sound financial management.

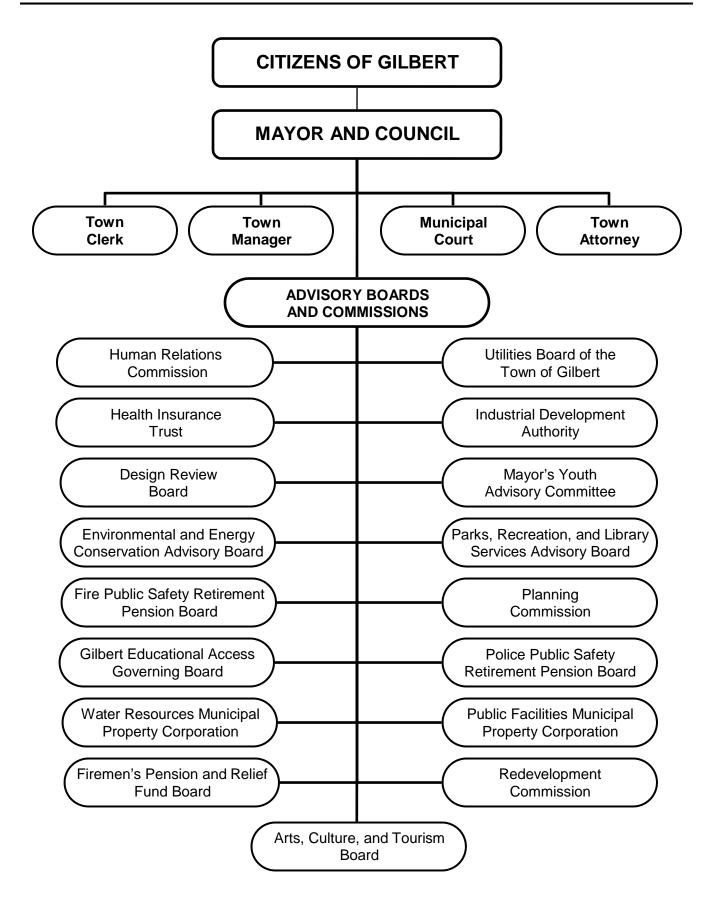
Respectfully submitted,

Cindi Mattheisen, CPA

Finance & Management Services Director

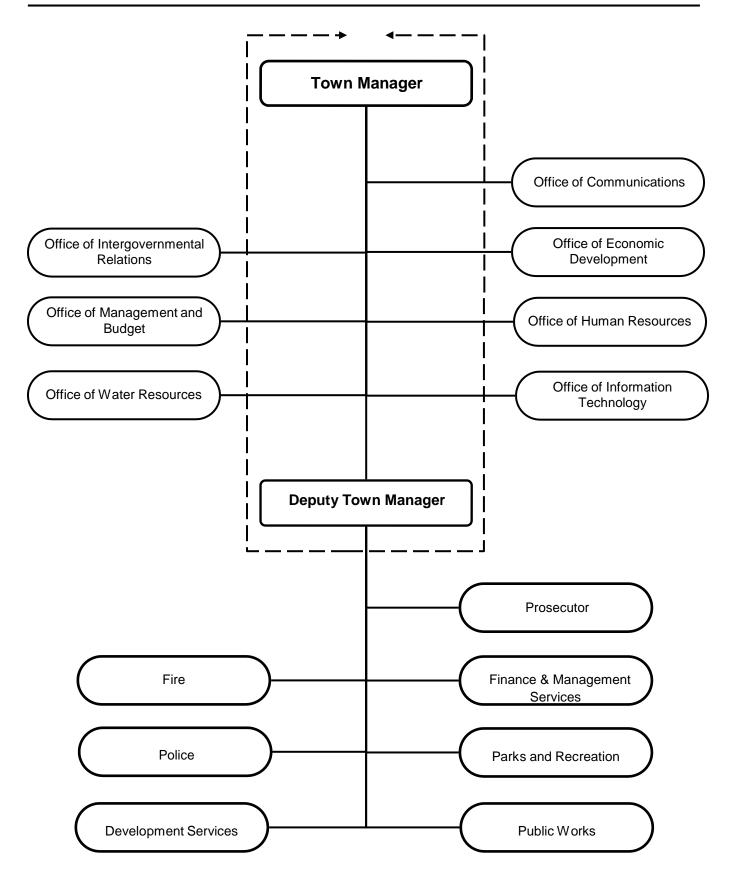


#### **Advisory Organization Chart**





#### **Organization Reporting Chart**





#### **Financial Section**

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

**Government-wide Financial Statements Fund Financial Statements** 

**Notes to the Financial Statements** 

**Combining and Individual Fund Statements and Schedules** 



10120 N. Oracle Road Tucson, Arizona 85704 *Tel* (520) 742-2611 *Fax* (520) 742-2718

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the Town Council Town of Gilbert, Arizona

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of Town of Gilbert, Arizona (Town), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the Town of Gilbert, Arizona, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and Streets Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As described in Note 1, the Town implemented the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, for the year ended June 30, 2013, which represents a change in accounting principle. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 14 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying supplementary information such as the Introductory Section, Combining and Individual Fund Statements and Schedules, and Statistical Section are presented for purposes of additional analysis and are not a required part of the financial statements. The Combining and Individual Fund Statements and Schedules, as listed in the table of contents, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Combining and Individual Fund Statements and Schedules information is fairly stated in all material respects in relation to the basic financial statements as a whole. The Introductory Section and Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2013, on our consideration of Town of Gilbert, Arizona's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Town of Gilbert, Arizona's internal control over financial reporting and compliance.

HEINFELD, MEECH & CO., P.C. CPAs and Business Consultants

Heinfeld, melch & Co., P.C.

December 9, 2013

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Gilbert (Gilbert), we offer this narrative overview and analysis of Gilbert's financial activities for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with information provided in the transmittal letter.

#### **Financial Highlights**

- Gilbert's assets exceeded its liabilities at the end of the fiscal year by \$1.5 billion. Included in this
  amount defined as net position is \$371 million of unrestricted net position, of which \$142 million is
  invested in joint ventures with the Cities of Mesa and Chandler and the Town of Queen Creek, and
  \$229 million which may be used to fund ongoing operations in future years.
- Net position includes a \$688 million net investment in capital assets such as streets, park land, and municipal buildings and a \$325 million net investment in water, wastewater and environmental services infrastructure and equipment.
- The combined fund balance for all governmental funds is \$195 million, of which \$82 million is unrestricted.
- The General Fund unrestricted fund balance is \$70 million, of which \$10 million has been assigned for capital replacement.
- The remaining General Fund unassigned balance of \$60 million is approximately 58% of the total fund expenditures.
- Gilbert's total bonded debt outstanding at the end of the fiscal year was \$434 million, as compared to \$470 million at the end of fiscal year 2012.

#### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to Gilbert's basic financial statements which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### **Government-wide financial statements**

The **government-wide financial statements** are designed to provide readers with a broad overview of the finances of Gilbert as a whole, in a manner similar to a private-sector business.

The **statement of net position** presents information on all of Gilbert's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether Gilbert's financial position is improving or declining.

The **statement of activities** presents the changes in net position from the previous year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Gilbert that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover a majority or all of their costs through user fees and charges (*business-type activities*). The *governmental activities* of Gilbert include general government, public safety, highways and streets, parks and recreation, and transportation. The *business-type activities* include water, wastewater, and environmental services.

The government-wide financial statements also include the Industrial Development Authority as a component unit of Gilbert. The Authority provides financing for eligible private sector entities to acquire and construct facilities deemed to be in the public interest. The financial information for the Authority is presented separately in the statements.

3

The government-wide financial statements can be found on pages 15-17 of this report.

#### **Fund financial statements**

A fund is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. Gilbert, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of Gilbert's funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental Funds

Governmental funds account for essentially the same functions reported as governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, however, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at fiscal year end. This information may be useful in evaluating a government's near-term financing ability.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of Gilbert's near-term financing decisions. To facilitate this comparison, reconciliations are provided with the fund financial statements.

The basic governmental fund financial statements can be found on pages 18-27.

#### **Proprietary Funds**

Gilbert maintains two different types of proprietary funds. *Enterprise Funds* report the same functions presented as business-type activities in the government-wide financial statements, which include water, wastewater, and environmental services. *Internal Service Funds* accumulate and allocate costs internally among the various functions. Gilbert uses internal service funds to account for maintenance of its fleet of vehicles, copy service operations, and employee health and dental self-insurance. The assets and liabilities of the internal service funds are included in the governmental activities column of the government-wide statement of net position. Costs of internal service funds are allocated to the various user functions on the government-wide statement of activities. Enterprise funds provide the same information as the government-wide financial statements, only with more detail. Internal service funds are combined into a single column on the proprietary funds statements. Additional detail for the internal service funds can be found on pages 93-99.

The proprietary fund statements can be found on pages 28-33.

#### Fiduciary Funds

Fiduciary funds account for resources held for the benefit of parties outside the government. These funds are not included in the government-wide statements as these funds are not available to support Gilbert's operations.

The fiduciary fund statements can be found on pages 34-35.

#### Notes to the financial statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements and should be read with the financial statements.

The notes to the financial statements can be found on pages 37-68.

#### **Government-wide Financial Analysis**

Net position serves as a useful indicator of a government's financial position. The following table reflects the condensed Statement of Net Position as of June 30, 2013 and 2012.

Town of Gilbert Condensed Statement of Net Position

|                                  | Governmen      | tal Activities | Business-ty    | pe Activities  | Total            |                  |  |  |
|----------------------------------|----------------|----------------|----------------|----------------|------------------|------------------|--|--|
|                                  | 2013           | 2012           | 2013           | 2012           | 2013             | 2012             |  |  |
| Current and other assets         | \$ 252,230,825 | \$ 238,239,389 | \$ 347,855,563 | \$ 322,483,617 | \$ 600,086,388   | \$ 560,723,006   |  |  |
| Capital assets                   | 958,295,935    | 971,493,653    | 450,584,901    | 448,330,984    | 1,408,880,836    | 1,419,824,637    |  |  |
| Total assets                     | 1,210,526,760  | 1,209,733,042  | 798,440,464    | 770,814,601    | 2,008,967,224    | 1,980,547,643    |  |  |
| Long-term liabilities            | 303,184,128    | 327,204,298    | 120,994,065    | 135,318,490    | 424,178,193      | 462,522,788      |  |  |
| Other liabilities                | 51,735,948     | 51,053,891     | 17,232,584     | 11,754,773     | 68,968,532       | 62,808,664       |  |  |
| Total liabilities                | 354,920,076    | 378,258,189    | 138,226,649    | 147,073,263    | 493,146,725      | 525,331,452      |  |  |
| Net position:                    |                |                |                |                |                  |                  |  |  |
| Net investment in capital assets | 687,909,606    | 695,984,256    | 325,356,563    | 316,268,041    | 1,013,266,169    | 1,012,252,297    |  |  |
| Restricted                       | 60,524,680     | 52,217,239     | 70,878,871     | 71,375,688     | 131,403,551      | 123,592,927      |  |  |
| Unrestricted                     | 107,172,398    | 83,273,358     | 263,978,381    | 236,097,609    | 371,150,779      | 319,370,967      |  |  |
| Total net position               | \$ 855,606,684 | \$ 831,474,853 | \$ 660,213,815 | \$ 623,741,338 | \$ 1,515,820,499 | \$ 1,455,216,191 |  |  |

Net position consists of three components. The largest portion of Gilbert's net position (67%) is its investment in capital assets (land, buildings, equipment, infrastructure, etc.), less depreciation and any related debt used to acquire those assets that is still outstanding. Gilbert uses these capital assets to provide services to citizens; consequently, these assets are not available for appropriation. Although Gilbert's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt are provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of Gilbert's net position (9%) represents resources that are subject to external restrictions on how they may be used. The remaining portion of net position (24%) includes \$142 million which is invested in joint ventures with the Cities of Mesa and Chandler and the Town of Queen Creek and \$229 million which may be used to meet the government's ongoing obligations to citizens, customers, and creditors.

#### **Governmental Activities**

Governmental activities in fiscal year 2013 increased Gilbert's net position by \$24 million, accounting for 40% of the total growth in net position. Taxes and program revenues (charges for services and grants and contributions that are clearly identifiable to operating functions) were Gilbert's most significant revenue sources comprising 98.5% of total revenues for governmental activities. Taxes (local and state-shared) were \$124 million, an increase of \$10 million from the prior year. Program revenues were \$76 million, an increase of \$12 million from the prior year which was mostly due to the increase in capital grants and contributions. It should be noted that \$4.6 million of the total program revenues represent capital contributions from developers of street related infrastructure; and, therefore, were not cash revenues available to cover operating expenses.

The other component of the change in net position is expenses. The largest expense functions were public safety which represented 38%, and highways and streets which represented 25% of total governmental activities expenses. Total expenses increased \$3.7 million (2%) over the prior fiscal year. A portion of this increase was due to a \$3.3 million increase in personnel costs for the public safety function.

The following table details the changes in net position for governmental and business-type activities.

#### Changes in Net Position Governmental Business-type

**Activities Activities Total** 2013 2012 2013 2012 2013 2012 Revenues Program revenues: 19,176,355 \$ 95,474,505 94,369,075 Charges for services 17,013,296 \$ 76,298,150 \$ 77,355,779 \$ Operating grants and contributions 21,270,393 21,044,646 21,270,393 21,044,646 Capital grants and contributions 36,088,697 26,060,002 34,152,978 37,221,712 70,241,675 63,281,714 General revenues: Sales taxes 61,813,421 54,513,265 61,813,421 54,513,265 Property taxes 19,183,696 21,502,322 19,183,696 21,502,322 State-shared sales taxes 17,062,262 16,288,580 17,062,262 16,288,580 State-shared income taxes 21,293,026 17,593,587 21,293,026 17,593,587 Other taxes 4,459,359 3,793,777 4,459,359 3,793,777 Grants and contributions not restricted to specific programs 1,192,913 1,349,124 1,192,913 1,349,124 Unrestricted investment earnings 722,141 1,909,629 1,061,205 1,244,149 1,783,346 3,153,778 Other 6,725,608 932,108 4,922,205 1,178,738 1,803,403 2,110,846 Total revenues 203,194,371 185,990,433 112,691,071 117,625,043 315,885,442 303,615,476 **Expenses** 10,461,389 10,461,389 2,982,636 Management and policy 2,982,636 Support services \* 8,632,288 8,632,288 Finance and management services 4,149,492 1,216,418 4,149,492 1,216,418 Legal and court 5,474,112 5,409,709 5,474,112 5,409,709 Development services 6,849,490 8,551,083 6,849,490 8,551,083 Police 42,759,060 40,466,828 42,759,060 40,466,828 Fire 25,866,786 24,906,506 25,866,786 24,906,506 Highways and streets 44,048,280 43,437,623 44,048,280 43,437,623 Parks and recreation 20,857,878 19,931,592 20,857,878 19,931,592 Transportation 461,120 1,268,998 461,120 1,268,998 3,113,705 Non departmental 2,910,114 3,113,705 2,910,114 Interest and fiscal charges on long-term debt 15.142.477 15.785.320 15,142,477 15.785.320 Water 38,339,466 37,694,869 38,339,466 37,694,869 Wastewater 22,169,529 22,661,900 22,169,529 22,661,900 15,588,350 Environmental services 15,588,350 14,917,749 14,917,749 Total expenses 179.183.789 175.499.115 76,097,345 75,274,518 255,281,134 250,773,633 Increase in net position before 60,604,308 24,010,582 36,593,726 42,350,525 transfers 10,491,318 52,841,843 **Transfers** 121,249 (690, 244)(121, 249)690,244 Increase in net position 9,801,074 36,472,477 43,040,769 60,604,308 52,841,843 24,131,831 Net position, beginning of year 831,474,853 821,673,779 623,741,338 580,700,569 1,455,216,191 1,402,374,348 Net position, end of year 855,606,684 \$ 831,474,853 \$ 660,213,815 \$ 623,741,338 \$ 1,515,820,499 \$ 1,455,216,191

<sup>\*</sup> During fiscal year 2013, the support services function was eliminated. Expenditures previously reported under the support services function were moved to management and policy and to finance and management services.

#### **Business-type Activities**

Development related growth increased Gilbert's net position for business-type activities in fiscal year 2013 by \$36 million including \$30 million in system development fee collections and \$3.8 million in water and wastewater infrastructure contributed by developers. The revenues for business-type activities decreased \$5 million from the prior year mainly due to the decrease in capital contributions of \$3 million. Expenses increased \$800 thousand (1%) from the prior year.

#### **Financial Analysis of Gilbert's Funds**

As noted earlier, Gilbert maintains fund accounting to demonstrate compliance with budgetary and legal requirements. The following is a brief discussion of financial highlights from the fund financial statements.

#### **Governmental Funds**

The focus of the governmental funds is to provide information on near-term inflows, outflows, and balances of resources available for spending. Such information is useful in assessing Gilbert's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Gilbert operated and separately reported the following major governmental funds:

- General Fund
- Streets Special Revenue Fund
- General Debt Service Fund
- Special Assessments Debt Service Fund
- Streets and Transportation Capital Projects Fund
- Municipal Facilities Capital Projects Fund
- Parks, Open Space and Recreation Capital Projects Fund

All nonmajor funds are combined for reporting purposes captioned "Other Governmental Funds".

As of the end of fiscal year 2013, the governmental funds reported ending unrestricted fund balances totaling \$82 million, an increase of \$24 million in comparison with the prior fiscal year.

### Town of Gilbert Governmental Funds - Fund Balances As of June 30, 2013

|   | Restricted    | Unrestricted  | Total          |
|---|---------------|---------------|----------------|
| General   | \$ -          | \$ 69,647,550 | \$ 69,647,550  |
| Streets Special Revenue                           | 13,925,796    | 4,482,970     | 18,408,766     |
| General Debt Service                              | 9,599,968     | 1,135,277     | 10,735,245     |
| Special Assessments Debt Service                  | 40            | (638)         | (598)          |
| Streets and Transportation Capital Projects       | 29,484,118    | 30,142,024    | 59,626,142     |
| Municipal Facilities Capital Projects             | 6,894,361     | (23,428,795)  | (16,534,434)   |
| Parks, Open Space and Recreation Capital Projects | 17,136,758    | -             | 17,136,758     |
| Other Governmental Funds                          | 12,613,357    | 317,480       | 12,930,837     |
| Total Fund Balances                               | \$ 89,654,398 | \$ 82,295,868 | \$ 171,950,266 |

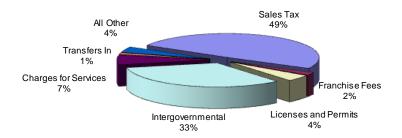
#### General Fund

The General Fund is the primary operating fund. At the end of fiscal year 2013, the fund balance of the General Fund was \$93.2 million, an increase of \$14.9 million from the prior year mainly due to the increase in local sales tax and intergovernmental revenue. The unrestricted portion of the fund balance was \$70 million, of which \$10 million has been assigned for capital replacement. As a measure of the General Fund's liquidity, it may be useful to compare its available fund balance to total fund expenditures. The General Fund's unassigned fund balance represents 58% of total General Fund expenditures for the current year.

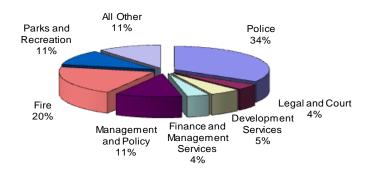
Key elements of General Fund sources and uses are as follows:

- Overall, revenues exceeded expenditures in the General Fund by \$20.7 million; however, transfers to other funds (net) were \$5.8 million resulting in an increase in fund balance of \$14.9 million. The transfers out included \$5.7 million for general debt obligations.
- Local sales tax and intergovernmental revenues are the largest revenue sources for the General Fund accounting for 83% of the total revenues.
- Local sales tax, which accounts for half of total General Fund revenues, increased \$7.4 million (13.6%) from the prior fiscal year which continues to be due to the economic recovery.
- Intergovernmental revenue increased \$4.6 million (12%) from the prior fiscal year mainly due to increased state shared income tax revenue.
- Public safety expenditures which comprise 57.8% of the total General Fund expenditures increased \$3.8 million (6.7%) over the prior fiscal year mainly due to an increase in personnel costs.
- Management and policy and finance and management services increased in total by \$2.2 million over the prior fiscal year partly due to an increase in personnel costs (due to reorganization, support services function was eliminated and these divisions are now part of management and policy and finance and management services functions).

#### General Fund Sources \$125.5 Million



#### General Fund Uses \$110.6 Million



#### Streets Special Revenue Fund

The Streets Fund revenues include state shared revenues which are highway user revenues, vehicle license taxes and lottery funds. The gasoline taxes and lottery funds are required by state statute to be used for transportation purposes. The vehicle license tax has been designated by Council to fund the preventive maintenance activities of the Streets Fund. Total revenues increased \$1.1 million (6%) from the prior year. This was primarily due to increased highway user revenue of \$1 million. Total expenditures increased by \$617 thousand (6%) due to increased highways and streets expenditures. In total, revenues exceeded expenditures by \$6.9 million; however, there were \$4 million in transfers to other funds including \$3.3 million to the Debt Service Fund, resulting in a \$3 million (19%) increase in fund balance.

#### Other Major Governmental Funds

**General Debt Service.** The fund balance increased by \$546 thousand during the year. This was primarily due to the current year property tax revenues of \$19.2 million and transfers in from other funds of \$20.2 million offset by the debt service requirements of \$39 million. The remaining fund balance of \$10.7 million will be used to fund future debt service payments on voter approved general obligation bonds.

**Special Assessments Debt Service.** The deficit balance will be eliminated through future special assessment revenue.

**Streets and Transportation Capital Projects.** The fund balance decreased by \$7.3 million to \$59.6 million. Current year expenditures exceeded revenues by \$9.8 million but this deficit was covered by existing fund balance.

**Municipal Facilities Capital Projects.** The fund balance decreased by \$288 thousand during the year from a deficit of \$16.2 million to a deficit of \$16.5 million. Current year revenues and expenditures decreased from prior year by \$2.8 million and \$3.9 million, respectively, due to the completion of a fire station in fiscal year 2012 that was partially funded with a federal grant. The deficit will be covered by future collections of system development fees.

**Parks, Open Space and Recreation Capital Projects.** The fund balance increased by \$2.5 million to \$17.1 million. Current year revenues of \$9.7 million exceeded expenditures of \$2 million; however, there were \$5.4 million in transfers to other funds which included \$5.3 million to the General Debt Service Fund.

#### Nonmajor Governmental Funds

All nonmajor governmental funds are combined into one column on the governmental fund statements. The combined fund balance of these funds decreased \$470 thousand (3.8%) to a balance at year end of \$12.9 million. Nonmajor funds represent 6.6% of the total governmental fund balance.

#### **Proprietary Funds**

Gilbert's proprietary funds statements are prepared on the same basis (accrual) as the government-wide financial statements. Gilbert operates and separately reports the following proprietary funds:

- Water Fund
- Wastewater Fund
- Environmental Services Fund

#### Water Fund

The Water Fund is responsible for producing and distributing potable water that meets all county, state and federal drinking water standards. The water system is also sized and pressurized to provide adequate fire suppression to the entire Town and operates two surface water treatment facilities capable of producing 57 million gallons per day (mgd) and 19 ground water wells capable of producing 43.5 mgd. Net position increased by \$18.3 million to \$348 million due primarily to capital contributions of \$19.2 million, including \$16.6 million in system development fees and \$2.6 million in distribution lines contributed by developers. Operating income was \$5.6 million.

#### Wastewater Fund

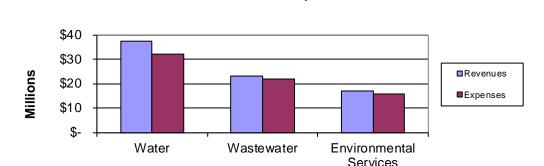
The Wastewater Fund provides wastewater collection and treatment services to residents and businesses in Gilbert. The services also include the storage and distribution of effluent (treated wastewater). Net position increased \$16.7 million to \$284.4 million due primarily to capital contributions of \$14.9 million, including \$13.8 million in system development fees and \$1.1 million in collection lines contributed by developers. Operating income was \$1 million.

#### **Environmental Services Fund**

Gilbert operates the Environmental Services Fund to provide residential and commercial refuse collection and residential recycling services. Residential services are provided exclusively by Gilbert, while the commercial service competes with the private sector for customers. Net position increased by \$1.4 million to \$26.9 million primarily from operating income.

The following graph compares the fiscal year revenues to expenses for the Water, Wastewater and Environmental Services Funds.

Proprietary Funds
Operating
Revenues and Expenses



#### **General Fund Budgetary Highlights**

There was no difference between the original adopted budget and the final amended budget in total; however, there were several contingency transfers made to the various functions. The final amended budget projected that expenditures would exceed revenues by \$8 million and included \$5.3 million in net transfers to other funds resulting in a \$13.7 million reduction to fund balance per the budget.

During the year actual revenues exceeded the budgeted amount by \$11 million (10%) mainly due to higher than expected local sales taxes. Actual expenditures were less than budgeted by \$18.1 million (15%) mainly due to not needing budgeted contingency. This resulted in an excess of revenues over expenditures of \$29.2 million more than budgeted, resulting in the actual net change in fund balance being \$28.6 million more than budgeted.

#### **Capital Asset and Debt Administration**

**Capital Assets.** As of June 30, 2013, Gilbert had \$1.4 billion in capital assets. Major capital assets completed during the fiscal year included the following:

#### Governmental Activities

- Streets and traffic signal projects totaling \$19.6 million.
- Developer contributions of street related infrastructure valued at \$4.6 million.

#### **Business-type Activities**

- Developer contributions of water and wastewater infrastructure valued at \$3.8 million.
- Completed water system improvements totaling \$12.4 million and wastewater system improvements totaling \$547 thousand.

The following table presents capital assets balances, net of accumulated depreciation, for the fiscal years ended June 30, 2013 and 2012.

#### Town of Gilbert Capital Assets (net of depreciation)

|                             | Governmental   |                | Busine         | ss-type        |                  |                  |  |  |
|-----------------------------|----------------|----------------|----------------|----------------|------------------|------------------|--|--|
|                             | Acti           | ivities        | Activ          | /ities         | Total            |                  |  |  |
| · ·                         | 2013           | 2012           | 2013           | 2012           | 2013             | 2012             |  |  |
| Land                        | \$ 174,747,784 | \$ 173,438,077 | \$ 55,731,983  | \$ 50,703,249  | \$ 230,479,767   | \$ 224,141,326   |  |  |
| Construction-in-progress    | 23,134,530     | 18,101,080     | 4,117,565      | 3,044,140      | 27,252,095       | 21,145,220       |  |  |
| Buildings                   | 148,773,207    | 157,411,702    | -              | -              | 148,773,207      | 157,411,702      |  |  |
| Improvements                | 38,166,672     | 40,639,819     | -              | -              | 38,166,672       | 40,639,819       |  |  |
| Plant, Machinery & Equip    | 14,245,745     | 15,607,655     | 79,472,310     | 84,114,653     | 93,718,055       | 99,722,308       |  |  |
| Water Rights                | -              | -              | 7,453,870      | 7,552,162      | 7,453,870        | 7,552,162        |  |  |
| Infrastructure              | 559,227,997    | 566,295,320    | 303,809,174    | 302,916,780    | 863,037,171      | 869,212,100      |  |  |
| <b>Total Capital Assets</b> | \$ 958,295,935 | \$ 971,493,653 | \$ 450,584,902 | \$ 448,330,984 | \$ 1,408,880,837 | \$ 1,419,824,637 |  |  |

Total governmental capital assets decreased \$13 million and business-type capital assets increased \$2 million. The majority of the decrease for the governmental capital assets can be attributable to increased depreciation as assets get older and the removal of obsolete or auctioned machinery and equipment assets. The majority of the increase for the business-type capital assets can be attributable to the purchase of land offset by increased depreciation as assets get older.

See Note 6 on pages 50-52 for further information regarding capital assets.

**Long-term Debt.** At June 30, 2013, Gilbert had total bonded debt obligations of \$307.2 million related to governmental activities and \$127.2 million in business-type activities; \$149.7 million of the outstanding debt is general obligation (GO) bonds backed by the full faith and credit of the Town of Gilbert; \$10.4 million is special assessment bonds secured by a lien against the land of the benefited property owners in Improvement Districts #19 and #20; and all other outstanding debt is secured by pledges of specific revenue sources.

The Arizona Constitution and State Statutes limit a municipality's bonded debt capacity to certain percentages of its secondary assessed valuation and by the type of project to be constructed with GO bonds. For projects involving water, wastewater, artificial lighting, parks, open space, recreational facility improvements, streets, public safety, and fire and emergency facilities, Gilbert can issue GO bonds up to 20% of its secondary assessed valuation. For any other general-purpose improvements, Gilbert may issue bonds up to 6% of its secondary assessed valuation. Gilbert's available debt margin at June 30, 2013 was \$95.7 million in the 6% capacity and \$169.3 million in the 20% capacity.

See Note 8 on pages 53-58 for additional information on debt.

The following schedule shows Gilbert's outstanding debt as of June 30, 2013 and 2012.

#### Town of Gilbert Outstanding Debt

|                                | Governmental |             |      | Business-type |                   |    |             |       |             |      |             |
|--------------------------------|--------------|-------------|------|---------------|-------------------|----|-------------|-------|-------------|------|-------------|
|                                |              | Acti        | viti | es            | Activities        |    |             | Total |             |      |             |
|                                |              | 2013        |      | 2012          | 2013 2012         |    |             | 2013  |             | 2012 |             |
| General Obligation             | \$           | 147,565,000 | \$   | 159,465,000   | \$<br>2,110,000   | \$ | 3,870,000   | \$    | 149,675,000 | \$   | 163,335,000 |
| Special Assessment             |              | 10,430,000  |      | 11,015,000    | -                 |    | -           |       | 10,430,000  |      | 11,015,000  |
| Street and Highway User        |              | 16,945,000  |      | 19,470,000    | -                 |    | -           |       | 16,945,000  |      | 19,470,000  |
| Utility Revenue                |              | -           |      | -             | 13,980,000        |    | 15,410,000  |       | 13,980,000  |      | 15,410,000  |
| Municipal Property Corporation |              | 132,295,000 |      | 141,990,000   | <br>111,120,000   |    | 118,895,000 |       | 243,415,000 |      | 260,885,000 |
| Totals                         | \$           | 307,235,000 | \$   | 331,940,000   | \$<br>127,210,000 | \$ | 138,175,000 | \$    | 434,445,000 | \$   | 470,115,000 |

Gilbert's bonds are rated by leading rating agencies that assess the risk of default based on Gilbert's financial condition. The following schedule shows Gilbert's bond ratings as of June 30, 2013.

|   | Moody's Investor<br>Service | Poors Ratings<br>Group | Fitch<br>Ratings |
|---|-----------------------------|------------------------|------------------|
| General Obligation                                | Aa1                         | AA                     | Not Rated        |
| Street and Highway User Revenue                   | Aa3                         | AA-                    | AA               |
| Water and Wastewater Revenue Refunding            | Aa3                         | AA+                    | Not Rated        |
| Public Facilities Municipal Property Corporation* | Aa2                         | AA                     | AA+              |
| Water Resources Municipal Property Corporation    | Not Rated                   | A+                     | A+               |
| Improvement Districts                             | Aa3                         | Α                      | Not Rated        |

#### **Economic Factors and Next Year's Budget**

This is an inspiring time for Gilbert. Residential and business communities alike are not only recovering from the recession, but in many cases are thriving. The Town continues to lead the Phoenix metropolitan area in residential permit activity, and is enthusiastic by the tremendous economic development partners that have engaged the community in recent years. Gilbert's first class neighborhoods and exceptional citizen satisfaction have clearly established Gilbert as an iconic location to live, work, and play.

Our business partners too are accomplishing many amazing things by establishing Gilbert's presence at the regional, national, and global level. Orbital Sciences is working with NASA to build a satellite to monitor global climate change; Chicago based St. Xavier University, a Catholic based institution founded in 1846, plans to open its first satellite campus in downtown Gilbert; Banner MD Andersen Cancer Center has begun stem cell transplants to treat cancer patients, and has initiated a second expansion of its facility; American Furniture Warehouse is the largest retail project in the state, poised to open a nearly 600,000 square foot retail facility; Heliae, a remarkable success story from ASU Polytechnic, is recognized nationally as the leader in algae technology, and is undertaking an ambitious expansion of its Gilbert facility; and Nationwide Reality Investment is establishing a first class mixed use complex to include over 3,100,000 square feet of new office and retail space at Gilbert's western entrance along the 202 freeway corridor.

Gilbert is committed to doing its part to ensure the continued success of the community. The Gilbert Town Council made solid responsible decisions during the recession, positioning the Town to succeed during recovery. As the economy began to improve, Gilbert's staff and Council approached recovery just as seriously as it did recession, aligning both short-term goals and resources toward the long-term realization of Gilbert's established strategic initiatives: Community Livability; Technology Leader; Long and Short Term Financial Plans; Infrastructure; Economic Development; and High Performing Government. Town staff continue to employ new and innovative ways to bring strategic focus to our goals and accomplish them with excellence utilizing tools and techniques such as FranklinCovey's Four Disciplines of Execution.

There are many elements to each of our strategic initiatives, and each tie back, in some way, to the long and short term financial plans. Government is a service industry and the compensation strategy for its workforce is a primary driver of costs and a critical element to accurate forecasts. Similarly, having the right classification structure in place is a significant element of developing a High Performing Organization. After completing a staffing vulnerability analysis and establishing a compensation philosophy, the Town partnered with a consultant, Fox Lawson and Associates, to conduct a comprehensive classification and compensation study in fiscal year 2012-13. This was a tremendous undertaking for all involved. Periodically conducting such an analysis will ensure that Gilbert maintains the correct structure and that our employees are competitively compensated based on the value of the service provided to the community.

The fiscal year 2013-14 budget reflects the implementation of the findings from the classification and compensation study. It also demonstrates the Town's commitment to its strategic initiatives and to becoming best in class in all lines of service. Our executive leadership team worked hard to develop a collaborative budget recommendation; one that accomplishes the policy direction laid out by the Town Council and reflects the best interests of the Town as a whole. The resulting budget emphasizes economic development, technology solutions and disaster recovery, restoring maintenance where it had previous been deferred, and positioning the community and the organization for long term success.

#### **Budget Highlights for Fiscal Year 2014**

The total adopted budget for fiscal year 2013-14 is \$466,461,200, and includes \$279,835,323 in operating fund expenditures, \$24,137,249 in special revenue and trust accounts, \$97,116,790 in capital improvement funds, and \$65,372,461 in debt service.

<u>Tax Rates</u>: The recommended budget reflects no increases to tax rates.

Balanced Financial Plan: The fiscal year 2013-14 adopted budget is balanced, based upon identified revenues and expenditures.

<u>Constitutional Expenditure Limit</u>: The fiscal year 2013-14 adopted budget reflects expenses that will be under the constitutional expenditure limitation. Staff regularly monitors conformity with the constitutional expenditure requirements and will recommend, if necessary, continuing adjustments and modifications necessary to comply with expenditure limitation requirements.

<u>State Shared Revenues</u>: The fiscal year 2013-14 adopted budget reflects State Shared Revenues based upon statutory distribution formulas, taking into account currently projected State sales and income tax collections (provided by the Arizona League of Cities and Towns), which reflect the state's budgeted HURF distributions.

<u>Secondary Property Tax Rate</u>: Total revenues included in the adopted budget reflect maintenance of the current secondary property tax rate of \$1.15 per \$100 of secondary assessed valuation.

<u>Utility Rate Modifications</u>: The fiscal year 2013-14 adopted budget reflects revenues projected from Gilbert's current water, wastewater, and reclaimed water rates. No rate increases are recommended for this fiscal year.

<u>Capital Project Financing – System Development Fees</u>: The fiscal year 2013-14 adopted budget reflects revenues projected from the continued collection of System Development Fees as allowed under current State Law. Staff has undertaken a comprehensive system development fee study to ensure our continued compliance.

#### **Financial Contact**

This financial report is designed to provide a general overview of Gilbert's finances and to demonstrate accountability for the use of public funds. This report is also available on Gilbert's website at <a href="https://www.gilbertaz.gov">www.gilbertaz.gov</a>. Questions about any of the information provided in this report, or requests for additional financial information should be addressed to:

Town of Gilbert Finance & Management Services Department 50 E Civic Center Drive Gilbert, AZ 85296 (480) 503-6752

#### TOWN OF GILBERT, ARIZONA Statement of Net Position June 30, 2013

|  | Julie 30,                    | ent                         | Component Unit               |  |  |
|--|------------------------------|-----------------------------|------------------------------|--|--|
|  | Governmental Activities      | Business-type<br>Activities | Total                        | Industrial<br>Development<br>Authority |  |
| ASSETS   |                              |                             |                              |  |  |
| Pooled cash and investments                      | \$ 203,787,957               | \$ 125,696,857              | \$ 329,484,814               | \$ 14,371                              |  |
| Receivables, net:                                |                              |                             |                              |  |  |
| Taxes  | 5,359,966                    | =                           | 5,359,966                    | =                                      |  |
| Special assessments                              | 10,557,283                   | -                           | 10,557,283                   | -                                      |  |
| Accrued interest                                 | 482,004                      | 286,712                     | 768,716                      | -                                      |  |
| Accounts   | 16,304,623                   | 5,011,417                   | 21,316,040                   | -                                      |  |
| Due from other governments                       | 2,863,091                    | 136,545                     | 2,999,636                    | -                                      |  |
| Internal balances                                | (9,322,475)                  | 9,322,475                   | -                            | -                                      |  |
| Prepaid items                                    | 3,319                        | -                           | 3,319                        | -                                      |  |
| Inventories                                      | 474,747                      | 224,569                     | 699,316                      | -                                      |  |
| Restricted assets:                               |                              |                             |                              |  |  |
| Cash and investments                             | 20,046,876                   | 64,463,849                  | 84,510,725                   | =                                      |  |
| Accrued interest                                 | 75                           | 63,648                      | 63,723                       | =                                      |  |
| Deferred charges                                 | 1,335,046                    | 1,241,838                   | 2,576,884                    | -                                      |  |
| Investment in joint venture Capital assets:      | 338,313                      | 141,407,653                 | 141,745,966                  | -                                      |  |
| •  | 107 002 214                  | EO 940 E47                  | 257 724 964                  |  |  |
| Non-depreciable Depreciable, net                 | 197,882,314                  | 59,849,547                  | 257,731,861<br>1,151,148,975 | -                                      |  |
| Total assets                                     | 760,413,621<br>1,210,526,760 | 390,735,354<br>798,440,464  | 2,008,967,224                | 14,371                                 |  |
| Total assets                                     | 1,210,520,760                | 790,440,464                 | 2,006,967,224                | 14,371                                 |  |
| LIABILITIES                                      |                              |                             |                              |  |  |
| Accounts payable                                 | 7,599,148                    | 4,356,056                   | 11,955,204                   | -                                      |  |
| Accrued liabilities                              | 10,418,526                   | 324,964                     | 10,743,490                   | =                                      |  |
| Accrued interest                                 | -                            | 1,363,675                   | 1,363,675                    | -                                      |  |
| Claims payable                                   | 1,211,404                    | -                           | 1,211,404                    | -                                      |  |
| Deposits held for others                         | 200,536                      | -                           | 200,536                      | -                                      |  |
| Utility deposits                                 | -                            | 3,210,592                   | 3,210,592                    | -                                      |  |
| Bond interest payable                            | 3,436,676                    | -                           | 3,436,676                    | -                                      |  |
| Unearned revenue                                 | 121,606                      | -                           | 121,606                      | -                                      |  |
| Noncurrent liabilities:                          |                              |                             |                              |  |  |
| Due within one year:                             |                              |                             |                              |  |  |
| Current portion of compensated absences          | 4,053,052                    | 737,297                     | 4,790,349                    | -                                      |  |
| Current portion of bonds payable                 | 24,695,000                   | 7,240,000                   | 31,935,000                   | -                                      |  |
| Due in more than one year:                       |                              |                             |                              |  |  |
| Compensated absences                             | 7,026,342                    | 1,192,258                   | 8,218,600                    | -                                      |  |
| Bonds payable                                    | 295,814,800                  | 119,714,433                 | 415,529,233                  | -                                      |  |
| Post-employment benefits                         | 342,986                      | 87,374                      | 430,360                      |  |  |
| Total liabilities                                | 354,920,076                  | 138,226,649                 | 493,146,725                  |  |  |
| NET POSITION                                     |                              | 00-05                       | 4 0 40 000 000               |  |  |
| Net investment in capital assets Restricted for: | 687,909,606                  | 325,356,563                 | 1,013,266,169                | -                                      |  |
| Debt service                                     | 20,155,806                   | 20,828,847                  | 40,984,653                   | -                                      |  |
| Capital projects                                 | 20,323,593                   | 36,804,300                  | 57,127,893                   | -                                      |  |
| System repair & maintenance                      | -                            | 13,245,724                  | 13,245,724                   | _                                      |  |
| Highways and streets                             | 13,500,048                   | , -, ···                    | 13,500,048                   | -                                      |  |
| Grant programs                                   | 4,226,459                    | -                           | 4,226,459                    | -                                      |  |
| Court/public safety programs                     | 1,852,986                    | -                           | 1,852,986                    | _                                      |  |
| Parks and recreation programs                    | 14,392                       | _                           | 14,392                       | <u>-</u>                               |  |
| Contract agreements                              | 107,314                      | <u>-</u>                    | 107,314                      | -                                      |  |
| Special districts                                | 344,082                      | _                           | 344,082                      | <u>-</u>                               |  |
| Unrestricted                                     | 107,172,398                  | 263,978,381                 | 371,150,779                  | 14,371                                 |  |
| Total net position                               | \$ 855,606,684               | \$ 660,213,815              | \$ 1,515,820,499             | \$ 14,371                              |  |
| •  | ,,                           | . , -,-                     | . , .,,                      |  |  |

The notes to the financial statements are an integral part of this statement.

#### TOWN OF GILBERT, ARIZONA Statement of Activities For the Year Ended June 30, 2013

|   |          |             |                         | Program Revenues |  |            |  |            |  |  |
|---|----------|-------------|-------------------------|------------------|--|------------|--|------------|--|--|
|   | Expenses |             | Charges for<br>Services |                  | Operating<br>Grants and<br>Contributions |            | Capital Grants<br>and<br>Contributions |            |  |  |
| Functions/Programs                          |          |             |                         |                  |  |            |  |            |  |  |
| Primary government Governmental activities: |          |             |                         |                  |  |            |  |            |  |  |
|   |          |             |                         |                  |  |            |  |            |  |  |
| General government  Management and policy   | \$       | 10,461,389  | \$                      | 2,931            | \$                                       | 32,583     | \$                                     | _          |  |  |
| Finance and management services             | Ψ        | 4,149,492   | Ψ                       | 250,894          | Ψ  | 32,303     | Ψ                                      | _          |  |  |
| Legal and court                             |          | 5,474,112   |                         | 762,287          |  | 30,000     |  | _          |  |  |
| Development services                        |          | 6,849,490   |                         | 7,239,914        |  | 30,000     |  | _          |  |  |
| Public safety                               |          | 0,040,400   |                         | 7,200,014        |  |            |  |            |  |  |
| Police                                      |          | 42,759,060  |                         | 5,511,716        |  | 215,945    |  | 1,941,322  |  |  |
| Fire  |          | 25,866,786  |                         | 185,224          |  | 1,241,059  |  | 2,652,557  |  |  |
| Highways and streets                        |          | 44,048,280  |                         | 1,516,389        |  | 18,467,762 |  | 21,296,276 |  |  |
| Parks and recreation                        |          | 20,857,878  |                         | 3,705,724        |  | 1,224,350  |  | 9,545,376  |  |  |
| Transportation                              |          | 461,120     |                         | -                |  | 8,810      |  | 653,166    |  |  |
| Non departmental                            |          | 3,113,705   |                         | 1,276            |  | 49,884     |  | -          |  |  |
| Interest and fiscal charges                 |          | 2,112,122   |                         | .,               |  | 10,00      |  |            |  |  |
| on long-term debt                           |          | 15,142,477  |                         | _                |  | _          |  | _          |  |  |
| Total governmental activities               |          | 179,183,789 |                         | 19,176,355       |  | 21,270,393 |  | 36,088,697 |  |  |
| Business-type activities:                   |          |             |                         |                  |  |            |  |            |  |  |
| Water                                       |          | 38,339,466  |                         | 36,455,247       |  | -          |  | 19,206,550 |  |  |
| Wastewater                                  |          | 22,169,529  |                         | 23,082,930       |  | -          |  | 14,946,428 |  |  |
| Environmental Services                      |          | 15,588,350  |                         | 16,759,973       |  | -          |  | -          |  |  |
| Total business-type activities              |          | 76,097,345  |                         | 76,298,150       |  | -          |  | 34,152,978 |  |  |
| Total primary government                    | \$       | 255,281,134 | \$                      | 95,474,505       | \$                                       | 21,270,393 | \$                                     | 70,241,675 |  |  |
| Component unit                              |          |             |                         |                  |  |            |  |            |  |  |
| Industrial development authority            | \$       | 28          | \$                      | 9,666            | \$                                       | -          | \$                                     | -          |  |  |

General revenues:

Sales taxes

Property taxes, levied for debt service

In-Lieu property taxes

Franchise taxes

Unrestricted state shared sales taxes

Unrestricted state shared income taxes

Grants and contributions not restricted to specific programs

Unrestricted investment earnings

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position, July 1, 2012

Net position, June 30, 2013

Net (Expense) Revenue and Changes in Net Position

|                            |              | Component Unit |                            |    |               |                                  |        |  |
|----------------------------|--------------|----------------|----------------------------|----|---------------|----------------------------------|--------|--|
| Governmental<br>Activities |              | В              | usiness-type<br>Activities |    | Total         | Industrial Development Authority |        |  |
|                            |              |                |                            |    |               |                                  |        |  |
| \$                         | (10,425,875) | \$             | -                          | \$ | (10,425,875)  | \$                               | -      |  |
|                            | (3,898,598)  |                | -                          |    | (3,898,598)   |                                  | -      |  |
|                            | (4,681,825)  |                | -                          |    | (4,681,825)   |                                  | -      |  |
|                            | 390,424      |                | -                          |    | 390,424       |                                  | -      |  |
|                            | (35,090,077) |                | -                          |    | (35,090,077)  |                                  | -      |  |
|                            | (21,787,946) |                | -                          |    | (21,787,946)  |                                  | -      |  |
|                            | (2,767,853)  |                | -                          |    | (2,767,853)   |                                  | -      |  |
|                            | (6,382,428)  |                | -                          |    | (6,382,428)   |                                  | -      |  |
|                            | 200,856      |                | -                          |    | 200,856       |                                  | -      |  |
|                            | (3,062,545)  |                | -                          |    | (3,062,545)   |                                  | -      |  |
|                            | (15,142,477) |                |                            |    | (15,142,477)  |                                  |        |  |
| (                          | 102,648,344) | _              | -                          |    | (102,648,344) |                                  | -      |  |
|                            | -            |                | 17,322,331                 |    | 17,322,331    |                                  | -      |  |
|                            | -            |                | 15,859,829                 |    | 15,859,829    |                                  | -      |  |
|                            | -            |                | 1,171,623                  |    | 1,171,623     |                                  | -      |  |
|                            | -            |                | 34,353,783                 |    | 34,353,783    |                                  |        |  |
|                            | 102,648,344) | _              | 34,353,783                 | _  | (68,294,561)  |                                  |        |  |
|                            |              |                |                            |    |               |                                  | 9,638  |  |
|                            | 61,813,421   |                | -                          |    | 61,813,421    |                                  | -      |  |
|                            | 19,183,696   |                | -                          |    | 19,183,696    |                                  | -      |  |
|                            | 1,376,579    |                | -                          |    | 1,376,579     |                                  | -      |  |
|                            | 3,082,780    |                | -                          |    | 3,082,780     |                                  | -      |  |
|                            | 17,062,262   |                | -                          |    | 17,062,262    |                                  | -      |  |
|                            | 21,293,026   |                | -                          |    | 21,293,026    |                                  | -      |  |
|                            | 1,192,913    |                | -                          |    | 1,192,913     |                                  | -      |  |
|                            | 722,141      |                | 1,061,205                  |    | 1,783,346     |                                  | 5      |  |
|                            | 932,108      |                | 1,178,738                  |    | 2,110,846     |                                  | -      |  |
|                            | 121,249      |                | (121,249)                  |    | -             |                                  | -      |  |
|                            | 126,780,175  | _              | 2,118,694                  |    | 128,898,869   |                                  | 5      |  |
|                            | 24,131,831   |                | 36,472,477                 |    | 60,604,308    |                                  | 9,643  |  |
|                            | 831,474,853  | _              | 623,741,338                | _  | 1,455,216,191 |                                  | 4,728  |  |
| \$                         | 855,606,684  | \$             | 660,213,815                | \$ | 1,515,820,499 | \$                               | 14,371 |  |

# TOWN OF GILBERT, ARIZONA Balance Sheet Governmental Funds June 30, 2013

|                                     |    | General      | St | reets Special<br>Revenue | G  | seneral Debt<br>Service |    | Special ssessments ebt Service |
|-------------------------------------|----|--------------|----|--------------------------|----|-------------------------|----|--------------------------------|
| ASSETS                              |    |              |    |                          |    |                         |    |                                |
| Pooled cash and investments         | \$ | 69,158,457   | \$ | 17,914,484               | \$ | 10,526,157              | \$ | 48                             |
| Receivables, net:                   |    |              |    |                          |    |                         |    |                                |
| Taxes                               |    | 5,172,183    |    | -                        |    | 169,685                 |    | -                              |
| Special assessments                 |    | -            |    | -                        |    | -                       |    | 10,557,283                     |
| Accrued interest                    |    | 192,503      |    | 44,343                   |    | 39,327                  |    | 281                            |
| Accounts                            |    | 15,020,233   |    | 3,944                    |    | -                       |    | -                              |
| Due from other governments          |    | 239,935      |    | 1,417,739                |    | -                       |    | -                              |
| Due from other funds                |    | 349,332      |    | -                        |    | -                       |    | -                              |
| Prepaid items                       |    | 3,319        |    | -                        |    | -                       |    | -                              |
| Inventories                         |    | -            |    | -                        |    | -                       |    | -                              |
| Advances to other funds             |    | 23,523,354   |    | -                        |    | -                       |    | -                              |
| Restricted assets:                  |    |              |    |                          |    |                         |    |                                |
| Cash and investments                |    | 6,137        |    | -                        |    | 13,131,677              |    | -                              |
| Accrued interest                    |    | -            |    | -                        |    | 75                      |    | -                              |
| Total assets                        | \$ | 113,665,453  | \$ | 19,380,510               | \$ | 23,866,921              | \$ | 10,557,612                     |
| LIABILITIES AND FUND BALANCES       |    |              |    |                          |    |                         |    |                                |
| Liabilities:                        |    |              |    |                          |    |                         |    |                                |
| Accounts payable                    | \$ | 3,971,019    | \$ | 889,227                  | \$ | _                       | \$ | _                              |
| Accrued liabilities                 | *  | 10,268,762   | Ψ  | 67,065                   | *  | _                       | *  | _                              |
| Deposits held for others            |    | 106,750      |    | 15,452                   |    | _                       |    | _                              |
| Due to other funds                  |    | -            |    | -                        |    | _                       |    | 2,412                          |
| Bonds payable                       |    | _            |    | _                        |    | 9,695,000               |    | _,                             |
| Interest payable                    |    | _            |    | _                        |    | 3,436,676               |    | _                              |
| Advances from other funds           |    | _            |    | _                        |    | -                       |    | _                              |
| Deferred revenue:                   |    |              |    |                          |    |                         |    |                                |
| Special assessments                 |    | _            |    | _                        |    | _                       |    | 10,555,798                     |
| Other                               |    | 6,144,699    |    | _                        |    | _                       |    | -                              |
| Total liabilities                   |    | 20,491,230   |    | 971,744                  |    | 13,131,676              |    | 10,558,210                     |
| Fund Balances:                      |    |              |    |                          |    |                         |    |                                |
| Nonspendable                        |    | 23,526,673   |    | _                        |    | _                       |    | _                              |
| Restricted                          |    |              |    | 13,925,796               |    | 9,599,968               |    | 40                             |
| Assigned                            |    | 10,092,418   |    | 4,482,970                |    | 1,135,277               |    | -                              |
| Unassigned                          |    | 59,555,132   |    | -, .02,0.0               |    | -, .00,2.7              |    | (638)                          |
| Total fund balances                 |    | 93,174,223   | _  | 18,408,766               |    | 10,735,245              |    | (598)                          |
| Total liabilities and fund balances | \$ | 113,665,453  | \$ | 19,380,510               | \$ | 23,866,921              | \$ | 10,557,612                     |
| Total habilitios and faila balanoos | Ψ  | . 10,000,400 | Ψ  | 10,000,010               | Ψ  | 20,000,021              | Ψ  | 10,001,012                     |

| Tra | Streets and<br>Transportation<br>Capital Projects |    | Municipal<br>Facilities Capital<br>Projects |    | Parks, Open<br>Space and<br>Recreation<br>Capital Projects |    | Other<br>overnmental<br>Funds | G  | Total<br>overnmental<br>Funds |
|-----|---|----|---|----|--|----|-------------------------------|----|-------------------------------|
| \$  | 61,553,393  | \$ | 204,412                                     | \$ | 17,142,877   | \$ | 12,270,492                    | \$ | 188,770,320                   |
|     | -   |    | -   |    | -  |    | 18,098                        |    | 5,359,966                     |
|     | -   |    | -   |    | -  |    | ·<br>-                        |    | 10,557,283                    |
|     | 139,743   |    | -   |    | 40,289   |    | 21,604                        |    | 478,090                       |
|     | 1,175,336   |    | 702   |    | 17,802   |    | 50,363                        |    | 16,268,380                    |
|     | -   |    | -   |    | 31,422   |    | 1,173,995                     |    | 2,863,091                     |
|     | -   |    | -   |    | -  |    | -                             |    | 349,332                       |
|     | -   |    | -   |    | -  |    | -                             |    | 3,319                         |
|     | -   |    | -   |    | -  |    | 591                           |    | 591                           |
|     | -   |    | -   |    | -  |    | -                             |    | 23,523,354                    |
|     | -   |    | 6,909,062                                   |    | -  |    | -                             |    | 20,046,876                    |
|     | -   |    | -   |    | -  |    | -                             |    | 75                            |
| \$  | 62,868,472  | \$ | 7,114,176                                   | \$ | 17,232,390   | \$ | 13,535,143                    | \$ | 268,220,677                   |
| \$  | 1,975,957   | \$ | 125,256                                     | \$ | 95,632   | \$ | 219,648                       | \$ | 7,276,739                     |
| Ψ   | 13,399  | φ  | 123,230                                     | Ψ  | 93,032   | Ψ  | 35,951                        | Ψ  | 10,385,177                    |
|     | 78,334  |    | _   |    | _  |    | -                             |    | 200,536                       |
|     |   |    | _   |    | _  |    | 346,920                       |    | 349,332                       |
|     | _   |    | _   |    | _  |    | -                             |    | 9,695,000                     |
|     | -   |    | _   |    | _  |    | _                             |    | 3,436,676                     |
|     | -   |    | 23,523,354                                  |    | -  |    | -                             |    | 23,523,354                    |
|     | -   |    | -   |    | -  |    | -                             |    | 10,555,798                    |
|     | 1,174,640   |    | -   |    | -  |    | 1,196                         |    | 7,320,535                     |
|     | 3,242,330   |    | 23,648,610                                  |    | 95,632   |    | 603,715                       |    | 72,743,147                    |
|     |   | ·  |   |    |  |    |                               |    |                               |
|     | -   |    | -   |    | -  |    | 591                           |    | 23,527,264                    |
|     | 29,484,118  |    | 6,894,361                                   |    | 17,136,758   |    | 12,613,357                    |    | 89,654,398                    |
|     | 30,142,024  |    | 93,857                                      |    | -  |    | 403,442                       |    | 46,349,988                    |
|     | -   |    | (23,522,652)                                |    | -  |    | (85,962)                      | _  | 35,945,880                    |
|     | 59,626,142  |    | (16,534,434)                                |    | 17,136,758   | _  | 12,931,428                    | _  | 195,477,530                   |
| \$  | 62,868,472  | \$ | 7,114,176                                   | \$ | 17,232,390   | \$ | 13,535,143                    | \$ | 268,220,677                   |



# TOWN OF GILBERT, ARIZONA Reconciliation of the Balance Sheet to the Statement of Net Position June 30, 2013

#### Fund balances - total governmental funds

\$ 195,477,530

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

Governmental capital assets 1,493,897,963

Accumulated depreciation (535,756,706) 958,141,257

The investment in joint venture is not a financial resource and, therefore, is not reported in the funds

338,313

Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (for example, receivables) are offset by deferred revenues in the governmental funds and thus are not included in fund balance.

Deferred special assessment revenue 10,555,798
Deferred court revenue 4,877,353
Deferred other entities participation revenue 1,174,640
Deferred franchise fee revenue 708,867
Deferred sales tax revenue 438,069 17,754,727

Internal service funds are used by management to charge the costs of certain activities, such as equipment maintenance, copy services, and self-insurance to the individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position, but are not included on the governmental fund balance sheet.

4,651,892

Long-term liabilities applicable to the Town's governmental activities are not due and payable in the current period, and accordingly are not reported as fund liabilities in the governmental fund statement.

Bonds payable (307,235,000)

Compensated absences (10,934,295)

Post-employment benefits (342,986) (318,512,281)

Bond issuance costs, discounts and premiums are reported as expenditures, other financing uses and other financing sources, respectively, in the governmental funds when paid, but are deferred and amortized over the life of the bonds in the statement of net position.

Bond issuance costs/discounts/premiums (2,244,754)

Net position of governmental activities - statement of net position \$855,606,684

The notes to the financial statements are an integral part of this statement.

#### TOWN OF GILBERT, ARIZONA

### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

#### For the Year Ended June 30, 2013

|  | Streets Special General Revenue |               | General Debt<br>Service | Special<br>Assessments<br>Debt Service |  |
|--|---------------------------------|---------------|-------------------------|--|--|
| Revenues                               |                                 |               |                         |  |  |
| Taxes:                                 |                                 |               |                         |  |  |
| Sales                                  | \$ 61,889,627                   | \$ -          | \$ -                    | \$ -                                   |  |
| Property                               | -                               | -             | 19,183,696              | -                                      |  |
| Franchise                              | 2,373,913                       | -             | -                       | -                                      |  |
| Licenses and permits                   | 5,433,766                       | -             | -                       | -                                      |  |
| Intergovernmental                      | 41,347,579                      | 18,389,548    | -                       | -                                      |  |
| Special assessments                    | -                               | -             | -                       | 1,298,984                              |  |
| Charges for services                   | 8,186,206                       | 6,294         | -                       | -                                      |  |
| Other entities' participation          | -                               | -             | -                       | -                                      |  |
| System development fees                | -                               | -             | -                       | -                                      |  |
| Gifts and donations                    | 14,376                          | -             | -                       | -                                      |  |
| Fines and forfeitures                  | 4,123,082                       | 2,776         | -                       | -                                      |  |
| Investment earnings                    | 124,866                         | 156,198       | 154,307                 | 818                                    |  |
| Miscellaneous                          | 611,686                         | 161,837       | 11,184                  | -                                      |  |
| Total revenues                         | 124,105,101                     | 18,716,653    | 19,349,187              | 1,299,802                              |  |
| Expenditures                           |                                 |               |                         |  |  |
| Current:                               |                                 |               |                         |  |  |
| General government:                    |                                 |               |                         |  |  |
| Management and policy                  | 12,570,902                      | -             | -                       | -                                      |  |
| Finance and management services        | 4,234,992                       | -             | -                       | -                                      |  |
| Legal and court                        | 4,410,864                       | -             | -                       | -                                      |  |
| Development services                   | 5,821,962                       | -             | -                       | -                                      |  |
| Public safety:                         |                                 |               |                         |  |  |
| Police                                 | 37,255,202                      | -             | -                       | -                                      |  |
| Fire                                   | 22,442,219                      | -             | -                       | -                                      |  |
| Highways and streets                   | -                               | 8,804,635     | -                       | -                                      |  |
| Parks and recreation                   | 11,879,902                      | -             | -                       | -                                      |  |
| Transportation                         | 451,408                         | -             | -                       | -                                      |  |
| Non departmental                       | 3,063,821                       | -             | -                       | -                                      |  |
| Debt service:                          |                                 |               |                         |  |  |
| Principal                              | -                               | -             | 24,120,000              | 585,000                                |  |
| Interest                               | -                               | -             | 14,857,753              | 553,258                                |  |
| Fiscal and other charges               | -                               | -             | 1,210                   | 5,663                                  |  |
| Capital outlay                         | 1,230,498                       | 2,980,516     | -                       | -                                      |  |
| Total expenditures                     | 103,361,770                     | 11,785,151    | 38,978,963              | 1,143,921                              |  |
| Excess (deficiency) of revenues over   |                                 |               |                         |  |  |
| (under) expenditures                   | 20,743,331                      | 6,931,502     | (19,629,776)            | 155,881                                |  |
| Other financing sources (uses)         |                                 |               |                         |  |  |
| Transfers in                           | 1,411,239                       | 50,000        | 20,175,402              | -                                      |  |
| Transfers out                          | (7,240,729)                     | (4,025,376)   |                         | (220,496)                              |  |
| Total other financing sources and uses | (5,829,490)                     | (3,975,376)   | 20,175,402              | (220,496)                              |  |
| Net change in fund balances            | 14,913,841                      | 2,956,126     | 545,626                 | (64,615)                               |  |
| Fund balances at beginning of year     | 78,260,382                      | 15,452,640    | 10,189,619              | 64,017                                 |  |
| Fund balances at end of year           | \$ 93,174,223                   | \$ 18,408,766 | \$ 10,735,245           | \$ (598)                               |  |

| Streets and<br>Transportation<br>Capital Projects | Municipal<br>Facilities Capital<br>Projects | Parks, Open Space and Recreation Capital Projects | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|---|---|--------------------------------|--------------------------------|
| \$ -  | \$ -  | \$ -  | \$ -                           | \$ 61,889,627                  |
| -   | -   | -   | 2,363,923                      | 21,547,619                     |
| -   | -   | -   | -                              | 2,373,913                      |
| -   | -   | -   |                                | 5,433,766                      |
| 11,176,893  | -   | 31,422  | 1,958,283                      | 72,903,725                     |
| -   | -   | -   | -                              | 1,298,984                      |
|   | -   | -   | 1,380,763                      | 9,573,263                      |
| 2,252,080   | - 740 705                                   | 0.540.054   | 0.044.545                      | 2,252,080                      |
| -   | 5,710,765                                   | 9,513,954   | 2,611,545                      | 17,836,264                     |
| -   | -   | -   | 104,655                        | 119,031                        |
| 44.000  | 7.047                                       | 457.007   | 584,736                        | 4,710,594                      |
| 14,298  | 7,217                                       |   | 91,188                         | 706,589                        |
| 7,851<br>13,451,122                               | 36,000<br>5,753,982                         |   | 9,199,472                      | 932,937                        |
|   |   |   |                                |                                |
| -   | _   | -   | 12,799                         | 12,583,701                     |
| -   | -   | -   | -                              | 4,234,992                      |
| -   | -   | -   | 342,315                        | 4,753,179                      |
| -   | 52,090                                      | -   | 124,542                        | 5,998,594                      |
| -   | 1,762                                       | -   | 1,560,209                      | 38,817,173                     |
| -   | 3,709                                       | -   | 96,541                         | 22,542,469                     |
| 65,265  | -   | -   | 1,767,558                      | 10,637,458                     |
| -   | -   | 265,488   | 1,749,779                      | 13,895,169                     |
| -   | -   | -   | 9,712                          | 461,120                        |
| -   | -   | -   | 49,884                         | 3,113,705                      |
| -   | -   | -   | -                              | 24,705,000                     |
| -   | -   | -   | -                              | 15,411,011                     |
| -   | 6,576                                       | -   | -                              | 13,449                         |
| 23,215,797  | 1,092,968                                   | 1,765,899   | 563,718                        | 30,849,396                     |
| 23,281,062  | 1,157,105                                   | 2,031,387   | 6,277,057                      | 188,016,416                    |
| (9,829,940)                                       | 4,596,877                                   | 7,671,686   | 2,922,415                      | 13,561,976                     |
| 2,550,894   | 1,201,402                                   | 179,908   | 204,946                        | 25,773,791                     |
| (61,205)  |   |   | (2,657,014)                    | (25,652,542)                   |
| 2,489,689   | (4,885,068                                  |   | (2,452,068)                    | 121,249                        |
| (7,340,251)                                       | (288,191                                    | 2,490,342   | 470,347                        | 13,683,225                     |
| 66,966,393  | (16,246,243                                 | 14,646,416  | 12,461,081                     | 181,794,305                    |
| \$ 59,626,142                                     | \$ (16,534,434)                             | \$ 17,136,758                                     | \$ 12,931,428                  | \$ 195,477,530                 |



**\$** 24,131,831

#### TOWN OF GILBERT, ARIZONA

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Year Ended June 30, 2013

| Net change in fund balances - total governmental funds   | :   | 13,683,225   |
|--|---|--------------|
| Amounts reported for governmental activities in the statement of activities are different because:   |   |              |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.   |   |              |
| Capital outlay Depreciation expense  | 30,849,396<br>(48,599,223)                      | (17,749,827) |
| Repayment of bond principal and bond issuance costs are reported as expenditures in governmental funds and thus have the effect of reducing fund balance because current financial resources have been used. For the government-wide statements, however, the principal payments reduce the long-term liabilities in the statement of net position and do not result in an expense in the statement of activities. Bond issuance costs, charge on refunding bonds, and bond premium are deferred and amortized over the life of the bonds. |   |              |
| Principal payments Amortization of bond issuance costs Amortization of deferred charge on refunding bonds Amortization of bond premium   | 24,705,000<br>(120,867)<br>(151,572)<br>554,422 | 24,986,983   |
| Internal service funds are used by management to charge the costs of certain activities, such as equipment maintenance and copy services, to the individual funds. The adjustments for internal service funds "close" those funds by charging the additional amounts to participating governmental activities to completely cover the internal services funds' costs for the year.   |   |              |
| Operating income Investment earnings Loss on sale of capital assets  | 357,016<br>15,552<br>(40,060)                   | 332,508      |
| Capital assets contributed by developers are not shown on the governmental fund statements, but are included in the assets of the Town. On the statement of activities, these donations are shown as capital contributions.  |   |              |
| Capital contributions  |   | 4,614,943    |
| Some expenses reported in the statement of activities do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.   |   |              |
| Compensated absences Post-employment benefits  | (1,309,800)<br>(342,986)                        | (1,652,786)  |
| Certain revenues are deferred in the governmental funds because they do not provide current financial resources due to unavailability but are recognized as revenue in the statement of activities. However, other revenues in the governmental funds that provide current financial resources are not included in the statement of activities because they were recognized in a prior period.   |   |              |
| Court revenue Franchise fee revenue Sales tax  | 25,281<br>708,867<br>(76,206)                   | (00.045)     |
| Special assessments  | (741,157)                                       | (83,215)     |

Change in net position of governmental activities - statement of activities

### TOWN OF GILBERT, ARIZONA General Fund

## Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   | Budgeted Amounts |              |    |              | Variance with<br>Final Budget - |             |    |                       |
|---|------------------|--------------|----|--------------|---------------------------------|-------------|----|-----------------------|
|   |                  | Original     |    | Final        | Actual<br>Amounts               |             | (  | Positive<br>Negative) |
| Revenues  |                  |              |    | -            |                                 |             |    |                       |
| Taxes:  |                  |              |    |              |                                 |             |    |                       |
| Sales   | \$               | 55,400,000   | \$ | 55,400,000   | \$                              | 61,889,627  | \$ | 6,489,627             |
| Franchise   |                  | 2,444,210    |    | 2,444,210    |                                 | 2,373,913   |    | (70,297)              |
| Licenses and permits                                      |                  | 3,131,500    |    | 3,131,500    |                                 | 5,433,766   |    | 2,302,266             |
| Intergovernmental   |                  | 40,509,830   |    | 40,509,830   |                                 | 41,347,579  |    | 837,749               |
| Charges for services                                      |                  | 7,329,130    |    | 7,329,130    |                                 | 8,186,206   |    | 857,076               |
| Gifts and donations                                       |                  | 10,000       |    | 10,000       |                                 | 14,376      |    | 4,376                 |
| Fines and forfeitures                                     |                  | 3,740,500    |    | 3,740,500    |                                 | 4,123,082   |    | 382,582               |
| Investment earnings                                       |                  | 280,000      |    | 280,000      |                                 | 124,866     |    | (155,134)             |
| Miscellaneous   |                  | 205,000      |    | 205,000      |                                 | 611,686     |    | 406,686               |
| Total revenues  |                  | 113,050,170  |    | 113,050,170  |                                 | 124,105,101 |    | 11,054,931            |
| Expenditures  |                  |              |    |              |                                 |             |    |                       |
| Current:  |                  |              |    |              |                                 |             |    |                       |
| General government:                                       |                  |              |    |              |                                 |             |    |                       |
| Management and policy                                     |                  | 12,876,732   |    | 13,783,115   |                                 | 12,570,902  |    | 1,212,213             |
| Finance and management services                           |                  | 4,196,285    |    | 4,325,885    |                                 | 4,234,992   |    | 90,893                |
| Legal and court   |                  | 4,298,935    |    | 4,489,551    |                                 | 4,410,864   |    | 78,687                |
| Development services                                      |                  | 6,069,427    |    | 6,845,070    |                                 | 5,821,962   |    | 1,023,108             |
| Public safety:  |                  |              |    |              |                                 |             |    |                       |
| Police  |                  | 35,921,921   |    | 37,564,149   |                                 | 37,255,202  |    | 308,947               |
| Fire  |                  | 21,567,256   |    | 22,357,684   |                                 | 22,442,219  |    | (84,535)              |
| Parks and recreation                                      |                  | 11,996,551   |    | 12,522,954   |                                 | 11,879,902  |    | 643,052               |
| Transportation  |                  | 547,700      |    | 547,700      |                                 | 451,408     |    | 96,292                |
| Non departmental  |                  | 3,392,270    |    | 3,392,270    |                                 | 3,063,821   |    | 328,449               |
| Capital outlay  |                  | 3,826,640    |    | 4,253,601    |                                 | 1,230,498   |    | 3,023,103             |
| Contingency   |                  | 16,800,000   |    | 11,411,738   |                                 | -           |    | 11,411,738            |
| Total expenditures  |                  | 121,493,717  |    | 121,493,717  |                                 | 103,361,770 |    | 18,131,947            |
| Excess (deficiency) of revenues over (under) expenditures |                  | (8,443,547)  |    | (8,443,547)  |                                 | 20,743,331  |    | 29,186,878            |
| Other financing sources (uses)                            |                  |              |    |              |                                 |             |    |                       |
| Transfers in  |                  | 3,746,530    |    | 3,746,530    |                                 | 1,411,239   |    | (2,335,291)           |
| Transfers out   |                  | (9,025,220)  |    | (9,025,220)  |                                 | (7,240,729) |    | 1,784,491             |
| Total other financing sources and uses                    |                  | (5,278,690)  |    | (5,278,690)  |                                 | (5,829,490) |    | (550,800)             |
| Net change in fund balances                               | \$               | (13,722,237) | \$ | (13,722,237) |                                 | 14,913,841  | \$ | 28,636,078            |
| Fund balance at beginning of year                         | _                |              | =  |              |                                 | 78,260,382  |    |                       |
| Fund balance at end of year                               |                  |              |    |              | \$                              | 93,174,223  |    |                       |
| i unu balance at enu oi year                              |                  |              |    |              | φ                               | 33,114,223  |    |                       |

### TOWN OF GILBERT, ARIZONA Streets Special Revenue Fund

## Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  |                |                |                   | Variance with       |  |
|--|----------------|----------------|-------------------|---------------------|--|
|  | Budgeted       | I Amounts      |                   | Final Budget -      |  |
|  | Original Final |                | Actual<br>Amounts | Positive (Negative) |  |
| Revenues                               |                |                |                   |                     |  |
| Intergovernmental                      | \$ 18,380,000  | \$ 18,380,000  | \$ 18,389,548     | \$ 9,548            |  |
| Charges for services                   | -              | =              | 6,294             | 6,294               |  |
| Fines and forfeitures                  | -              | -              | 2,776             | 2,776               |  |
| Investment earnings                    | 15,400         | 15,400         | 156,198           | 140,798             |  |
| Miscellaneous                          | 45,000         | 45,000         | 161,837           | 116,837             |  |
| Total revenues                         | 18,440,400     | 18,440,400     | 18,716,653        | 276,253             |  |
| Expenditures                           |                |                |                   |                     |  |
| Current:                               |                |                |                   |                     |  |
| Highways and streets                   | 8,690,900      | 9,385,915      | 8,804,635         | 581,280             |  |
| Capital outlay                         | 3,811,530      | 3,822,689      | 2,980,516         | 842,173             |  |
| Contingency                            | 1,108,317      | 402,143        | -                 | 402,143             |  |
| Total expenditures                     | 13,610,747     | 13,610,747     | 11,785,151        | 1,825,596           |  |
| Excess of revenues over expenditures   | 4,829,653      | 4,829,653      | 6,931,502         | 2,101,849           |  |
| Other financing sources (uses)         |                |                |                   |                     |  |
| Transfers in                           | 50,000         | 50,000         | 50,000            | -                   |  |
| Transfers out                          | (6,395,670)    | (6,395,670)    | (4,025,376)       | 2,370,294           |  |
| Total other financing sources and uses | (6,345,670)    | (6,345,670)    | (3,975,376)       | 2,370,294           |  |
| Net change in fund balances            | \$ (1,516,017) | \$ (1,516,017) | 2,956,126         | \$ 4,472,143        |  |
| Fund balance at beginning of year      |                |                | 15,452,640        |                     |  |
| Fund balance at end of year            |                |                | \$ 18,408,766     |                     |  |
| i and balance at end of year           |                |                | Ψ 10,400,700      |                     |  |

#### TOWN OF GILBERT, ARIZONA

#### **Statement of Net Position**

### **Proprietary Funds**

June 30, 2013

**Business-type Activities - Enterprise Funds** 

|   |                         | asiness-type Activit       |                           |                |  |  |
|---|-------------------------|----------------------------|---------------------------|----------------|--|--|
|   | Water                   | Wastewater                 | Environmental<br>Services | Total          |  |  |
| ASSETS  | water                   | wasiewaiei                 | Services                  | Total          |  |  |
|   |                         |                            |                           |                |  |  |
| Current assets:                                 | <b>ተ 74 524 022</b>     | Ф 20.220.040               | ¢ 22.24.472               | ¢ 124 077 14E  |  |  |
| Pooled cash and investments                     | \$ 71,531,833           | \$ 39,330,840              | \$ 23,214,472             | \$ 134,077,145 |  |  |
| Receivables (net):                              | 156 260                 | 70.040                     | E4 004                    | 206 742        |  |  |
| Accrued interest                                | 156,260                 | 79,218                     | 51,234                    | 286,712        |  |  |
| Accounts  | 3,131,787               | 1,187,504                  | 692,126                   | 5,011,417      |  |  |
| Due from other governments                      | 136,545                 | -                          | -                         | 136,545        |  |  |
| Inventories                                     | 224,569                 |                            | -                         | 224,569        |  |  |
| Total current assets                            | 75,180,994              | 40,597,562                 | 23,957,832                | 139,736,388    |  |  |
| Noncurrent assets:                              |                         |                            |                           |                |  |  |
| Restricted assets:                              |                         |                            |                           |                |  |  |
| Cash and investments                            | 58,287,726              | 6,176,123                  | -                         | 64,463,849     |  |  |
| Accrued interest                                | 63,648                  | -                          | -                         | 63,648         |  |  |
| Deferred charges                                | 1,033,275               | 208,563                    | -                         | 1,241,838      |  |  |
| Investment in joint venture                     | 73,674,640              | 67,733,013                 | -                         | 141,407,653    |  |  |
| Capital assets:                                 |                         | , ,                        |                           | , ,            |  |  |
| Non-depreciable                                 | 46,064,765              | 13,784,782                 | -                         | 59,849,547     |  |  |
| Depreciable, net                                | 225,186,551             | 161,140,227                | 4,408,576                 | 390,735,354    |  |  |
| Total noncurrent assets                         | 404,310,605             | 249,042,708                | 4,408,576                 | 657,761,889    |  |  |
| Total assets                                    | 479,491,599             | 289,640,270                | 28,366,408                | 797,498,277    |  |  |
|   | 473,431,333             | 203,040,270                | 20,300,400                | 131,430,211    |  |  |
| LIABILITIES                                     |                         |                            |                           |                |  |  |
| Current liabilities:                            |                         |                            |                           |                |  |  |
| Accounts payable                                | 2,116,432               | 1,390,290                  | 849,334                   | 4,356,056      |  |  |
| Accrued liabilities                             | 158,638                 | 61,698                     | 104,628                   | 324,964        |  |  |
| Current portion of accrued compensated absences | 365,721                 | 177,363                    | 194,213                   | 737,297        |  |  |
| Claims payable                                  | -                       | -                          | -                         | -              |  |  |
| Accrued interest                                | 1,363,675               | -                          | -                         | 1,363,675      |  |  |
| Bonds payable                                   | 6,718,111               | 521,889                    | -                         | 7,240,000      |  |  |
| Utility deposits                                | 3,188,683               |                            | 21,909                    | 3,210,592      |  |  |
| Total current liabilities                       | 13,911,260              | 2,151,240                  | 1,170,084                 | 17,232,584     |  |  |
| Noncurrent liabilities:                         |                         |                            |                           |                |  |  |
| General obligation bonds payable                | 250,170                 | _                          | -                         | 250,170        |  |  |
| Utility revenue bonds payable                   | 116,773,585             | 2,690,678                  | _                         | 119,464,263    |  |  |
| Accrued compensated absences                    | 549,336                 | 365,797                    | 277,125                   | 1,192,258      |  |  |
| Post-employment benefits                        | 43,230                  | 15,251                     | 28,893                    | 87,374         |  |  |
| Total noncurrent liabilities                    | 117,616,321             | 3,071,726                  | 306,018                   | 120,994,065    |  |  |
| Total liabilities                               | 131,527,581             | 5,222,966                  | 1,476,102                 | 138,226,649    |  |  |
| NET POSITION                                    | · · · ·                 |                            |                           |                |  |  |
|   | 140 225 545             | 171,712,442                | 4,408,576                 | 225 256 562    |  |  |
| Net investment in capital assets                | 149,235,545             |                            | 4,400,570                 | 325,356,563    |  |  |
| Restricted for debt service                     | 20,134,070              | 694,777                    | -                         | 20,828,847     |  |  |
| Restricted for capital projects                 | 36,804,300              | -<br>- 247 602             | -                         | 36,804,300     |  |  |
| Restricted for system repair & maintenance      | 7,898,122               | 5,347,602                  | -                         | 13,245,724     |  |  |
| Unrestricted                                    | 133,891,981             | 106,662,483                | 22,481,730                | 263,036,194    |  |  |
| Total net position                              | \$ 347,964,018          | \$ 284,417,304             | \$ 26,890,306             | \$ 659,271,628 |  |  |
| Adjustment to reflect the consult               | dation of internal com- | ion fund notivition relati | ad to optorprise from 1-  | 040 407        |  |  |
| Adjustment to reflect the consoli               | uauon oi internai serv  | Net position of busi       |                           | 942,187        |  |  |
|   |                         | Met position of pusi       | ness-type activities      | \$ 660,213,815 |  |  |

| Α  | Governmental Activities - Internal Service Funds |  |  |
|----|--|--|--|
|    |  |  |  |
| \$ | 6,637,349  |  |  |
|    | 3,914<br>36,243                                  |  |  |
|    | 474,156<br>7,151,662                             |  |  |
|    |  |  |  |
|    | -<br>-<br>-                                      |  |  |
|    | _  |  |  |
|    | 154,678<br>154,678<br>7,306,340                  |  |  |
|    | 322,409<br>33,349<br>68,397<br>1,211,404         |  |  |
|    | 1,635,559  |  |  |
|    | -<br>-<br>76,702<br>-                            |  |  |
|    | 76,702   |  |  |
|    | 1,712,261  |  |  |
|    | 154,678<br>-<br>-<br>-                           |  |  |
| \$ | 5,439,401<br>5,594,079                           |  |  |

The notes to the financial statements are an integral part of this statement.

#### **TOWN OF GILBERT, ARIZONA**

#### Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

#### For the Year Ended June 30, 2013

| Business-type | Activities - Er | nterprise Funds |
|---------------|-----------------|-----------------|
|---------------|-----------------|-----------------|

|  |                             |                            | Environmental           |               |
|--|-----------------------------|----------------------------|-------------------------|---------------|
|  | Water                       | Wastewater                 | Services                | Total         |
| Operating revenues                     |                             |                            |                         |               |
| Charges for services                   | \$ 36,455,247               | \$ 23,082,930              | \$ 16,759,973           | \$ 76,298,150 |
| Other                                  | 1,084,488                   | 4,398                      | 89,852                  | 1,178,738     |
| Total operating revenues               | 37,539,735                  | 23,087,328                 | 16,849,825              | 77,476,888    |
| Operating expenses                     |                             |                            |                         |               |
| General and administrative             | 1,071,457                   | 564,559                    | 970,222                 | 2,606,238     |
| Personal services                      | 6,766,470                   | 3,711,601                  | 5,535,165               | 16,013,236    |
| Operation and maintenance              | 13,114,098                  | 8,633,963                  | 6,892,629               | 28,640,690    |
| Claims Incurred                        | -                           | -                          | -                       | -             |
| Depreciation                           | 9,528,009                   | 8,326,684                  | 1,545,518               | 19,400,211    |
| Allocation of indirect expenses        | 1,508,992                   | 752,977                    | 668,502                 | 2,930,471     |
| Total operating expenses               | 31,989,026                  | 21,989,784                 | 15,612,036              | 69,590,846    |
| Operating income                       | 5,550,709                   | 1,097,544                  | 1,237,789               | 7,886,042     |
| Nonoperating revenues (expenses)       |                             |                            |                         |               |
| Interest expense                       | (6,278,702)                 | (171,388)                  | -                       | (6,450,090)   |
| Investment earnings                    | 506,447                     | 409,408                    | 145,350                 | 1,061,205     |
| Amortization of bond issuance costs    | (110,299)                   | (27,223)                   | -                       | (137,522)     |
| Loss on sale of capital assets         | -                           | -                          | -                       | -             |
| Total nonoperating revenues (expenses) | (5,882,554)                 | 210,797                    | 145,350                 | (5,526,407)   |
| Income (loss) before capital           |                             |                            |                         |               |
| contributions and transfers            | (331,845)                   | 1,308,341                  | 1,383,139               | 2,359,635     |
| Capital contributions                  | 19,206,550                  | 14,946,428                 | -                       | 34,152,978    |
| Transfers in                           | -                           | 493,143                    | -                       | 493,143       |
| Transfers out                          | (588,142)                   | (26,250)                   |                         | (614,392)     |
| Change in net position                 | 18,286,563                  | 16,721,662                 | 1,383,139               | 36,391,364    |
| Total net position, beginning of year  | 329,677,455                 | 267,695,642                | 25,507,167              |               |
| Total net position, end of year        | \$ 347,964,018              | \$ 284,417,304             | \$ 26,890,306           |               |
| Adjustment to reflect the con-         | solidation of internal serv | vice fund activities relat | ed to enterprise funds  | 81,113        |
|  | Cha                         | nge in net position of b   | usiness-type activities | \$ 36,472,477 |

| overnmental<br>Activities -<br>ernal Service<br>Funds |
|---|
| \$<br>21,513,852<br>66,894<br>21,580,746              |
| 21,000,110  |
| 837,813<br>1,481,587<br>6,141,678                     |
| 12,641,454<br>40,085                                  |
| <br>21,142,617  |
| <br>438,129   |
| -<br>15,552   |
| (40,060)<br>(24,508)                                  |
| 413,621   |
| -<br>-<br>-   |
| 413,621   |
| 5,180,458   |
| \$<br>5,594,079                                       |

#### **TOWN OF GILBERT, ARIZONA**

#### Statement of Cash Flows

#### **Proprietary Funds**

#### For the Year Ended June 30, 2013

**Business-type Activities - Enterprise Funds Environmental** Water Wastewater Services **Total** Cash flows from operating activities: \$ Cash receipts from customers \$ 17,018,299 \$ 36,413,917 23,812,303 77,244,519 89,852 Other operating cash receipts 1,084,488 4,398 1,178,738 Cash receipts from other funds for services Cash payments to suppliers for goods and services (13, 138, 354)(8,711,549)(7,364,231)(29,214,134)Cash payments to employees for services (6,676,265)(3,583,532)(5,498,619)(15,758,416)Cash payments to other funds for services (1,508,992)(752,977)(668,502)(2,930,471)Net cash provided by operating activities 16,174,794 10,768,643 3,576,799 30,520,236 Cash flows from noncapital financing activities: Transfers from other funds 493,143 493,143 Transfers to other funds (588, 142)(26, 250)(614,392)Net cash provided by (used in) noncapital financing activities (588, 142)466,893 (121,249)Cash flows from capital and related financing activities: (608,995)Acquisition and construction of capital assets (11,935,184)(2,694,218)(15,238,397)Proceeds from sales of capital assets Proceeds from development fees 16,556,838 13,814,379 30,371,217 Cash paid for interest and fiscal charges (6,366,405)(171,388)(6,537,793)Principal payments on bonds (10,471,421)(493,579)(10,965,000)Net cash provided by (used in) capital and related financing activities (12,216,172)10,455,194 (608,995)(2,369,973)Cash flows from investing activities: Interest received on investments 512,618 368,940 141,774 1,023,332 Net cash provided by investing activities 512,618 368,940 141,774 1,023,332 Net increase in cash and cash equivalents 3,883,098 22,059,670 29,052,346 3,109,578 Cash and cash equivalents at beginning of year 125.936.461 23.447.293 20,104,894 169.488.648 Cash and cash equivalents at end of year 129,819,559 45,506,963 23,214,472 198,540,994 Cash and cash equivalents at end of year includes: Equity in pooled cash and investments 71,531,833 39,330,840 \$ 23,214,472 \$ 134,077,145 Restricted cash and investments 58.287.726 6.176.123 64.463.849 Total cash and cash equivalents 198,540,994 129,819,559 45,506,963 23,214,472 Reconciliation of operating income to net cash provided by (used in) operations: Operating income 5,550,709 1.097.544 1,237,789 7.886.042 Adjustments to reconcile operating income to net cash provided by (used in) operating activities: Depreciation 9,528,009 8,326,684 1,545,518 19,400,211 Provision for uncollectible accounts 223,445 228.065 207.164 658.674 Changes in assets and liabilities: (Increase) decrease in accounts receivable (207,894)349,313 501,309 55,898 (Increase) decrease in inventories 42,919 42,919 Increase (decrease) in accounts payable 1,004,282 486,973 498,620 1,989,875 Decrease in claims payable Decrease in deposits (56,881)(4,736)(61,617)Increase in accrued expenses 90,205 128,068 36,546 254,819 10,624,085 9,671,099 2,339,010 22,634,194 Total adjustments Net cash provided by operating activities 16,174,794 10,768,643 \$ 3,576,799 30,520,236 Supplemental disclosures of noncash financing activities: Additions to property and equipment: Contributions from developers 2,649,712 1,132,049 3,781,761

2,649,712

1,132,049

\$

3,781,761

Total additions to property and equipment

| Govern<br>Activi<br>Internal<br>Fun | ties -<br>Service    |
|-------------------------------------|----------------------|
| œ.                                  |                      |
| \$                                  | 49,254               |
| 21,                                 | 530,108              |
| (19,                                | 704,740)             |
| (1,                                 | 481,277)             |
|                                     | 393,345              |
|                                     |                      |
|                                     | -                    |
|                                     |                      |
|                                     |                      |
|                                     | -                    |
|                                     | 722                  |
|                                     | -                    |
|                                     |                      |
|                                     | 722                  |
|                                     |                      |
|                                     | 15,890<br>15.890     |
|                                     |                      |
|                                     | 409,957              |
| \$ 6,                               | 227,392<br>637,349   |
| Ψ 0,                                |                      |
| \$ 6,                               | 637,349<br>-         |
| \$ 6,                               | 637,349              |
|                                     |                      |
| •                                   | 100 100              |
| \$                                  | 438,129              |
|                                     |                      |
|                                     | 40,085               |
|                                     | -                    |
|                                     | (1,384)              |
|                                     | (6,115)              |
|                                     | (44,513)<br>(33,167) |
|                                     | -                    |
|                                     | 310<br>(44,784)      |
|                                     | (44,784)             |
| \$                                  | 393,345              |
|                                     |                      |
| •                                   |                      |
| \$                                  |                      |
| ω ·                                 | -                    |

The notes to the financial statements are an integral part of this statement.

# TOWN OF GILBERT, ARIZONA Statement of Fiduciary Net Position Fiduciary Funds June 30, 2013

|   | Firemen's<br>Pension Trust |             | Agency Funds |                |
|---|----------------------------|-------------|--------------|----------------|
| ASSETS  |                            |             |              |                |
| Restricted cash and investments Restricted accrued interest | \$                         | 97,229<br>- | \$           | 210,890<br>384 |
| Total assets  |                            | 97,229      | \$           | 211,274        |
| LIABILITIES   |                            |             |              |                |
| Guaranty and other deposits                                 |                            | -           | \$           | 184,483        |
| Due to developers   |                            | -           |              | 7,849          |
| Medical benefits payable                                    |                            | -           |              | 672            |
| Dependent care benefits payable                             |                            | <u>-</u>    |              | 18,270         |
| Total liabilities   |                            | <u>-</u>    | \$           | 211,274        |
| NET POSITION  |                            |             |              |                |
| Held in trust for pension benefits                          | \$                         | 97,229      |              |                |

# TOWN OF GILBERT, ARIZONA Statement of Changes in Fiduciary Net Position Fiduciary Fund For the Year Ended June 30, 2013

|                                      | <br>emen's<br>on Trust |
|--------------------------------------|------------------------|
| Additions                            |                        |
| Interest on investments              | \$<br>104              |
| Total additions                      | 104                    |
| Deductions                           |                        |
| Benefits                             | 2,400                  |
| Administration                       | 100                    |
| Total deductions                     | 2,500                  |
| Change in net position               | (2,396)                |
| Net position - beginning of the year | <br>99,625             |
| Net position - end of the year       | \$<br>97,229           |



The Town of Gilbert, Arizona (Gilbert) was incorporated on July 6, 1920, under the provisions of Article 13, Section 1 of the Constitution of the State of Arizona. Gilbert operates as a general law community, under the provisions of Title 9, Chapter 2, Article 3 (Common Council provision). Gilbert operates under the Council-Manager form of government, as empowered in Chapter 2, Article 2-51 of the Code of the Town of Gilbert, Arizona. There are seven members of the Council, elected to staggered four-year terms. The voters select the Mayor and the Council membership annually elects the Vice Mayor.

#### Note 1 - Summary of Significant Accounting Policies

Gilbert's accounting policies conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

During the fiscal year ended June 30, 2013, Gilbert implemented the provisions of GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position.* GASB Statement No. 63 establishes criteria for reporting the consumption and acquisition of net position that is applicable to future reporting periods.

#### A. Reporting Entity

Gilbert's operations include public safety (police, fire, and animal control), parks and recreation (parks, recreation, library, culture and arts, and social services), development services (planning, code enforcement, and engineering), and general administration in support of operations. Gilbert also operates three enterprise funds to provide water, wastewater, and environmental services, and three internal service funds that provide equipment and fleet maintenance, copy services, and employee self-insurance for medical and dental claims.

The accompanying financial statements present the activities of Gilbert (the primary government) and its component units. Component units are legally separate entities for which Gilbert is considered to be financially accountable. Blended component units, although legally separate entities, are in substance part of Gilbert's operations. Therefore, data from these units is combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the combined financial statements to emphasize they are legally separate from the Town of Gilbert. Each blended and discretely presented component unit discussed below has a June 30 year-end.

Blended Component Units - The Water Resources Municipal Property Corporation (Water MPC) is a legally separate, non-profit corporation which exists solely for the purpose of financing the construction or acquisition of water and wastewater capital improvement projects. The Public Facilities Municipal Property Corporation (Public Facilities MPC) is a legally separate, non-profit corporation which exists solely for the purpose of financing construction of municipal facilities. Each is considered a blended component unit because the Council appoints the five-member board of directors of the MPC, the Council must approve any amendments to the articles of incorporation of the MPC, the Council must approve any debt issues of the MPC, and the MPC provides services solely to the Town of Gilbert. At June 30, 2013, the Water MPC bonded debt is reported within the water fund and the Public Facilities MPC bonded debt is reported within the debt service fund (current portion only) and within the governmental activities in the government-wide statement of net position.

**Discretely Presented Component Unit** - The Industrial Development Authority (IDA) issues industrial revenue bonds to provide financial assistance to private sector entities for the acquisition and construction of eligible industrial and commercial facilities deemed to be in the public interest. The IDA is considered a component unit because the Council appoints the board of directors of the IDA, the Council must approve any amendments to the articles of incorporation of the IDA, and the Council must approve any debt issues of the IDA. The IDA is discretely presented in these combined financial statements because the IDA does not provide services solely to Gilbert. Separate financial statements for the IDA have not been prepared.

#### **B.** Jointly Governed Organizations

Williams Gateway Airport Authority (WGAA) is a non-profit corporation established and funded by the Towns of Gilbert and Queen Creek, the Cities of Mesa and Phoenix, and the Gila River Indian Community. The purpose of the entity is the redevelopment of Williams Air Force Base, which was closed in September 1993 and became Phoenix/Mesa Gateway Airport (formerly known as Williams Gateway Airport). The airport has three runways, a newly remodeled passenger terminal and is positioned to be a reliever airport to Phoenix's Sky Harbor International Airport. The Board of Directors consists of the mayors of the respective communities and the governor of the tribal community. Gilbert contributed \$350,000 in fiscal year 2013 (life to date \$7,174,250) to the WGAA operating and capital budget.

Regional Public Transportation Authority (RPTA) is a voluntary association of local governments, including Maricopa County, Mesa, Tempe, Scottsdale, Glendale, Phoenix, and Gilbert. Its purpose is to create a regional public transportation plan for Maricopa County. The Board of Directors consists of the mayors of those municipalities and a member of the County Board of Supervisors.

#### C. Government-wide and Fund Financial Statements

The government-wide financial statements (Statement of Net Position and Statement of Activities) report on Gilbert and its component units as a whole, excluding fiduciary activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide Statement of Net Position reports all financial and capital resources of the government (excluding fiduciary funds). It is displayed in a format of assets less liabilities equals net position, with the assets and liabilities shown in order of their relative liquidity. Net position is required to be displayed in three components: 1) Net investment in capital assets, 2) restricted and 3) unrestricted. Net investment in capital assets is capital assets net of accumulated depreciation and reduced by outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Restricted net position has constraints placed on its use by either: 1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or 2) imposed by law through constitutional provisions or enabling legislation. All net position not otherwise classified as restricted, are shown as unrestricted.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of the various functions or departments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or department. Interest and fiscal charges on long-term debt are not allocated to the various functions. Program revenues include charges for services, fines and forfeitures, licenses and permit fees, special assessment fees, certain system development fees, intergovernmental grants and other entities participation. Taxes, investment earnings and other revenues not identifiable with a particular function or department are included as general revenues. The general revenues support the net costs of the functions and departments not covered by program revenues.

For the most part, the effect of internal activity has been removed from the government-wide financial statements. Net internal activity and balances between governmental activities and business-type activities are shown in the government-wide financial statements. Certain charges between the enterprise funds' utility systems and the various functional activities are not eliminated as this would distort the direct costs and program revenues reported for the various functions concerned.

Separate financial statements are provided for the governmental funds, proprietary funds and fiduciary funds. The focus of the fund financial statements is on major funds. Major individual governmental funds and proprietary funds are reported as separate columns in the fund financial statements. Other nonmajor governmental funds, as well as the internal service funds, are summarized into a single column on the fund financial statements and are detailed in the combining statements included as supplementary information.

As stated above, the fiduciary funds are presented in the fund financial statements and not included in the government-wide statements. By definition these assets are being held for the benefit of a third party and cannot be used to address Gilbert's activities or obligations.

The internal service funds, which provide services to the other funds of the government, are presented in a single combined column in the proprietary fund financial statements. Because the principal users of the internal service funds are the governmental activities, the assets and liabilities of the internal service funds are consolidated into the governmental activities column of the government-wide Statement of Net Position. The costs of the internal service fund services are spread to the appropriate function or department on the government-wide Statement of Activities and the revenues and expenses within the internal service funds are eliminated from the government-wide financial statements to avoid any doubling up effect from these revenues and expenses.

#### D. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Agency fund financial statements have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the grantor or provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are considered available if they are collected within 60 days of the end of the current fiscal period. Principal revenue sources considered to be susceptible to accrual are property taxes, sales taxes, franchise taxes, licenses and permits, intergovernmental revenue and investment earnings associated with the current fiscal period.

Charges for services, fines and forfeitures, and miscellaneous revenues are recorded as revenue when received as cash because they are generally not measurable until actually received. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Since the governmental fund financial statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following each fund statement. These reconciliations briefly explain the adjustments necessary to transform the fund financial statements into the governmental activities column of the government-wide presentation.

The proprietary funds and the pension trust fund are reported using the economic resources measurement focus and the accrual basis of accounting (same basis as the government-wide financial statements).

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of Gilbert's internal service funds are charges to user departments for services provided. The principal operating revenue of Gilbert's enterprise funds are user fees and charges to customers for water, wastewater, and environmental services. Operating expenses for these funds include the cost of sales and services, administrative and payroll expenses, and depreciation. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### E. Fund Accounting

Gilbert uses funds to report its financial position and the results of its operations. Fund accounting segregates funds according to their intended purpose and is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts, which includes assets, liabilities, fund equity, revenues and expenditures/expenses.

Gilbert uses the following fund categories, further divided by fund type:

#### **Governmental Funds**

Governmental funds are those through which most of the governmental functions are financed. The measurement focus is based upon determination of changes in financial position rather than upon net income determination.

Gilbert reports the following major governmental funds:

**General Fund** - The general fund is the primary operating fund and is used to account for all financial resources except those required to be accounted for in another fund. The general fund will always be considered a major fund in the basic financial statements.

**Streets Special Revenue Fund** – The streets fund accounts for Gilbert's portion of the Arizona Highway User Revenue Tax, Local Transportation Assistance Funds, and Vehicle License Taxes. The revenue is used exclusively for the maintenance and improvement of highways and streets.

**General Debt Service Fund** – The general debt service fund accounts for the principal and interest requirements of general obligation, highway user revenue and municipal property corporation revenue bonds not recorded in proprietary funds. Financing is provided from the levy of secondary property taxes and revenue-supported transfers.

**Special Assessments Debt Service Fund** – The special assessments fund accounts for the principal and interest requirements of special assessment bonds not recorded in proprietary funds. Financing is provided by special assessment levies against benefited property owners.

**Streets and Transportation Capital Projects Fund** – The streets and transportation fund accounts for the construction of roadway improvements.

**Municipal Facilities Capital Projects Fund** – The municipal facilities fund accounts for the acquisition and construction of municipal facilities such as municipal buildings, libraries and fire stations.

**Parks, Open Space and Recreation Capital Projects Fund** – The parks, open space and recreation fund accounts for the acquisition and construction of parks and recreation facilities.

#### **Proprietary Funds**

Proprietary funds are used to account for Gilbert's ongoing activities which are similar to those found in the private sector and where cost recovery and the determination of net income is useful or necessary for sound fiscal management. The measurement focus is based upon determination of net income, changes in net position, financial position and cash flows.

Gilbert reports the following major proprietary funds:

**Water Fund** – The water fund accounts for the revenues and expenses from the operation and maintenance of the domestic water system.

**Wastewater Fund** – The wastewater fund accounts for the revenues and expenses from the operation of the sanitary wastewater collection and treatment and reclaimed water distribution system.

**Environmental Services Fund** – The environmental services fund accounts for the revenues and expenses of operating the solid waste collection system.

Additionally, Gilbert reports the following fund types:

**Internal Service Funds** – The internal service funds account for operations that provide services to other departments on a cost-reimbursement basis. These services include maintenance of Gilbert's motorized equipment, operation of centrally located copiers and self-insurance for employee benefit programs.

**Pension Trust Fund -** The pension trust fund accounts for assets held by the government in a trustee capacity. The fund includes the assets and pension payments to retired volunteer firefighters and survivors.

Agency Funds – The agency funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds. Gilbert currently maintains an agency fund to account for monies collected from employees to pay medical and dependent care claims, monies collected from sworn fire employees for providing a monthly stipend for retirees to apply to the cost of their medical and/or dental insurance, medical and dental co-pays, and prescriptions and other benefits, and monies collected from developers for sewer buy-ins and paid out to the developer that constructed the sewer.

#### F. Budgetary Data

In January of each year, the Office of Management & Budget (OMB) prepares a revenue estimate based upon local and state-shared revenue forecasts, historic trends, economic indicators, anticipated growth, and year-to-date revenue performance to develop guidelines for departments to follow in preparing budget requests. The Council is briefed on this information and asked to approve boundaries and priorities for consideration in the preparation of departmental requests.

Simultaneously, departments develop operating budget requests and submit them to the OMB. Departments work with the Capital Improvement Program (CIP) Division to finalize project estimates for the CIP, and submit them to the OMB for funding. Estimates for trust and agency, debt service, maintenance improvement districts, and internal service funds are prepared by the OMB and submitted for review.

In March, the Council is presented with a working budget request for preliminary review and discussion, and approves a schedule of hearings and dates for approval of the budget. A public hearing is held in May, in anticipation of the adoption of the final budget.

Prior to June 30 of each year, the Council adopts a preliminary budget as the maximum legal expenditure limit for the upcoming year. Council establishes dates for the final public hearing, the final adoption of the budget, and the setting of tax levies. The Council adopts the final tax levy and reports the levy amounts to Maricopa County for collection not later than the third Monday in August.

The Council sets policy and adopts the annual budget at the fund level as a total amount of expenditures. Financial control is set by Council at the fund level, with budgetary control for operating performance administered at the departmental level. Budget adjustments for special revenue funds, excluding Highway User Revenue Funds, will be administered by the OMB and will not exceed the available revenues. Grants and restricted appropriations are administered by department. Directors may authorize transfers within non-personnel budget lines at the same fund, department, and project level. Council action is required to approve adjustments between funds, projects, or contingency transactions over \$50,000. All annual appropriations lapse at year-end and are considered for inclusion in the subsequent year's budget on a case-by-case basis.

Gilbert prepares its budget on a basis generally consistent with GAAP, with certain exceptions as explained in Note 2. In addition, the financial statements present the budget and actual information for the departments at a summary level by function.

#### G. Pooled Cash and Investments

Gilbert maintains pooled cash and investment accounts for funds that are not legally required to be maintained separately. Each fund's equity in pooled cash and investments represents that fund's position in the consolidated accounts and determines that fund's allocation of interest earned in the pool. The Arizona Revised Statutes regulate the investment of surplus cash. Gilbert limits its investments to the Local Government Investment Pool (managed by the Arizona State Treasurer), U.S. government securities, certificates of deposit, bonds, repurchase agreements, corporate notes, commercial paper, and money market accounts.

Investments are stated at fair value based on quoted market prices and cash equivalents are stated at amortized cost.

#### H. Inventories

Inventories are recorded in the parkway maintenance district fund, the equipment maintenance internal service fund, and the water enterprise fund. Inventories are recorded as assets when purchased and expensed when consumed. These inventories are stated at cost using the weighted average method.

#### I. Restricted Assets

Certain bond proceeds, as well as certain resources set aside for their repayment, are classified as restricted on the balance sheet, or statement of net position, because they are maintained in trust accounts and their use is limited by applicable debt covenants.

#### J. Capital Assets

Capital assets, including public domain infrastructure (e.g., roads, bridges, sidewalks and similar assets), are defined as assets with an initial, individual cost of more than \$10,000 and an estimated useful life greater than one year. All infrastructure, including infrastructure acquired prior to June 30, 1980, is reported. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Donated capital assets (including streets, water and wastewater lines installed by developers) are recorded at the estimated fair market value at the date of donation. Gain or loss is recognized when assets are retired from service or otherwise disposed.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend its life are not capitalized. Major improvements are capitalized and depreciated over the remaining useful lives of the related capital assets.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed, if material.

Capital assets are depreciated using the straight-line method based on the following estimated useful lives (land and construction-in-progress are not depreciated):

| Buildings               | 25 to 50 years |
|-------------------------|----------------|
| Improvements            | 25 to 50 years |
| Machinery and equipment | 3 to 10 years  |
| Infrastructure          | 15 to 50 years |
| Water rights            | 100 years      |

#### K. Compensated Absences

Annual leave is based on a graduated scale of years of employment and is credited to each employee as it accrues. Maximum annual leave hours vary according to years of employment and job class, and is either taken as time off from work or paid to employees upon separation or retirement. Sick leave accumulated in excess of 520 hours (728 hours for fire personnel) is convertible annually to a partial cash benefit. Sick leave is convertible to a cash benefit upon retirement or death of the employee (at 100%) or upon resignation (at 50%) when the employee has ten or more years of service (calculated at a 5 year average hourly rate).

For the governmental funds, a liability for compensated absences is reported only if they have matured, for example, as a result of employee resignations and retirements. For the government-wide financial statements, as well as the proprietary fund financial statements, all of the outstanding compensated absences are recorded as a liability.

#### L. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The debt service funds are specifically established to account for and service the long-term obligations for the governmental funds and special assessment debt. Each enterprise fund individually accounts for and services the applicable bonds that benefit these funds. Long-term obligations are recognized as a liability of a governmental fund when due, or when resources have been accumulated for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

#### M. Transactions Between Funds

Transactions that would be recorded as revenues and expenditures/expenses if they involved entities external to the governmental unit are recorded as revenues and expenditures/expenses in the respective funds. Transactions constituting a reimbursement of a fund for expenditures/expenses originally recorded in that fund, but properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund, and as reductions of the expenditures/expenses in the fund which is reimbursed, excluding indirect administrative costs which are recorded as revenues and expenditures/expenses in the related funds. Indirect administrative expenses represent overhead costs which have been allocated to the enterprise funds based upon a formula approved with the budget. All other interfund transactions are reported as transfers.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in the applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources. See Note 5 for further discussion of the interfund receivables/payables at June 30.

#### N. Property Tax

Gilbert's property tax levy is adopted by the Council each year on or before the third Monday of August, based on the previous year's full cash value as of the lien date (January 1). Maricopa County, at no charge, levies and collects all property taxes. Levies are due and payable in two installments on September 1 and March 1 and become delinquent on November 1 and May 1, respectively.

Public auctions of properties that have delinquent real estate taxes are held in February following the May 1 delinquency of the second installment. The purchaser is given a certificate of purchase, issued by the County Treasurer. Five years from the date of sale, the holder of a certificate of purchase, which has not been redeemed, may demand of the County Treasurer, a County Treasurer's Deed.

Gilbert does not levy property taxes for general operations (primary tax). Secondary property taxes are levied solely for the purpose of retiring the principal, interest, and servicing fees on voter approved general obligation bonded indebtedness. Gilbert may levy the amount deemed necessary to meet its bonded debt service requirements. By Council policy, Gilbert will not issue debt that would require a tax rate of more than \$1.15 per \$100 of assessed valuation.

#### O. Fund Balance Classifications

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, was implemented during fiscal year 2011. This statement established new fund balance classifications for governmental funds. It changed the previous terminology of Reserved and Unreserved to five new classifications, which are Nonspendable, Restricted, Committed, Assigned, and Unassigned. These new classifications comprise a hierarchy based primarily on the extent to which Gilbert is bound to observe constraints imposed upon the use of the resources reported in the governmental funds. Nonspendable and Restricted fund balances represent the restricted classifications and Committed, Assigned and Unassigned represent the unrestricted classifications.

Nonspendable fund balance includes amounts that cannot be spent because they are either (a) not in spendable form such as inventory or (b) legally or contractually required to be maintained intact. Restricted fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed externally by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. Committed fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed internally by formal action of the Council. Formal action by Council through resolution is required to establish, modify or rescind committed fund balance. Assigned fund balance includes amounts that are limited to specific purposes by management. Council authorized the Finance & Management Services Director to assign fund balance amounts to a specific purpose. Unassigned fund balance represents the residual net resources in excess of the other classifications. The general fund is the only fund that can report a positive unassigned fund balance and any other governmental fund can report a negative unassigned fund balance.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, as a general rule, restricted resources are considered spent before unrestricted. Within unrestricted, committed amounts would be reduced first, followed by assigned amounts (if available) and then unassigned amounts.

As of June 30, 2013, the fund balance details by classification are listed below:

|                              |              |              | Maj          | or       |              | Major             |              |              |               |
|------------------------------|--------------|--------------|--------------|----------|--------------|-------------------|--------------|--------------|---------------|
|                              |              | Streets      | Debt Servi   | ce Funds | <u>Cap</u>   | ital Projects Fu  | <u>ınds</u>  |              |               |
|                              | General      | Special      |              | Special  |              | Municipal         |              | Other        |               |
| Fund balances:               | <u>Fund</u>  | Revenue      | General      | Assmnts  | Streets      | <u>Facilities</u> | <u>Parks</u> | Gov't        | <u>Total</u>  |
| Nonspendable:                |              |              |              |          |              |                   |              |              |               |
| Advances                     | \$23,523,354 | \$ -         | \$ -         | \$ -     | \$ -         | \$ -              | \$ -         | \$ -         | \$ 23,523,354 |
| Inventory                    | -            | -            | -            | -        | -            | -                 | -            | 591          | 591           |
| Prepaid items                | 3,319        | -            | -            | -        | -            | -                 | -            | -            | 3,319         |
| Restricted for:              |              |              |              |          |              |                   |              |              |               |
| Capital projects             | -            | -            | -            | -        | 29,484,118   | 6,894,361         | 17,136,758   | 6,062,187    | 59,577,424    |
| Court/public safety programs | -            | -            | -            | -        | -            | -                 | -            | 1,852,986    | 1,852,986     |
| Debt service                 | -            | -            | 9,599,968    | 40       | -            | -                 | -            | -            | 9,600,008     |
| Grants                       | -            | -            | -            | -        | -            | -                 | -            | 4,232,987    | 4,232,987     |
| Highways and streets         | -            | 13,925,796   | -            | -        | -            | -                 | -            | -            | 13,925,796    |
| Contract agreements          | -            | -            | -            | -        | -            | -                 | -            | 107,314      | 107,314       |
| Parks & recreation programs  | -            | -            | -            | -        | -            | -                 | -            | 14,392       | 14,392        |
| Special districts            | -            | -            | -            | -        | -            | -                 | -            | 343,491      | 343,491       |
| Assigned to:                 |              |              |              |          |              |                   |              |              |               |
| Capital replacement          | 9,381,351    | 4,482,970    | -            | -        | -            | -                 | -            | -            | 13,864,321    |
| Capital projects             | 416,374      | -            | -            | -        | -            | 93,857            | -            | 202,550      | 712,781       |
| Court/public safety programs | 150,000      | -            | -            | -        | -            | -                 | -            | 120,056      | 270,056       |
| Debt service                 | -            | -            | 1,135,277    | -        | -            | -                 | -            | -            | 1,135,277     |
| Development services         | 23,500       | -            | -            | -        | -            | -                 | -            | -            | 23,500        |
| Highways and streets         | -            | -            | -            | -        | 30,142,024   | -                 | -            | -            | 30,142,024    |
| Management and policy        | 116,097      | -            | -            | -        | -            | -                 | -            | -            | 116,097       |
| Parks & recreation programs  | 5,096        | -            | -            | -        | -            | -                 | -            | 80,836       | 85,932        |
| Unassigned:                  | 59,555,132   |              |              | (638)    |              | (23,522,652)      |              | (85,962)     | 35,945,880    |
| Total fund balances          | \$93,174,223 | \$18,408,766 | \$10,735,245 | \$ (598) | \$59,626,142 | (\$16,534,434)    | \$17,136,758 | \$12,931,428 | \$195,477,530 |

#### P. Statement of Cash Flows

A statement of cash flows classifies cash receipts and payments according to whether they stem from operating, noncapital financing, capital and related financing, or investing activities. For purposes of the statement of cash flows, all highly liquid investments (including restricted assets) with an original maturity of three months or less when purchased are considered cash equivalents.

#### Q. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make a number of estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the statement of net position/balance sheet and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### Note 2 - Budgetary Basis of Accounting

Budgetary comparison statements for the general fund and major special revenue funds are presented in the basic financial statements. These statements display original budget, amended budget and actual results. Budgetary comparison schedules are also included as supplementary schedules for the other governmental funds.

The budgets for the proprietary funds are adopted on a basis other than GAAP. For these funds, the budgetary schedules include a reconciliation of the adjustments required to convert budgetary revenues and expenses to GAAP revenues and expenses.

The primary differences between the GAAP and budget basis statements for the proprietary funds are:

- 1. Obligations for compensated absences and rebatable arbitrage are accrued on the GAAP basis but are not recognized on the budget basis.
- Capital outlays are not recognized as GAAP expenses but are recognized as expenses on the budget basis.
- 3. Debt service principal payments are not recorded as expenses on the GAAP basis but are recognized as expenses on the budget basis.
- 4. Depreciation and amortization of bond issuance costs are expensed on the GAAP basis but are not recognized on the budget basis.
- 5. Capital assets contributed by developers are recognized as revenue on the GAAP basis but are not recognized on the budget basis.

#### **Note 3 - Deposits and Investments**

The investment of public monies is regulated by Title 35 of the Arizona Revised Statutes. Gilbert limits its investments to the Local Government Investment Pool (managed by the Arizona State Treasurer), U.S. government securities, certificates of deposit, bonds, commercial paper, and money market accounts. The State Board of Investment provides oversight for the State Treasurer's pools. The fair value of a participant's position in the pool approximates the value of that participant's pool shares.

At June 30, 2013, Gilbert's investments were as follows:

|                                   |               | Investment Maturities (in Years |               |  |
|-----------------------------------|---------------|---------------------------------|---------------|--|
| Investment Type                   | Fair Value    | Less than 1                     | 1-4           |  |
| U.S. Government Treasuries        | \$111,181,358 | \$11,372,513                    | \$ 99,808,845 |  |
| U.S. Government Agencies          | 69,550,599    | 18,608,932                      | 50,941,667    |  |
| Municipal Bonds                   | 3,607,029     | -                               | 3,607,029     |  |
| Corporate Notes                   | 36,811,131    | 4,349,760                       | 32,461,371    |  |
| State Treasurer's Investment Pool | 93,707,538    | 30,507,636                      | 63,199,902    |  |
| Money Market – U.S. Treasuries:   |               |                                 |               |  |
| Wells Fargo                       | 11,446,863    | 11,446,863                      | -             |  |
| Bank of NY Mellon                 | 13,730,807    | 13,730,807                      | <u>-</u>      |  |
| Total                             | \$340,035,325 | \$90,016,511                    | \$250,018,814 |  |

Interest rate risk – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As a means of limiting its exposure to fair value losses arising from rising interest rates, Gilbert's investment policy limits its investment portfolio to maturities of five years or less.

Credit risk – Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Gilbert addresses credit risk through its investment policy by restricting the allowable investment instruments. As of June 30, 2013, the investments in the U.S. Government Agencies were rated AA+, the investments in Municipal Bonds ranged from AA ratings to AAA ratings, and the investments in Corporate Notes ranged from A ratings to AA+ ratings. Gilbert's investment in the State Treasurer's Investment Pool had a weighted average rating of AA+ at year end as it was invested in obligations of the U.S. Government or obligations guaranteed by the U.S. Government.

Custodial credit risk - deposits - Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. As of June 30, 2013, Gilbert's bank balance was \$73,095,185 of which \$11,380,082 was with JP Morgan and \$61,715,103 was with Alliance Bank of Arizona. \$11,130,082 of JP Morgan's bank balance was exposed to custodial credit risk because it was uninsured but collateralized with securities held by the pledging financial institution's trustee. These securities are not in Gilbert's name, but cannot be released without Gilbert's authorization. At the end of each day, Gilbert's bank account balance is transferred to a sweep account. This account is invested in U.S. Treasuries only. All of the Alliance Bank of Arizona bank balance was FDIC-insured through the Transaction Account Guarantee Program.

Custodial credit risk - investments - The custodial credit risk for investments is the risk that, in the event of the failures of the counterparty (e.g. broker-dealer) to a transaction, Gilbert will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Gilbert's investment policy limits its exposure to custodial credit risk by requiring that all security transactions entered into by Gilbert be conducted on a delivery-versus-payment basis. Securities are to be held by a third party custodian. Gilbert's investment in the State Treasurer's Investment Pool represents a proportionate interest in the Pool's portfolio; however, Gilbert's portion is not identified with specific investments and is not subject to custodial credit risk.

Concentration of credit risk - Gilbert's investment policy limits corporate notes to 20% of total funds and 3% per issuer. As of June 30, 2013, of Gilbert's investments, 33% are in U.S. Government Treasuries, 28% are in the State Treasurer's Investment Pool and 20% are in U.S. Government Agencies.

#### Reconciliation of pooled cash and investments as reported on the statement of net position:

| Primary government:  |                      |
|--|----------------------|
| Carrying amount of cash/deposits                           | \$ 74,268,333        |
| Carrying amount of investments                             | 340,035,325          |
| Total cash and investments                                 | <u>\$414,303,658</u> |
| Pooled cash and investments                                | \$329,484,814        |
| Restricted cash and investments                            | 84,510,725           |
| Total cash and investments (per Statement of Net Position) | 413,995,539          |
| Pension trust fund   | 97,229               |
| Agency funds   | 210,890              |
| Total cash and investments                                 | <u>\$414,303,658</u> |

#### Note 4 - Taxes Receivable and Due from Other Governments

The general fund taxes receivable amount at June 30, 2013, includes \$1,485,509 in state shared sales tax and \$3,686,674 in local sales tax due from the State of Arizona. Amounts due from other governments recorded in the streets special revenue fund include \$1,079,446 in highway user revenues and \$338,293 in vehicle license tax both due from the State of Arizona. Other governmental funds include \$399,261 in federal grants from the U.S. Department of Housing and Urban Development, \$68,111 from the U.S. Department of Transportation, and \$19,796 from the U.S. Department of Homeland Security. The balance of these receivables represents various grants from the state and federal governments.

#### Note 5 – Interfund Receivables and Payables

The composition of interfund balances as of June 30, 2013, is as follows:

Due to/from other funds are short-term loans that cover cash deficits and are recorded in the following funds:

|                                       | Due 10     | Due From   |
|---------------------------------------|------------|------------|
| General fund                          | \$ -       | \$ 349,332 |
| Special assessments debt service fund | 2,412      | -          |
| Other governmental funds              | 346,920    | -          |
| Total                                 | \$ 349,332 | \$ 349,332 |

Advances from/to other funds are long-term loans that cover cash deficits for capital expenditures and are recorded in the following funds:

|  | Advance from | Advance to   |
|--|--------------|--------------|
| General fund                               | \$ -         | \$23,523,354 |
| Municipal facilities capital projects fund | 23,523,354   | -            |
| Total                                      | \$23,523,354 | \$23,523,354 |

#### Note 6 - Capital Assets

A summary of changes in capital assets for governmental activities, for the fiscal year ended June 30, 2013, is as follows:

|                                   |     | July 1, 2012   | Additions    | Deletions    | June 30, 2013 |
|-----------------------------------|-----|----------------|--------------|--------------|---------------|
| Non-depreciable assets:           | _   |                |              |              |               |
| Land                              | \$  | 173,438,077 \$ | 1,309,707 \$ | - \$         | 174,747,784   |
| Construction-in-progress          |     | 18,101,080     | 26,475,689   | (21,442,239) | 23,134,530    |
| Total non-depreciable assets      | _   | 191,539,157    | 27,785,396   | (21,442,239) | 197,882,314   |
| Depreciable assets:               |     |                |              |              |               |
| Buildings                         |     | 216,660,579    | 70,106       | -            | 216,730,685   |
| Improvements other than buildings | ;   | 69,654,839     | 1,092,789    | -            | 70,747,628    |
| Machinery and equipment           |     | 54,170,636     | 2,416,601    | (1,964,170)  | 54,623,067    |
| Infrastructure                    |     | 928,998,473    | 25,348,915   | -            | 954,347,388   |
| Total depreciable assets          | _   | 1,269,484,527  | 28,928,411   | (1,964,170)  | 1,296,448,768 |
| Less accumulated depreciation:    |     |                |              |              |               |
| Buildings                         |     | (59,248,877)   | (8,708,601)  | -            | (67,957,478)  |
| Improvements other than buildings | ;   | (29,015,020)   | (3,565,936)  | -            | (32,580,956)  |
| Machinery and equipment           |     | (38,562,981)   | (3,680,273)  | 1,865,932    | (40,377,322)  |
| Infrastructure                    |     | (362,703,153)  | (32,416,238) | -            | (395,119,391) |
| Total accumulated depreciation    | _   | (489,530,031)  | (48,371,048) | 1,865,932    | (536,035,147) |
| Total depreciable assets, net     | _   | 779,954,496    | (19,442,637) | (98,238)     | 760,413,621   |
| Governmental activities capital   |     |                |              |              |               |
| assets, net                       | \$_ | 971,493,653 \$ | 8,342,759 \$ | (21,540,477) | 958,295,935   |

Governmental activities construction-in-progress and related construction commitments at June 30, 2013, were composed of the following:

|                          | Construction-<br>in-progress | Commitments     |
|--------------------------|------------------------------|-----------------|
| Redevelopment            | \$<br>708,236                | \$<br>-         |
| Municipal facilities     | 1,363,637                    | -               |
| Parks                    | 2,341,039                    | 189,192         |
| Storm water              | 43,422                       | -               |
| Traffic control          | 482,661                      | -               |
| Streets capital projects | 18,195,535                   | 6,737,600       |
| Total                    | \$<br>23,134,530             | \$<br>6,926,792 |

In addition, there were non-construction related commitments at June 30, 2013, as follows:

| General                 | \$<br>801,727   |
|-------------------------|-----------------|
| Streets special revenue | 245,928         |
| Other governmental      | <br>156,894     |
| Total                   | \$<br>1,204,549 |

Depreciation expense was charged to governmental functions in the government-wide financial statement as follows:

| Management and policy   | \$         | 165,930          |
|---|------------|------------------|
| Finance and management services                                     |            | 300,855          |
| Legal and court   |            | 675,372          |
| Development services  |            | 876,302          |
| Police  | 2          | 2,885,955        |
| Fire  | ;          | 3,091,338        |
| Highways and streets  | 33         | 3,395,162        |
| Parks and recreation  | _(         | 6,940,049        |
| Total depreciation expense not including internal service funds     | 48         | 8,330,963        |
| Capital assets held by the government's internal service funds are  |            |                  |
| charged to the various functions based on their usage of the assets | _          | 40,085           |
| Total depreciation expense - governmental activities                | <u>\$4</u> | <u>8,371,048</u> |

A summary of changes in capital assets for business-type activities, for the fiscal year ended June 30, 2013, is as follows:

|                                | July 1, 2012             | Additions     | Deletions    | June 30, 2013         |
|--------------------------------|--------------------------|---------------|--------------|-----------------------|
| Non-depreciable assets:        |                          |               |              |                       |
| Land                           | \$ 50,703,249 \$         | 5,028,733 \$  | -            | \$ 55,731,982         |
| Construction-in-progress       | 3,044,140                | 14,043,186    | (12,969,761) | 4,117,565             |
| Total non-depreciable assets   | 53,747,389               | 19,071,919    | (12,969,761) | 59,849,547            |
| Depreciable assets:            |                          |               |              |                       |
| Plant and equipment            | 131,085,876              | 1,189,346     | -            | 132,275,222           |
| Water rights                   | 9,146,281                | -             | -            | 9,146,281             |
| Infrastructure                 | 409,716,998              | 11,363,252    | -            | 421,080,250           |
| Total depreciable assets       | 549,949,155              | 12,552,598    | -            | 562,501,753           |
| Less accumulated depreciation: |                          |               |              |                       |
| Plant and equipment            | (46,971,223)             | (5,831,689)   | -            | (52,802,912)          |
| Water rights                   | (1,594,119)              | (98,292)      | -            | (1,692,411)           |
| Infrastructure                 | (106,800,218)            | (10,470,858)  | -            | (117,271,076)         |
| Total accumulated depreciation | (155,365,560)            | (16,400,839)  | _            | (171,766,399)         |
| Total depreciable assets, net  | 394,583,595              | (3,848,241)   | -            | 390,735,354           |
| Business-type activities       | <u>ቀ</u>                 | 15 222 670 ¢  | (12.060.764) | ¢ 450 594 004         |
| capital assets, net            | \$ <u>448,330,984</u> \$ | 15,223,678 \$ | (12,969,761) | \$ <u>450,584,901</u> |

Business-type activities construction-in-progress and related construction commitments at June 30, 2013, are composed of the following:

|                   | <u>Construction-</u><br><u>in-progress</u> |           | Commitments |         |
|-------------------|--|-----------|-------------|---------|
| Water system      | \$   | 1,170,994 | \$          | 365,272 |
| Wastewater system |  | 2,946,571 |             | 42,070  |
| Total             | \$   | 4,117,565 | \$          | 407,342 |

#### Note 7 - Risk Management

#### **Traditional Commercial Insurance Programs**

Gilbert operates with traditional commercial insurance programs against major losses in property, plant, equipment, and liability. Administrative responsibility for the safety program, education, and loss prevention resides with the Office of Human Resources. Insurance is procured on a competitive quotation basis, using the services of an independent broker as a consultant. Gilbert processes all claims and evaluates their validity to determine if insurance reporting is warranted, or if the claim can be resolved administratively. Claims settled administratively, which are generally less than the deductibles of the appropriate policy, are paid from the funds where the claims occurred. During fiscal year 2013, there was no reduction in insurance coverage from prior years. Additionally, settlements have not exceeded insurance coverage during any of the last three fiscal years.

#### **Self-Insurance**

Gilbert has established an employee benefit self-insurance trust to account for and finance its uninsured risks of loss for medical claims. Gilbert purchases commercial stop loss insurance to limit the claims liability to the employee benefit self-insurance fund. The stop loss insurance provides specific (individual member) coverage for medical claims incurred in excess of \$250,000 with an additional \$75,000 risk retention. Claim settlements did not exceed insurance coverage during any of the last three fiscal years.

Premiums are paid into the employee benefit self-insurance trust by all other funds and are available to pay claims and administrative costs of the program and fund claim reserves. As with any risk retention program, Gilbert is contingently liable with respect to claims beyond those actuarially projected.

The claims liability of \$1,211,404 reported in the employee benefit self-insurance trust at June 30, 2013, is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability be reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). The employee benefit self-insurance trust includes medical and dental benefits. For fiscal year 2013, a decrease of \$32,067 was recorded for IBNR claims under the medical plan and a decrease of \$1,100 was recorded for IBNR claims under the dental plan. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of payouts and other economic and social factors. Fiscal year 2013 reflects a decrease in claims costs from fiscal year 2012. Of the \$865,197 decrease in claims costs during fiscal year 2013, \$816,926 was attributable to medical benefits and \$48,271 was attributable to dental benefits.

Changes in the fund's claim liability amount in fiscal years 2012 and 2013 were:

| Year Ended,<br>June 30 | Claim Liability at<br>Beginning of<br>Fiscal Year | Fiscal Year Claims<br>and Changes<br>in Estimates | Fiscal Year<br>Claim<br>Payments | Claim Liability<br>at End of<br>Fiscal Year |
|------------------------|---|---|----------------------------------|---|
| 2012                   | \$ 1,080,441                                      | 13,506,651  | 13,342,521                       | \$1,244,571                                 |
| 2013                   | \$ 1,244,571                                      | 12,641,454  | 12,674,621                       | \$1,211,404                                 |

#### Note 8 - Long-Term Debt

#### **General Obligation Bonds**

Gilbert issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of Gilbert.

General obligation bonds outstanding at June 30, 2013, were as follows:

|   | Governmental          | Business-type       |
|---|-----------------------|---------------------|
| 2002 General Obligation Refunding Bonds, 3.5% to 5.75%, original amount \$20,960,000, annual retirements due July 1, 2003, through July 1, 2015 | \$ -                  | \$2,110,000         |
| 2005 General Obligation Refunding Bonds, 3.0% to 5.0%, original amount \$14,115,000, annual retirements due July 1, 2006, through July 1, 2016  | 10,715,000            | -                   |
| 2008 General Obligation Bonds, 3.0% to 5.0%, original amount \$187,990,000, annual retirements due July 1, 2009, through July 1, 2023           | 136,850,000           |                     |
| Total   | \$ <u>147,565,000</u> | \$ <u>2,110,000</u> |

Annual debt service requirements to maturity for general obligation bonds are as follows:

| Year Ending | ng Governmental Activities |                 | Business-type       | Activities        |
|-------------|----------------------------|-----------------|---------------------|-------------------|
| June 30     | <u>Principal</u>           | <u>Interest</u> | <u>Principal</u>    | <u>Interest</u>   |
| 2014        | \$ 12,500,000              | \$ 6,592,000    | \$1,865,000         | \$ 121,325        |
| 2015        | 12,350,000                 | 5,967,000       | 245,000             | 14,088            |
| 2016        | 17,465,000                 | 5,349,500       | -                   | -                 |
| 2017        | 13,200,000                 | 4,476,250       | -                   | -                 |
| 2018        | 14,000,000                 | 3,816,250       | -                   | -                 |
| 2019-2023   | 78,050,000                 | 8,698,750       | <u>-</u> _          | <u>-</u> _        |
| Total       | \$ <u>147,565,000</u>      | \$34,899,750    | \$ <u>2,110,000</u> | \$ <u>135,413</u> |

In prior years, Gilbert refinanced various bond issues through the issuance of refunding bonds that are considered an in-substance defeasance of debt. The securities purchased with the proceeds of the refunding bonds were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments. The amount of principal outstanding on the defeased bonds at June 30, 2013, was:

2003 Street and Highway User Revenue Bonds

\$2,525,000

Under the provisions of the Arizona Constitution, outstanding general obligation bonded debt for combined water, wastewater, electric, parks and open space, streets, and public safety purposes may not exceed 20% of Gilbert's net secondary assessed valuation, nor may outstanding general obligation bonded debt for all other purposes exceed 6% of Gilbert's net secondary assessed valuation. In November 2006, voters amended the constitution to move streets, fire, and police from the six percent bond type to the twenty percent bond type. The following is a summary of legal borrowing capacity at June 30, 2013:

| Water, Wastewater, Electric,<br>Streets, Fire, Police, and Parks<br>and Open Space Purposes Bo |                         | All Other General Obligation Bonds                 |                         |
|--|-------------------------|--|-------------------------|
| Secondary Assessed Valuation   | \$ <u>1,594,806,737</u> | Secondary Assessed Valuation                       | \$ <u>1,594,806,737</u> |
| 20% constitutional limit<br>Less general obligation  | \$318,961,347           | 6% constitutional limit<br>Less general obligation | \$95,688,404            |
| bonds outstanding Available 20% limitation   | <u>(149,675,000</u> )   | bonds outstanding Available 6% limitation          |                         |
| borrowing capacity   | \$ <u>169,286,347</u>   | borrowing capacity                                 | <u>\$95,688,404</u>     |

As of June 30, 2013, Gilbert had authorized, but unissued bonds, approved by the voters as follows:

| Rev | venu                 | e bo | nds  |
|-----|----------------------|------|------|
| 1/6 | v <del>c</del> i i u |      | IIUS |

| Water and wastewater<br>Electric                          | \$ 1,110,000<br><u>27,500,000</u> |
|---|-----------------------------------|
| Total   | \$ <u>28,610,000</u>              |
| General obligation bonds<br>6% bond type<br>20% bond type | \$ 290,000<br><u>82,769,000</u>   |
| Total   | \$83,059,000                      |

Bond authorization elections on October 18, 1988, November 6, 2001, March 14, 2006, and November 6, 2007, authorized the 6% bond type and the 20% bond type to be issued as general obligation or revenue debt.

#### **Special Assessment Bonds with Governmental Commitment**

As trustee for the improvement districts, Gilbert is responsible for collection of assessments levied against the owners of property within the improvement districts and for disbursement of these amounts for retirement of the respective bonds issued to finance the improvements. At June 30, 2013, the special assessments receivable, together with amounts paid in advance and interest to be received over the life of the assessment period, are adequate for the scheduled maturities of the bonds payable and the related interest. Special assessment bonds are collateralized by properties within the districts. In the event of default by the owner, Gilbert may enforce an auction sale to satisfy the debt service requirements of the improvement bonds. Gilbert is contingently liable on special assessment bonds to the extent that proceeds from auction sales are insufficient to retire outstanding bonds.

Special assessment bonds outstanding at June 30, 2013, were as follows:

|  | Governmental         |
|--|----------------------|
| 2002 Improvement District #19 Bonds, 5.2%, original amount \$6,510,000, annual retirements due January 1, 2005 through January 1, 2027 | \$ 2,380,000         |
| 2009 Improvement District #20 Bonds, 5.1%, original amount \$8,675,000, annual retirements due January 1, 2012                         |                      |
| through January 1, 2029  | 8,050,000            |
| Total  | \$ <u>10,430,000</u> |

Annual debt service requirements to maturity for special assessment bonds are as follows:

| Year Ending | Governme         | Governmental Activities |  |  |  |
|-------------|------------------|-------------------------|--|--|--|
| June 30     | <u>Principal</u> | <u>Interest</u>         |  |  |  |
|             |                  |                         |  |  |  |
| 2014        | \$ 470,000       | \$ 522,265              |  |  |  |
| 2015        | 475,000          | 498,045                 |  |  |  |
| 2016        | 500,000          | 473,058                 |  |  |  |
| 2017        | 540,000          | 446,405                 |  |  |  |
| 2018        | 570,000          | 417,958                 |  |  |  |
| 2019-2023   | 3,240,000        | 1,618,137               |  |  |  |
| 2024-2028   | 3,935,000        | 679,178                 |  |  |  |
| 2029        | 700,000          | <u>17,850</u>           |  |  |  |
| Total       | \$10,430,000     | \$4,672,895             |  |  |  |

#### Street and Highway User Revenue Bonds

Street and highway user revenue bonds are issued specifically for the purpose of street and highway construction projects. These bonds are payable solely from the revenues derived from highway user taxes, including motor vehicle fuel taxes and all other taxes; fees and charges relating to registration, operation or use of vehicles on public highways or streets; or to fuels or any other energy source used for the vehicles collected by the State and returned to Gilbert.

Street and highway user revenue bonds outstanding at June 30, 2013, were as follows:

#### Governmental

2012 Street and Highway User Revenue Refunding Bonds, 3.00% to 5.00% original amount \$16,945,000, annual retirements due July 1, 2014, through July 1, 2019

\$16,945,000

Annual debt service requirements to maturity for street and highway user revenue bonds are as follows:

| Year Ending | Governmental Activities |                 |  |  |
|-------------|-------------------------|-----------------|--|--|
| June 30     | <u>Principal</u>        | <u>Interest</u> |  |  |
| 2014        | \$ 2,030,000            | \$ 693,450      |  |  |
| 2015        | 2,750,000               | 632,550         |  |  |
| 2016        | 2,845,000               | 550,050         |  |  |
| 2017        | 2,975,000               | 436,250         |  |  |
| 2018        | 3,095,000               | 317,250         |  |  |
| 2019        | 3,250,000               | 162,500         |  |  |
| Total       | \$16,945,000            | \$ 2,792,050    |  |  |

#### **Utility Revenue Bonds**

Water and wastewater revenue bonds are issued as authorized by the voters to provide funds to acquire and construct certain improvements to the water and wastewater systems and to pay the costs incurred in connection with the issuance of the bonds. These bonds are secured by a pledge of revenues from these enterprises, and do not constitute a general obligation of Gilbert backed by the general taxing authority (see also Note 15).

Revenue bonds outstanding at June 30, 2013, were as follows:

|  | <b>Business-type</b> |
|--|----------------------|
| 2004 Water and Wastewater Revenue Refunding Bonds,       |                      |
| 2.0% to 5.0%, original amount \$25,225,000,              |                      |
| annual retirements due July 1, 2004 through July 1, 2022 | \$13,980,000         |

Annual debt service requirements to maturity for revenue bonds are as follows:

| Year Ending | Busines              | Business-type Activities |  |  |
|-------------|----------------------|--------------------------|--|--|
| June 30     | <u>Principal</u>     | <u>Interest</u>          |  |  |
|             |                      |                          |  |  |
| 2014        | \$ 1,500,000         | \$ 610,162               |  |  |
| 2015        | 1,585,000            | 535,163                  |  |  |
| 2016        | 1,660,000            | 455,913                  |  |  |
| 2017        | 1,745,000            | 372,912                  |  |  |
| 2018        | 1,380,000            | 307,475                  |  |  |
| 2019-2022   | 6,110,000            | 649,213                  |  |  |
| Total       | \$ <u>13,980,000</u> | \$ <u>2,930,838</u>      |  |  |

### **Municipal Property Corporation (MPC) Revenue Bonds**

The Public Facilities MPC exists solely for the purpose of financing the multipurpose public safety complex (the 2001 issue); the service center facility, a police property facility and a sports complex (the 2006 issue); and the cost of acquisition of certain interests in real property to locate public safety and parks and recreation facilities and the costs of design, construction and outfitting of parks and recreation facilities and a parking facility (the 2009 issue). The Water MPC exists solely for the purpose of financing the construction of water and wastewater capital improvement projects. (See also Note 15 regarding Pledged Revenues.)

Municipal property corporation revenue bonds outstanding at June 30, 2013, were as follows (the 7/1/13 principal payment was deducted as fiscal year 2013 resources were dedicated):

|   | <u>Governmental</u>   | <b>Business-type</b>  |
|---|-----------------------|-----------------------|
| 2006 Public Facilities Municipal Property Corporation Revenue Bonds, 3.5% to 5.0%, original amount \$73,420,000, retirements due July 1, 2007, through July 1, 2021   | \$ 45,095,000         | \$ -                  |
| 2007 Water Resources Municipal Property Corporation, Water System Development Fee and Subordinate Lien Water Utility Revenue Bonds, 4.0% to 5.0%, original amount \$146,175,000, retirements due October 1, 2008, through October 1, 2032 | -                     | 111,120,000           |
| 2009 Public Facilities Municipal Property Corporation Revenue Bonds, 3.0% to 5.5%, original amount \$80,585,000, retirements due July 1, 2009 through July 1, 2028  | 68,055,000            | -                     |
| 2011 Public Facilities Municipal Property Corporation Revenue Refunding Bonds, 3.0% to 4.75%, original amount \$20,980,000, retirements due July 1, 2013 through July 1, 2021   | 19,145,000            |                       |
| Total   | \$ <u>132,295,000</u> | \$ <u>111,120,000</u> |

Annual debt service requirements to maturity for municipal property corporation revenue bonds are as follows:

| Year Ending | Governmental Activities |                      | <b>Business-type Activities</b> |                      |  |
|-------------|-------------------------|----------------------|---------------------------------|----------------------|--|
| June 30     | <u>Principal</u>        | <u>Interest</u>      | <u>Principal</u>                | <u>Interest</u>      |  |
| 2014        | \$ 10,080,000           | \$ 6,458,288         | \$ 3,875,000                    | \$ 5,357,825         |  |
| 2015        | 7,515,000               | 6,028,788            | 4,075,000                       | 5,159,075            |  |
| 2016        | 7,950,000               | 5,700,138            | 4,275,000                       | 4,950,325            |  |
| 2017        | 8,950,000               | 5,330,088            | 4,500,000                       | 4,730,950            |  |
| 2018        | 10,485,000              | 4,905,888            | 4,750,000                       | 4,499,700            |  |
| 2019-2023   | 44,450,000              | 16,560,760           | 27,550,000                      | 18,613,687           |  |
| 2024-2028   | 42,865,000              | 7,738,925            | 35,075,000                      | 11,086,875           |  |
| 2029-2032   |                         | <u>-</u> _           | 27,020,000                      | 2,120,263            |  |
| Total       | \$ <u>132,295,000</u>   | \$ <u>52,722,875</u> | \$ <u>111,120,000</u>           | \$ <u>56,518,700</u> |  |

During the fiscal year ended June 30, 2013, Gilbert paid \$4,075,000 of the 2007 Water Resources Municipal Property Corporation, Water System Development Fee and Subordinate Lien Water Utility Revenue Bonds. Proceeds collected from the water system development fees were deposited in an irrevocable trust with an escrow agent to provide for the future debt service payments of the bonds. Accordingly, the trust account assets and the liability for these bonds are not included in the financial statements. These bonds have been fully defeased.

#### **Changes in Long-term Liabilities**

Long-term liability activity for the year ended June 30, 2013, was as follows:

|  | Balance<br>July 1, 2012 | Additions    | Reductions     | Balance<br>June 30, 2013              | Due Within<br>One Year                  |
|--|-------------------------|--------------|----------------|---------------------------------------|---|
| Governmental activities:                 | <u> </u>                | , taditionio | 11000010110    | 04110 00, 2010                        | <u> </u>                                |
| Bonds payable:                           |                         |              |                |                                       |   |
| General obligation bonds                 | \$159,465,000           | \$ -         | \$(11,900,000) | \$147,565,000                         | \$12,500,000                            |
| Special assessment bonds with            | ·,,                     | *            | +( ,,,         | * //                                  | , |
| government commitment                    | 11,015,000              | -            | (585,000)      | 10,430,000                            | 470,000                                 |
| Revenue bonds                            | 170,795,000             | -            | (11,860,000)   | 158,935,000                           | 11,725,000                              |
| Unamortized bond premium                 | 6,762,920               | -            | (554,423)      | 6,208,497                             |   |
| Unamortized charge - refunding           |                         |              | , , ,          | , ,                                   |   |
| bonds                                    | (2,780,269)             | -            | 151,572        | (2,628,697)                           | -                                       |
| Total bonds payable                      | 345,257,651             | -            | (24,747,851)   | 320,509,800                           | 24,695,000                              |
| Compensated absences                     | 9,778,878               | 8,796,573    | (7,496,057)    | 11,079,394                            | 4,053,052                               |
| Post-employment benefits                 | · -                     | 419,047      | (76,061)       | 342,986                               | -                                       |
|  |                         |              |                | · · · · · · · · · · · · · · · · · · · |   |
| Total long-term liabilities              | \$355,036,529           | \$9,215,620  | \$(32,319,969) | \$331,932,180                         | \$28,748,052                            |
| Duainaga tura activitica                 |                         |              |                |                                       |   |
| Business-type activities: Bonds payable: |                         |              |                |                                       |   |
| General obligation bonds                 | \$ 3.870.000            | \$ -         | \$ (1,760,000) | \$ 2,110,000                          | \$ 1,865,000                            |
| Revenue bonds                            | 134,305,000             | φ -          | (9,205,000)    | 125,100,000                           | 5,375,000                               |
| Unamortized bond discount                | (41,247)                | -            | (9,203,000)    | (38,550)                              | 5,575,000                               |
| Unamortized bond premium                 | 483,826                 | -            | (47,070)       | 436,756                               | -                                       |
| Unamortized charge - refunding           | 403,020                 | -            | (47,070)       | 430,730                               | -                                       |
| bonds                                    | (721,159)               | _            | 67,386         | (653,773)                             | _                                       |
| Total bonds payable                      | 137.896.420             |              | (10,941,987)   | 126,954,433                           | 7,240,000                               |
| Compensated absences                     | 1,828,662               | 1.648.690    | (1,547,797)    | 1,929,555                             | 737,297                                 |
| Post-employment benefits                 | 1,020,002               | 106,750      | (1,347,797)    | 87,374                                | 131,231                                 |
| i ost-employment beliefits               | <u>-</u> _              | 100,730      | (19,370)       | 01,314                                | <u>-</u> _                              |
| Total long-term liabilities              | \$139,725,082           | \$1,755,440  | \$(12,509,160) | \$128,971,362                         | \$ 7,977,297                            |

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year-end, \$145,099 of internal service funds compensated absences are included in the above amounts.

Long-term compensated absences of governmental activities are expected to be liquidated by the operating funds (primarily the general fund and the streets special revenue fund) as they come due.

### **Conduit Debt Obligations**

The Industrial Development Authority, a discretely presented component unit of the Town of Gilbert, has issued Industrial Revenue Bonds and Master Lease and Sublease Agreements to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. Neither Gilbert, Maricopa County nor the State of Arizona shall in any event be liable for payment of principal, premium or interest on these bonds and leases, and accordingly they have not been reported in the accompanying combined financial statements. At June 30, 2013, Industrial Development Authority Revenue Bonds and Master Lease and Sublease Agreements outstanding were \$29,551,982 and \$47,993,320, respectively.

#### Note 9 - Retirement and Pension Plans

#### **Plan Descriptions and Financial Reports**

Gilbert contributes to three retirement plans described below. Benefits are established by state statute and generally provide retirement, long-term disability, and health insurance premium benefits including death and survivor benefits. The retirement benefits are generally paid at a percentage, based on years of service, of the retirees' average compensation. Long-term disability benefits vary by circumstance, but generally pay a percentage of the employee's monthly compensation. Health insurance premium benefits are generally paid as a flat dollar amount per month towards the retiree's health care insurance premiums, in amounts based on whether the benefit is for the retiree or for the retiree and dependents.

The *Arizona State Retirement System* (ASRS) administers cost-sharing multiple-employer defined benefit pension, health insurance premium, and long-term disability plans that cover employees of the State of Arizona and participating political subdivisions and school districts. The ASRS is governed by the Arizona State Retirement System Board according to the provisions of A.R.S. Title 38, Chapter 5, Article 2. The system issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by writing to the Arizona State Retirement System, 3300 N. Central Ave., P.O. Box 33910, Phoenix, Arizona, 85067-3910 or by calling (602) 240-2000 or 1 (800) 621-3778.

The *Public Safety Personnel Retirement System* (PSPRS) administers agent multiple-employer defined benefit pension and health insurance premium plans that cover public safety personnel who are regularly assigned hazardous duty as employees of the State of Arizona or one of its political subdivisions. The PSPRS, acting as a common investment and administrative agent, is governed by a seven-member board, known as The Board of Trustees, and the participating local boards according to the provisions of A.R.S. Title 38, Chapter 5, Article 4. The PSPRS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by writing to the Public Safety Personnel Retirement System, 3010 East Camelback Road, Suite 200, Phoenix, Arizona 85016-4416, or by calling (602) 255-5575.

The *Elected Officials' Retirement Plan* (EORP) administers cost-sharing multiple-employer defined benefit pension and health insurance premium plans that cover State of Arizona and County elected officials and judges, and elected officials of participating municipalities. The EORP is governed by The Board of Trustees of PSPRS according to the provisions of A.R.S. Title 38, Chapter 5, Article 3. Because the health insurance premium plan benefit of the EORP is not established as a formal trust, it is reported in accordance with GASB Statement No. 45 as an agent multiple-employer plan. Accordingly, the disclosures that follow reflect the EORP as if it were an agent multiple-employer defined benefit plan. EORP issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by writing to the Elected Officials' Retirement Plan, 3010 East Camelback Road, Suite 200, Phoenix, Arizona 85016-4416, or by calling (602) 255-5575.

### **Funding Policy**

The Arizona State Legislature establishes and may amend active plan members' and their employers' contribution rates for all plans of the ASRS, PSPRS, and EORP.

Cost-sharing plans - For the year ended June 30, 2013, active ASRS members were required by statute to contribute at the actuarially determined rate of 11.14% (10.90% for retirement and 0.24% for long-term disability) of the members' annual covered payroll and Gilbert was required by statute to contribute at the actuarially determined rate of 11.14% (10.25% for retirement, 0.65% for health insurance premium, and 0.24% for long-term disability) of the members' annual covered payroll.

Gilbert's contributions for the current and two preceding years, all of which were equal to the required contributions, were as follows:

| Fiscal Year | Retirement  | Health Benefit  | Long-Term       |
|-------------|-------------|-----------------|-----------------|
| Ended       | Fund        | Supplement Fund | Disability Fund |
| 2013        | \$3,925,481 | \$248,933       | \$ 91,364       |
| 2012        | 3,658,186   | 233,501         | 96,821          |
| 2011        | 3,236,934   | 211,964         | 89,656          |

Agent plans - For the year ended June 30, 2013, active PSPRS members were required by statute to contribute 9.55% of police member's annual covered payroll and 9.55% for fire member's annual covered payroll. Gilbert was required to contribute at the actuarially determined rate of 17.02% for police personnel, of which 0.39% was the health insurance premium portion; and 12.77% for fire personnel, of which 0.30% was the health insurance premium portion. Active EORP members were required by statute to contribute 11.5% of the members' annual covered payroll; and Gilbert was required to remit a designated portion of certain court fees plus additional contributions at the actuarially determined rate of 36.44% of the members' annual covered payroll, of which 1.50% was the health insurance premium portion.

Actuarial methods and assumptions—The contribution requirements for the year ended June 30, 2013, were established by the June 30, 2011 actuarial valuations, and those actuarial valuations were based on the following actuarial methods and assumptions.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plans and the annual required contributions are subject to continual revision as actual results are compared to past expectations and new estimates are made. The required schedule of funding progress presented below provides multiyear trend information that shows whether the actuarial value of the plans' assets are increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Projections of benefits are based on 1) the plans as understood by Gilbert and plan members and include the types of benefits in force at the valuation date, and 2) the pattern of sharing benefit costs between Gilbert and plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. The significant actuarial methods and assumptions used are the same for all plans and related benefits (unless noted), and the actuarial methods and assumptions used to establish the fiscal year 2013 contribution requirements, are as follows:

Actuarial valuation date June 30, 2011

Amortization method Level percent-of-pay closed

Remaining amortization period 25 years for underfunded actuarial accrued liability,

20 years for overfunded

Asset valuation method 7-year smoothed market value

Actuarial assumptions:

Investment rate of return 8.25%

Projected salary increases 5.0% - 8.0% for PSPRS and 4.5% for EORP

including inflation rate at 5.0% for PSPRS and 4.5% for EORP

**Annual Pension/OPEB Cost** – Gilbert's pension/other post-employment benefits (OPEB) cost for the agent plans for the year ended June 30, 2013, and related information follows (actual contributions made were equal to the annual pension/OPEB cost):

|                  | <u>PSPRS-Police</u> | <u>PSPRS-Fire</u> | <u>EORP</u> |
|------------------|---------------------|-------------------|-------------|
| Pension          | \$2,892,162         | \$1,729,072       | \$57,265    |
| Health Insurance | 67,826              | 41,598            | 2,458       |

**Trend Information**—Annual pension cost information for the current and two preceding years follows for each of the agent plans.

Percentage of

|                  |             |                 | Percentage of |                        |
|------------------|-------------|-----------------|---------------|------------------------|
|                  | Fiscal Year | Annual Pension/ | Annual Cost   | Net Pension/           |
| Plan             | Ended       | OPEB Cost       | Contributed   | <b>OPEB Obligation</b> |
| PSPRS-Police     |             |                 |               |                        |
| Pension          | 2013        | \$2,805,501     | 100.0%        | -0-                    |
|                  | 2012        | 2,439,689       | 100.0%        | -0-                    |
|                  | 2011        | 2,496,320       | 100.0%        | -0-                    |
| Health Insurance | 2013        | 65,793          | 100.0%        | -0-                    |
|                  | 2012        | 97,156          | 100.0%        | -0-                    |
|                  | 2011        | 92,055          | 100.0%        | -0-                    |
| PSPRS-Fire       |             |                 |               |                        |
| Pension          | 2013        | \$1,672,852     | 100.0%        | -0-                    |
|                  | 2012        | 1,297,068       | 100.0%        | -0-                    |
|                  | 2011        | 1,422,492       | 100.0%        | -0-                    |
| Health Insurance | 2013        | 40,245          | 100.0%        | -0-                    |
|                  | 2012        | 62,951          | 100.0%        | -0-                    |
|                  | 2011        | 57,488          | 100.0%        | -0-                    |
| EORP             |             |                 |               |                        |
| Pension          | 2013        | \$57,265        | 100.0%        | -0-                    |
|                  | 2012        | 51,135          | 100.0%        | -0-                    |
|                  | 2011        | 45,923          | 100.0%        | -0-                    |
| Health Insurance | 2013        | 2,458           | 100.0%        | -0-                    |
|                  | 2012        | 2,934           | 100.0%        | -0-                    |
|                  | 2011        | 2,901           | 100.0%        | -0-                    |

Schedule of Funded Status and Funding Progress—Following are the schedules of funded status and funding progress of the plans as of the most recent valuation date, June 30, 2013, and the previous two fiscal years. The fiscal year 2013 actuarial methods and assumptions used for the schedules are not significantly different than the fiscal year 2011 actuarial methods and assumptions as described on page 61. The EORP, by statute, is a cost-sharing plan. However, because of its statutory construction, in accordance with GASB Statement No. 43, the EORP is reported for such purposes as an agent multiple-employer plan. The Board of Trustees obtains an actuarial valuation for the EORP on its statutory basis as a cost-sharing plan and, therefore, actuarial information for Gilbert, as a participating government, is not available.

DCDDC Dalies

| PSPRS - P  | 'olice   |  |  |  |  |  |
|--|--|--|--|--|--|--|
|  | (1)  | (2)  | (3)  | (4)  | (5)  | (6)  |
|  |  |  |  |  |  | Funding Excess   |
| Actuarial  | Actuarial  | Actuarial  | Funding  |  |  | (Unfunded Liability)   |
| Valuation  | Value of   | Accrued  | (Liability)  | Funded   | Annual   | As Percentage of   |
| Date   | Plan   | Liability  | Excess   | Ratio  | Covered  | Covered Payroll  |
| June 30  | Assets   | (AAL)  | (1)-(2)  | (1)/(2)  | Payroll  | (3)/(5)  |
| Pension  |  | <del>\( \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ </del>   | (*/ (=/  | (-7: \=1   |  | (=), (=)   |
|  | 51,402,243   | 68,370,995   | (16,968,752)   | 75.2%  | 17,167,856   | (98.8)%  |
| 2012   | 46,823,028   | 61,175,480   | (14,352,452)   | 76.5%  | 16,652,610   | (86.2)%  |
| 2012   | 40,140,063   | 53,624,989   | (13,484,926)   | 74.9%  | 16,176,077   | (83.4)%  |
| 2011   | 40,140,003   | 33,024,303   | (13,404,320)   | 74.370   | 10,170,077   | (03.4) /0  |
|  |  |  |  |  |  | Funding Excess   |
| Actuarial  | Actuarial  | Actuarial  | Funding  |  |  | (Unfunded Liability)   |
| Valuation  | Value of   | Accrued  | (Liability)  | Funded   | Annual   | As Percentage of   |
|  |  |  |  | Ratio  | Covered  |  |
| Date   | Plan   | Liability  | Excess   |  |  | Covered Payroll  |
| June 30  | Assets   | (AAL)  | (1)-(2)  | (1)/(2)  | Payroll  | (3)/(5)  |
| Health Ins   |  | 4 000 700  | (4.000.700)  | 0.007  | 47 407 050   | (40 54)0/  |
| 2013 \$  |  | 1,808,786  | (1,808,786)  | 0.0%   | 17,167,856   | (10.54)%   |
| 2012   | -0-  | 1,663,617  | (1,663,617)  | 0.0%   | 16,652,610   | (9.99)%  |
| 2011   | -0-  | 1,575,279  | (1,575,279)  | 0.0%   | 16,176,077   | (9.74)%  |
|  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |
| DODDO -  |  |  |  |  |  |  |
| PSPRS - F  |  | (0)  | (0)  | (4)  | (=)  | (0)  |
| PSPRS - F  | Fire<br>(1)  | (2)  | (3)  | (4)  | (5)  | (6)  |
|  |  |  |  | (4)  | (5)  | Funding Excess   |
| Actuarial  | (1)  | Actuarial  | Funding  |  |  | Funding Excess (Unfunded Liability)  |
|  | (1)<br>Actuarial   | Actuarial<br>Accrued   |  | (4)<br>Funded  | Annual   | Funding Excess<br>(Unfunded Liability)<br>As Percentage of   |
| Actuarial  | (1)  | Actuarial  | Funding<br>(Liability)<br>Excess   |  | Annual<br>Covered  | Funding Excess (Unfunded Liability)  |
| Actuarial<br>Valuation   | (1)<br>Actuarial   | Actuarial<br>Accrued   | Funding<br>(Liability)   | Funded   | Annual   | Funding Excess<br>(Unfunded Liability)<br>As Percentage of   |
| Actuarial<br>Valuation<br>Date<br>June 30<br><b>Pension</b>  | (1) Actuarial Value of   | Actuarial<br>Accrued<br>Liability  | Funding<br>(Liability)<br>Excess   | Funded<br>Ratio<br>(1)/(2)   | Annual<br>Covered  | Funding Excess<br>(Unfunded Liability)<br>As Percentage of<br>Covered Payroll  |
| Actuarial<br>Valuation<br>Date<br>June 30<br>Pension   | (1) Actuarial Value of   | Actuarial<br>Accrued<br>Liability  | Funding<br>(Liability)<br>Excess   | Funded<br>Ratio<br>(1)/(2)   | Annual<br>Covered  | Funding Excess<br>(Unfunded Liability)<br>As Percentage of<br>Covered Payroll  |
| Actuarial<br>Valuation<br>Date<br>June 30<br><b>Pension</b>  | (1)  Actuarial Value of Assets  \$40,413,033   | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)   | Funded<br>Ratio  | Annual<br>Covered<br>Payroll   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)%  |
| Actuarial Valuation Date June 30 Pension 2013 \$ 2012  | (1)  Actuarial Value of Assets  \$40,413,033 35,417,839  | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338<br>37,018,127   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)<br>(1,600,288)  | Funded<br>Ratio<br>(1)/(2)<br>95.7%<br>95.7%                             | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)%  |
| Actuarial Valuation Date June 30 Pension 2013  | (1)  Actuarial Value of Assets  \$40,413,033   | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)   | Funded<br>Ratio<br>(1)/(2)<br>95.7%                                      | Annual<br>Covered<br>Payroll<br>13,278,222   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)%  |
| Actuarial Valuation Date June 30 Pension 2013 \$ 2012  | (1)  Actuarial Value of Assets  \$40,413,033 35,417,839  | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338<br>37,018,127   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)<br>(1,600,288)  | Funded<br>Ratio<br>(1)/(2)<br>95.7%<br>95.7%                             | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  |
| Actuarial Valuation Date June 30 Pension 2013 \$2012 2011  | (1)  Actuarial Value of Assets  \$40,413,033 35,417,839  | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338<br>37,018,127<br>30,559,021   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)<br>(1,600,288)<br>(2,325,686)   | Funded<br>Ratio<br>(1)/(2)<br>95.7%<br>95.7%                             | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess  |
| Actuarial Valuation Date June 30 Pension 2013 2012 2011 Actuarial  | (1)  Actuarial Value of Assets  640,413,033 35,417,839 28,233,335  | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338<br>37,018,127<br>30,559,021<br>Actuarial  | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)<br>(1,600,288)<br>(2,325,686)<br>Funding                                  | Funded<br>Ratio<br>(1)/(2)<br>95.7%<br>95.7%<br>92.4%                    | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability)   |
| Actuarial Valuation Date June 30 Pension 2013 2012 2011  Actuarial Valuation                                       | (1)  Actuarial Value of Assets  640,413,033 35,417,839 28,233,335  Actuarial                                   | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338<br>37,018,127<br>30,559,021<br>Actuarial<br>Accrued   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)<br>(1,600,288)<br>(2,325,686)<br>Funding<br>(Liability)                   | Funded<br>Ratio<br>(1)/(2)<br>95.7%<br>95.7%<br>92.4%                    | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560<br>Annual   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability) As Percentage of  |
| Actuarial Valuation Date June 30 Pension 2013 2012 2011  Actuarial Valuation Date                                  | Actuarial<br>Value of<br>Assets<br>\$40,413,033<br>35,417,839<br>28,233,335<br>Actuarial<br>Value of           | Actuarial Accrued Liability (AAL)  42,232,338 37,018,127 30,559,021  Actuarial Accrued Liability   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)<br>(1,600,288)<br>(2,325,686)<br>Funding<br>(Liability)<br>Excess         | Funded<br>Ratio<br>(1)/(2)<br>95.7%<br>95.7%<br>92.4%<br>Funded<br>Ratio | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560<br>Annual<br>Covered  | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability) As Percentage of Covered Payroll                          |
| Actuarial Valuation Date June 30 Pension 2013 2012 2011  Actuarial Valuation Date June 30                          | Actuarial<br>Value of<br>Assets<br>\$40,413,033<br>35,417,839<br>28,233,335<br>Actuarial<br>Value of<br>Assets | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338<br>37,018,127<br>30,559,021<br>Actuarial<br>Accrued   | Funding<br>(Liability)<br>Excess<br>(1)-(2)<br>(1,819,305)<br>(1,600,288)<br>(2,325,686)<br>Funding<br>(Liability)                   | Funded<br>Ratio<br>(1)/(2)<br>95.7%<br>95.7%<br>92.4%                    | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560<br>Annual   | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability) As Percentage of  |
| Actuarial Valuation Date June 30 Pension 2013 \$2012 2011  Actuarial Valuation Date June 30 Health Ins             | Actuarial Value of Assets 640,413,033 35,417,839 28,233,335  Actuarial Value of Assets surance                 | Actuarial Accrued Liability (AAL)  42,232,338 37,018,127 30,559,021  Actuarial Accrued Liability (AAL)   | Funding (Liability) Excess (1)-(2)  (1,819,305) (1,600,288) (2,325,686)  Funding (Liability) Excess (1)-(2)                          | Funded Ratio (1)/(2)  95.7% 95.7% 92.4%  Funded Ratio (1)/(2)            | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560<br>Annual<br>Covered<br>Payroll                             | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)                  |
| Actuarial Valuation Date June 30 Pension 2013 \$2012 2011  Actuarial Valuation Date June 30 Health Ins 2013 \$     | Actuarial Value of Assets  640,413,033 35,417,839 28,233,335  Actuarial Value of Assets  surance 5 -0-         | Actuarial Accrued Liability (AAL)  42,232,338 37,018,127 30,559,021  Actuarial Accrued Liability (AAL)  1,251,900  | Funding (Liability) Excess (1)-(2)  (1,819,305) (1,600,288) (2,325,686)  Funding (Liability) Excess (1)-(2)  (1,251,900)             | Funded Ratio (1)/(2)  95.7% 95.7% 92.4%  Funded Ratio (1)/(2)  0.0%      | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560<br>Annual<br>Covered<br>Payroll                             | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (9.43)%         |
| Actuarial Valuation Date June 30 Pension 2013 \$2012 2011  Actuarial Valuation Date June 30 Health Ins 2013 \$2012 | Actuarial Value of Assets  640,413,033 35,417,839 28,233,335  Actuarial Value of Assets  surance 5 -00-        | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>42,232,338<br>37,018,127<br>30,559,021<br>Actuarial<br>Accrued<br>Liability<br>(AAL)<br>1,251,900<br>1,097,566 | Funding (Liability) Excess (1)-(2)  (1,819,305) (1,600,288) (2,325,686)  Funding (Liability) Excess (1)-(2)  (1,251,900) (1,097,566) | Funded Ratio (1)/(2)  95.7% 95.7% 92.4%  Funded Ratio (1)/(2)  0.0% 0.0% | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560<br>Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322 | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (9.43)% (8.40)% |
| Actuarial Valuation Date June 30 Pension 2013 \$2012 2011  Actuarial Valuation Date June 30 Health Ins 2013 \$     | Actuarial Value of Assets  640,413,033 35,417,839 28,233,335  Actuarial Value of Assets  surance 5 -0-         | Actuarial Accrued Liability (AAL)  42,232,338 37,018,127 30,559,021  Actuarial Accrued Liability (AAL)  1,251,900  | Funding (Liability) Excess (1)-(2)  (1,819,305) (1,600,288) (2,325,686)  Funding (Liability) Excess (1)-(2)  (1,251,900)             | Funded Ratio (1)/(2)  95.7% 95.7% 92.4%  Funded Ratio (1)/(2)  0.0%      | Annual<br>Covered<br>Payroll<br>13,278,222<br>13,072,322<br>12,905,560<br>Annual<br>Covered<br>Payroll                             | Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (13.7)% (12.2)% (18.0)%  Funding Excess (Unfunded Liability) As Percentage of Covered Payroll (3)/(5)  (9.43)%         |

#### Volunteer Firemen's Relief and Pension Fund

The Volunteer Firemen's Relief and Pension Fund covers retired volunteer firemen and survivors and was established solely upon the provision for such pension and relief funds in the Arizona Revised Statutes. The Statutes grant discretionary powers to Boards of Trustees of such plans related to payment/nonpayment of benefits to qualified retired or disabled volunteer firemen out of the assets of the Fund. These discretionary powers do not extend, however, to the volunteer firemen's right to their own contributions to the Fund. Gilbert has no actuarial liability for pension benefits as individual retirement benefits are not defined in the plan. Reserves for pensions, therefore, have not been established as the amounts are not vested and payment of benefits (if any) are at the discretion of the Board of Trustees of the plan.

Gilbert no longer operates a Volunteer Fire Department. Accordingly, there were no contributions required or made to this plan nor refunds paid for fiscal year 2013. Administrative costs are financed through investment earnings. There is only one remaining pensioner receiving retirement benefits from the Fund.

#### Note 10 - Post-Employment Healthcare Benefits

Other post-employment healthcare benefits, like the cost of pension benefits, constitute an exchange of compensation for employee services rendered. Similar to pension benefits, the cost of OPEB generally should be associated with the periods in which the exchange occurs rather than in future periods in which the benefits are provided. GASB Statement No. 45 required Gilbert to measure and recognize the OPEB cost while employee services are rendered and provide information about the potential demands on Gilbert's future cash flows.

#### **Plan Description**

Gilbert provides post-employment medical care, prescription drug, and dental care for retired employees through a single-employer defined benefit medical and dental plan. The plan provides medical and dental benefits for eligible retirees, their spouses and dependents through Gilbert's group health and dental insurance plans, which cover active and retired members. To be eligible for benefits, the retired employee must retire under one of the state retirement plans for public employees, must have a minimum of ten years of service with Gilbert, and be covered under Gilbert's medical plan during their active status. Plan benefits and coverage levels are reviewed annually by Town staff and the Board of Trustees for recommendation to and approval from Town Council. The Board of Trustees makes corresponding premium recommendations to the Town Council based on revenues needed to cover the projected cost to operate the plan which are subject to approval by the Town Council. As of June 30, 2013, there are 19 retirees that are currently receiving medical and/or dental benefits.

The plan is not accounted for as a trust fund because an irrevocable trust has not been established to account for the plan. The plan does not issue a separate financial report.

#### **Funding Policy**

Gilbert requires retirees to pay 100% of the full blended contribution rate. Gilbert makes no contributions for retirees other than allowing them to participate through Gilbert's pooled benefits. By providing retirees access to Gilbert's healthcare plans, Gilbert is in effect providing a subsidy to retirees. This implied subsidy exists because on average, retiree healthcare costs are higher than active employee healthcare costs. Gilbert pays for and reports retiree benefits on a pay-as-you-go basis, which is the practice of paying for these benefits as they become due each year. As of June 30, 2013, retirees contributed \$198,175 and Gilbert contributed \$95,437 (implied subsidy).

### Annual OPEB Cost and Net OPEB Obligation

Gilbert's annual OPEB cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year to amortize any unfunded actuarial liabilities over a period not to exceed thirty years. Gilbert's annual OPEB costs for the current year and related information for the plan are as follows at June 30, 2013:

| Annual Required Contribution (ARC)      | \$289,950     |
|---|---------------|
| ARC Adjustment                          | 218,067       |
| Interest on the Net OPEB Obligation     | <u>17,780</u> |
| Annual OPEB Cost                        | \$525,797     |
| Contributions Made                      | (95,437)      |
| Increase in Net OPEB Obligation         | \$430,360     |
| Net OPEB Obligation – Beginning of year | <u>-</u>      |
| Net OPEB Obligation – End of year       | \$430,360     |

Gilbert's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal year ended June 30, 2013 is as follows:

|             |           |               | Percentage of |            |
|-------------|-----------|---------------|---------------|------------|
| Fiscal Year | Annual    | Employer      | OPEB Cost     | Net OPEB   |
| Ended       | OPEB Cost | Contributions | Contributed   | Obligation |
| 2013        | \$525,797 | \$95,437      | 18.15%        | \$430,360  |

**Schedule of Funded Status and Funding Progress**—Following is the schedule of funded status and funding progress of the plan as of the most recent actuarial valuation date, June 30, 2013:

|           | (1)       | (2)       | (3)         | (4)     | (5)        | (6)                  |
|-----------|-----------|-----------|-------------|---------|------------|----------------------|
|           |           |           |             |         |            | Funding Excess       |
| Actuarial | Actuarial | Actuarial | Funding     |         |            | (Unfunded Liability) |
| Valuation | Value of  | Accrued   | (Liability) | Funded  | Annual     | As Percentage of     |
| Date      | Plan      | Liability | Excess      | Ratio   | Covered    | Covered Payroll      |
| July 1    | Assets    | (AAL)     | (1)-(2)     | (1)/(2) | Payroll    | (3)/(5)              |
|           |           |           |             |         |            |                      |
| 2012      | -0-       | 4,151,069 | (4,151,069) | 0.0%    | 58,114,323 | (7.1)%               |

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and healthcare cost trends. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. Actuarial calculations reflect a long-term perspective.

The actuarial methods and significant assumptions used to determine the ARC for the current fiscal year are as follows:

- 1. The actuarial cost method used is the unit credit normal method.
- 2. As of the valuation date, there are no assets, hence no need for an actuarial value of assets.
- 3. The amortization method is level dollar. The amortization period is 30 years. The period is open.

For the July 1, 2012 actuarial valuation, the unit credit normal method was used along with a discount rate of 3.5%. In addition, the actuarial assumptions included: an annual medical healthcare cost trend rate of 9.0% initially, reduced by decrements to an ultimate rate of 5.0% after 8 years; an annual dental healthcare cast trend rate of 4.5% initially, reduced to 3.0% after 8 years; and an annual salary increase of 2%.

#### Note 11 - Capital Contributions

During the year ended June 30, 2013, the Enterprise funds external capital contributions consisted of the following:

|                               | <u>Water</u> | <u>Wastewater</u> | <u>Total</u> |
|-------------------------------|--------------|-------------------|--------------|
| Contributions from developers | \$ 2,649,712 | \$ 1,132,049      | \$ 3,781,761 |
| Development fees              | 16,556,838   | 13,814,379        | 30,371,217   |
| Total                         | \$19,206,550 | \$14,946,428      | \$34,152,978 |

#### Note 12 - Interfund Transfers

As of June 30, 2013, interfund transfers were as follows:

|                                  | Transfers-In        | Transfers-Out       |
|----------------------------------|---------------------|---------------------|
| Governmental funds:              |                     |                     |
| General fund                     | \$ 1,411,239        | \$ 7,240,729        |
| Streets special revenue          | 50,000              | 4,025,376           |
| General debt service             | 20,175,402          | -                   |
| Special assessments              | -                   | 220,496             |
| Streets and transportation       | 2,550,894           | 61,205              |
| Municipal facilities             | 1,201,402           | 6,086,470           |
| Parks, open space and recreation | 179,908             | 5,361,252           |
| Other governmental funds         | 204,946             | <u>2,657,014</u>    |
| Total governmental funds         | 25,773,791          | <u>25,652,542</u>   |
| Enterprise funds:                |                     |                     |
| Water                            | =                   | 588,142             |
| Wastewater                       | 493,143             | <u>26,250</u>       |
| Total enterprise funds           | 493,143             | 614,392             |
| Total transfers                  | <u>\$26,266,934</u> | <u>\$26,266,934</u> |

The interfund transfers generally fall within one of the following categories: 1) subsidy transfers; 2) transfers to cover debt service payments; 3) transfers for the town match for grants; or 4) transfers to fund capital projects or capital replacement. There were no significant transfers during fiscal year 2013 that were either non-routine in nature or inconsistent with the activities of the fund making the transfer.

#### Note 13 - Individual Fund Disclosures

Individual funds with deficiencies in fund balance/net position at June 30, 2013, were as follows:

Debt service funds

Special assessments \$ 598

Capital projects funds

Municipal facilities \$16,534,434

Special revenue funds

CDBG/HOME \$ 73,697

The deficiency in the special assessments fund of the debt service funds will be eliminated through the future collection of principal and interest payments on the improvement bonds.

The deficiency in the municipal facilities fund of the capital projects funds will be eliminated through the future collection of system development fees.

The deficiency in the CDBG/HOME fund of the special revenue funds will be eliminated through reimbursement from the U.S. Department of Housing and Urban Development.

Individual funds with an excess of expenditures over appropriations for the year ended June 30, 2013, were as follows:

Debt service funds

General debt obligations \$ 2,543 Special assessments \$ 702

The excess of expenditures over appropriations in the general debt obligations was funded by available fund balance. The excess of expenditures over appropriations in the special assessments was funded by principal and interest payments on the improvement bonds from property owners.

#### Note 14 - Contingent Liabilities

Gilbert is contingently liable with respect to several lawsuits and other claims incidental to its normal operations. Management, with concurrence of the Town's Attorney, is of the opinion that the ultimate resolution of these matters will not have a material adverse effect on Gilbert's financial condition, results of operations or liquidity.

#### Note 15 - Pledged Revenues

Gilbert has pledged future water and wastewater revenues, net of specified operating expenses, to repay \$25,225,000 in water and wastewater revenue refunding bonds issued in 2004. Proceeds from the bonds refunded various other revenue bonds which provided financing for the construction of and improvements to the water and wastewater systems. The bonds are payable solely from water and wastewater net revenues and are payable through 2022. Annual principal and interest payments on the bonds are expected to require less than 9 percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$16,910,837. Principal and interest paid for the current year was \$2,111,663, and total customer net revenues were \$24,502,946.

Gilbert has pledged future water connection development fees revenue and future water and wastewater revenues, net of specified operating expenses after debt service payments are made for the 2004 water and wastewater revenue refunding bonds, to repay \$146,175,000 in utility revenue bonds issued since 2007. Proceeds from the bonds provided financing for the construction of a joint use water treatment plant and for the acquisition of additional water production and distribution capacity for the water system. The bonds are payable from water connection development fees revenue and water and wastewater net revenues and are payable through 2032. Annual principal and interest payments on the bonds are expected to require less than 27 percent of revenue. The total principal and interest remaining to be paid on the bonds is \$167,638,700. Principal and interest paid for the current year was \$13,317,403 (of which \$4,075,000 in principal was an advance defeasance). Total water connection development fees revenue was \$12,466,409 and water and wastewater net revenues after debt payments were \$22,391,283.

Gilbert has pledged future street and highway revenues to repay \$16,945,000 in highway user revenue refunding bonds issued in 2012. Proceeds from the 2012 refunding bonds were used to advance refund \$17,950,000 of outstanding 2003 highway user revenue bonds (proceeds from the 2003 bonds provided financing for the purpose of street and highway construction projects). The refunding bonds are payable solely from street and highway revenues (see note 8 for the detail of the sources of these revenues) and are payable through 2019. Annual principal and interest payments on the bonds are expected to require less than 30 percent of revenues. The total principal and interest remaining to be paid on the bonds is \$19,737,050. Principal and interest paid for the current year was \$3,332,400, and the total street and highway revenues were \$11,414,425.

Gilbert has pledged future excise taxes and state-shared revenues to repay \$154,005,000 in public facilities municipal property corporation (MPC) revenue bonds issued since 2006 and \$20,980,000 in public facilities (MPC) revenue refunding bonds issued in 2011. Proceeds from the bonds provided financing of the multipurpose public safety complex, the service center facility, a police property facility, a sports complex, various other parks and recreation facilities, and a parking facility. Proceeds from the 2011 refunding bonds were used to advance refund \$21,670,000 of outstanding 2001 public facilities MPC revenue bonds. The bonds are payable through 2028. Annual principal and interest payments on the bonds are expected to require less than 16 percent of excise taxes and state-shared revenues. The total principal and interest remaining to be paid on the bonds is \$185,017,875. Principal and interest paid for the current year was \$16,568,353, and the total excise taxes and state-shared revenues were \$109,637,647.

#### Note 16 - Investment in Joint Venture

Construction of a joint water reclamation plant with the City of Mesa and the Town of Queen Creek was completed during fiscal year 2007. Mesa is the lead agent and is responsible for the operation and maintenance of the plant. Mesa, Gilbert and Queen Creek participate in ownership of the plant and are charged for operating expenses based on gallons of flow. Gilbert's investment in joint venture is reflected as a separate line item in the proprietary funds financial statements. Separate financial statements for the joint venture are not prepared.

Total investment as of June 30, 2013, was:

| Mesa's Share        | \$ 64,583,249 |
|---------------------|---------------|
| Gilbert's Share     | 67,733,013    |
| Queen Creek's Share | 26,625,541    |
| Total               | \$158,941,803 |

Construction began in fiscal year 2007 for a joint water treatment plant with the City of Chandler. Gilbert is the lead agent on this project. Construction was completed during fiscal year 2009 and the plant treats 12 million gallons per day each for Gilbert and Chandler. Gilbert's investment in joint venture is reflected as a separate line item in the proprietary funds financial statements. Separate financial statements for the joint venture are not prepared.

Total investment as of June 30, 2013, was:

| Gilbert's Share  | \$ 73,674,640        |
|------------------|----------------------|
| Chandler's Share | <u>69,197,886</u>    |
| Total            | <b>\$142,872,526</b> |

In August 2008, Gilbert entered into an Intergovernmental Agreement with the Cities of Mesa and Apache Junction, Apache Junction Fire District (FD), and the Town of Queen Creek (the Parties) to plan, design, construct, operate, maintain and finance the TOPAZ Regional Wireless Cooperative Network (Trunked Open Arizona Network – 700/800 MHz Network procured and built by the City of Mesa). On May 1, 2012, Rio Verde Fire District Joined TOPAZ. The City of Mesa acts as the lead agency and is responsible for the planning, budgeting, construction, operation and maintenance of the network, in addition to providing all management personnel and financing arrangements. The Parties participate in ownership of the network and are charged for operating and capital expenses based on six month rolling average of airtime. Gilbert's investment in joint venture is reflected within the governmental activities in the government-wide statement of net position. Separate financial statements are not prepared.

Total investment as of June 30, 2013, was:

| Mesa's Share               | \$1,567,692 |
|----------------------------|-------------|
| Gilbert's Share            | 338,313     |
| Apache Junction's Share    | 94,406      |
| Apache Junction FD's Share | 44,781      |
| Queen Creek's Share        | 21,061      |
| Rio Verde FD's Share       | 7,193       |
| Total                      | \$2,073,446 |

#### **Note 17 - Subsequent Events**

Gilbert advance defeased \$3,125,000 of the \$111,120,000 in outstanding Water Resources MPC Water System Development Fee and Subordinate Lien Water Utility Revenue Bonds on October 1, 2013.

## NONMAJOR FUNDS

#### OTHER GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

Special Revenue Funds are used to account for revenues and expenditures from specific taxes or other earmarked sources. Such funds are usually required by statute or ordinance to finance particular functions or activities.

**Grants** - accounts for miscellaneous grants received from Federal, State and local governments that require segregation of revenues and expenditures.

**Other Special Revenue** - accounts for revenues received from various agencies and sources, including seized funds from law enforcement agencies that are required to be used for specific purposes.

**Community Development Block Grants (CDBG)** – accounts for a series of ongoing entitlements received directly from the U.S. Department of Housing and Urban Development (HUD) and used for affordable housing and redevelopment activities. **HOME Program** accounts for HUD monies received from Maricopa County for affordable housing activities including housing rehabilitation.

**Street Light Improvement District** - accounts for taxes received from and expenditures of the street light maintenance improvement districts.

**Parkway Maintenance District** - accounts for taxes received from and expenditures of the parkway maintenance improvement districts.

### **Capital Projects Funds**

Capital Projects Funds are established to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

**Traffic Control** - accounts for the acquisition and installation of traffic signals.

Flood Control and Storm Water - accounts for the construction of flood control retention basins and storm drains.

Redevelopment - accounts for the construction of capital improvements in the Heritage District.

# TOWN OF GILBERT, ARIZONA Combining Balance Sheet Nonmajor Governmental Funds June 30, 2013

|                                     | Grants |         | Other Special Revenue CDBG/HO |           | BG/HOME | lmp      | reet Light<br>provement<br>District | Parkway<br>Maintenance<br>District |    |         |
|-------------------------------------|--------|---------|-------------------------------|-----------|---------|----------|-------------------------------------|------------------------------------|----|---------|
| ASSETS                              |        |         | _                             |           | •       |          | _                                   |                                    | _  |         |
| Pooled cash and investments         | \$ 4,1 | 79,580  | \$                            | 1,475,891 | \$      | 12,238   | \$                                  | 240,890                            | \$ | 112,826 |
| Receivables, net:                   |        |         |                               |           |         |          |                                     |                                    |    |         |
| Taxes                               |        | -       |                               | -         |         | -        |                                     | 11,206                             |    | 6,892   |
| Accrued interest                    |        | 8,710   |                               | 3,273     |         | 27       |                                     | -                                  |    | 217     |
| Accounts                            |        | -       |                               | 49,948    |         | -        |                                     | -                                  |    | -       |
| Due from other governments          |        | 76,846  |                               | 686,482   |         | 399,261  |                                     | -                                  |    | -       |
| Inventories                         |        |         |                               |           |         | -        |                                     | -                                  |    | 591     |
| Total assets                        | \$ 4,2 | 265,136 | \$                            | 2,215,594 | \$      | 411,526  | \$                                  | 252,096                            | \$ | 120,526 |
| LIABILITIES AND FUND BALANCES       |        |         |                               |           |         |          |                                     |                                    |    |         |
| Liabilities:                        |        |         |                               |           |         |          |                                     |                                    |    |         |
| Accounts payable                    | \$     | 43,218  | \$                            | 10,557    | \$      | 135,263  | \$                                  | -                                  | \$ | 25,082  |
| Accrued liabilities                 |        | -       |                               | 29,453    |         | 3,040    |                                     | -                                  |    | 3,458   |
| Due to other funds                  |        | -       |                               | -         |         | 346,920  |                                     | -                                  |    | -       |
| Deferred revenue:                   |        |         |                               |           |         |          |                                     |                                    |    |         |
| Other                               |        | 1,196   |                               | -         |         | -        |                                     | -                                  |    | -       |
| Total liabilities                   |        | 44,414  |                               | 40,010    |         | 485,223  |                                     | -                                  |    | 28,540  |
| Fund Balances:                      |        |         |                               |           |         |          |                                     |                                    |    |         |
| Nonspendable                        |        | -       |                               | -         |         | -        |                                     | _                                  |    | 591     |
| Restricted                          | 4,2    | 20,722  |                               | 1,974,692 |         | 12,265   |                                     | 252,096                            |    | 91,395  |
| Assigned                            | •      | ,<br>-  |                               | 200,892   |         | -        |                                     | · -                                |    | ,<br>-  |
| Unassigned                          |        | _       |                               | <i>.</i>  |         | (85,962) |                                     | -                                  |    | -       |
| Total fund balances                 | 4.2    | 220,722 |                               | 2,175,584 |         | (73,697) |                                     | 252,096                            |    | 91,986  |
| Total liabilities and fund balances |        | 265,136 | \$                            | 2,215,594 | \$      | 411,526  | \$                                  | 252,096                            | \$ | 120,526 |

# **Capital Projects**

|    | Traffic<br>Control | Flood Control<br>and Storm<br>Water | Re | development | tal Nonmajor<br>overnmental<br>Funds |
|----|--------------------|-------------------------------------|----|-------------|--------------------------------------|
| \$ | 4,817,055          | \$ -                                | \$ | 1,432,012   | \$<br>12,270,492                     |
|    | -                  | _                                   |    | -           | 18,098                               |
|    | 9,377              | -                                   |    | -           | 21,604                               |
|    | 415                | -                                   |    | -           | 50,363                               |
|    | 11,406             | -                                   |    | -           | 1,173,995                            |
|    | -                  | -                                   |    | -           | 591                                  |
| \$ | 4,838,253          | \$ -                                | \$ | 1,432,012   | \$<br>13,535,143                     |
| \$ | 4,544              | \$ -                                | \$ | 984         | \$<br>219,648                        |
|    | -                  | -                                   |    | -           | 35,951                               |
|    | -                  | -                                   |    | -           | 346,920                              |
|    | -                  | -                                   |    | -           | 1,196                                |
|    | 4,544              | -                                   |    | 984         | 603,715                              |
|    |                    |                                     |    |             |                                      |
|    | -                  | -                                   |    | -           | 591                                  |
|    | 4,778,348          | -                                   |    | 1,283,839   | 12,613,357                           |
|    | 55,361             | -                                   |    | 147,189     | 403,442                              |
|    | -                  |                                     |    | -           | (85,962)                             |
| _  | 4,833,709          | -                                   | _  | 1,431,028   | <br>12,931,428                       |
| \$ | 4,838,253          | \$ -                                | \$ | 1,432,012   | \$<br>13,535,143                     |

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2013

|  | -            |                             | Special Reve | enue                                    | _                                  |
|--|--------------|-----------------------------|--------------|---|------------------------------------|
|  | Grants       | Other<br>Special<br>Revenue | CDBG/HOME    | Street Light<br>Improvement<br>District | Parkway<br>Maintenance<br>District |
| Revenues                               |              |                             |              |   |                                    |
| Taxes:                                 |              |                             |              |   |                                    |
| Property                               | \$ -         | \$ -                        | \$ -         | \$ 1,507,319                            | \$ 856,604                         |
| Intergovernmental                      | 1,048,932    | -                           | 826,362      | -                                       | -                                  |
| Charges for services                   | -            | 1,380,763                   | -            | -                                       | -                                  |
| System development fees                | -            | -                           | -            | -                                       | -                                  |
| Gifts and donations                    | -            | 104,655                     | -            | -                                       | -                                  |
| Fines and forfeitures                  | -            | 584,736                     | -            | -                                       | -                                  |
| Investment earnings                    | 24,317       | 16,026                      | 78           | -                                       | 842                                |
| Miscellaneous                          | 86,270       | 14,901                      | 3            | -                                       | 505                                |
| Total revenues                         | 1,159,519    | 2,101,081                   | 826,443      | 1,507,319                               | 857,951                            |
| Expenditures                           |              |                             |              |   |                                    |
| Current:                               |              |                             |              |   |                                    |
| General government:                    |              |                             |              |   |                                    |
| Management and policy                  | -            | 12,799                      | -            | -                                       | -                                  |
| Legal and court                        | -            | 342,315                     | -            | -                                       | -                                  |
| Development services                   | 9,643        | -                           | -            | -                                       | -                                  |
| Public safety:                         |              |                             |              |   |                                    |
| Police                                 | 188,629      | 1,371,580                   | -            | -                                       | -                                  |
| Fire                                   | 71,892       | 24,649                      | -            | -                                       | -                                  |
| Highways and streets                   | 231,823      | -                           | -            | 1,535,735                               | -                                  |
| Parks and recreation                   | -            | 180                         | 827,417      | -                                       | 922,182                            |
| Transportation                         | 9,712        | -                           | · -          | -                                       | · -                                |
| Non departmental                       | · -          | 49,884                      | _            | -                                       | -                                  |
| Capital outlay                         | 77,780       | 75,533                      | _            | _                                       | -                                  |
| Total expenditures                     | 589,479      | 1,876,940                   | 827,417      | 1,535,735                               | 922,182                            |
| Excess (deficiency) of revenues over   |              |                             |              |   | · · · · · ·                        |
| (under) expenditures                   | 570,040      | 224,141                     | (974)        | (28,416)                                | (64,231)                           |
| Other financing sources (uses)         |              |                             |              |   |                                    |
| Transfers in                           | 10,930       | 569                         | _            | _                                       | -                                  |
| Transfers out                          | (49,194)     | (196,387)                   | (127)        | _                                       | _                                  |
| Total other financing sources and uses | (38,264)     | (195,818)                   | (127)        | -                                       |                                    |
| Net change in fund balances            | 531,776      | 28,323                      | (1,101)      | (28,416)                                | (64,231)                           |
| Fund balances at beginning of year     | 3,688,946    | 2,147,261                   | (72,596)     | 280,512                                 | 156,217                            |
|  |              |                             |              |   |                                    |
| Fund balances at end of year           | \$ 4,220,722 | \$ 2,175,584                | \$ (73,697)  | \$ 252,096                              | \$ 91,986                          |

|    |                    | Capital F10jec                      | ıs |             |    |                                      |  |  |
|----|--------------------|-------------------------------------|----|-------------|----|--------------------------------------|--|--|
|    | Traffic<br>Control | Flood Control<br>and Storm<br>Water | Re | development |    | tal Nonmajor<br>overnmental<br>Funds |  |  |
|    |                    |                                     |    |             |    |                                      |  |  |
| \$ | _                  | \$ -                                | \$ | -           | \$ | 2,363,923                            |  |  |
|    | 82,989             | -                                   |    | -           |    | 1,958,283                            |  |  |
|    | -                  | -                                   |    | -           |    | 1,380,763                            |  |  |
|    | 2,611,545          | -                                   |    | -           |    | 2,611,545                            |  |  |
|    | -                  | -                                   |    | -           |    | 104,655                              |  |  |
|    | -                  | -                                   |    | -           |    | 584,736                              |  |  |
|    | 34,748             | -                                   |    | 15,177      |    | 91,188                               |  |  |
| _  | -                  |                                     |    | 2,700       |    | 104,379                              |  |  |
| _  | 2,729,282          |                                     |    | 17,877      |    | 9,199,472                            |  |  |
|    |                    |                                     |    |             |    |                                      |  |  |
|    | _                  | _                                   |    | _           |    | 12,799                               |  |  |
|    | _                  | -                                   |    | _           |    | 342,315                              |  |  |
|    | -                  | -                                   |    | 114,899     |    | 124,542                              |  |  |
|    | -                  | -                                   |    | -           |    | 1,560,209                            |  |  |
|    | -                  | -                                   |    | -           |    | 96,541                               |  |  |
|    | -                  | -                                   |    | -           |    | 1,767,558                            |  |  |
|    | -                  | -                                   |    | -           |    | 1,749,779                            |  |  |
|    | -                  | -                                   |    | -           |    | 9,712                                |  |  |
|    | -                  | -                                   |    | -           |    | 49,884                               |  |  |
| _  | 358,116            | 1,292                               |    | 50,997      |    | 563,718                              |  |  |
| _  | 358,116            | 1,292                               |    | 165,896     |    | 6,277,057                            |  |  |
| _  | 2,371,166          | (1,292)                             |    | (148,019)   |    | 2,922,415                            |  |  |
|    |                    |                                     |    |             |    |                                      |  |  |
|    | 73,118             | 1,292                               |    | 119,037     |    | 204,946                              |  |  |
| _  | (6,459)            |                                     |    | (2,404,847) |    | (2,657,014)                          |  |  |
|    | 66,659             | 1,292                               |    | (2,285,810) |    | (2,452,068)                          |  |  |
|    | 2,437,825          | -                                   |    | (2,433,829) |    | 470,347                              |  |  |
|    | 2,395,884          | -                                   |    | 3,864,857   |    | 12,461,081                           |  |  |
| \$ | 4,833,709          | \$ -                                | \$ | 1,431,028   | \$ | 12,931,428                           |  |  |
|    | , ,                |                                     | -  | , ,         |    | , , -                                |  |  |



# **BUDGETARY COMPARISON SCHEDULES**

# **Grants Special Revenue Fund**

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  |    | Budgeted    | l Amo | ounts       |         | Actual    |            | ariance with<br>nal Budget -<br>Positive |
|--|----|-------------|-------|-------------|---------|-----------|------------|--|
|  |    | Original    |       | Final       | Amounts |           | (Negative) |  |
| Revenues                               | -  |             |       |             |         |           |            | <u> </u>                                 |
| Intergovernmental                      | \$ | 5,000,000   | \$    | 5,000,000   | \$      | 1,048,932 | \$         | (3,951,068)                              |
| Investment earnings                    |    | -           |       | -           |         | 24,317    |            | 24,317                                   |
| Miscellaneous                          |    |             |       | -           |         | 86,270    |            | 86,270                                   |
| Total revenues                         |    | 5,000,000   |       | 5,000,000   |         | 1,159,519 |            | (3,840,481)                              |
| Expenditures                           |    |             |       |             |         |           |            |  |
| Current:                               |    |             |       |             |         |           |            |  |
| General government:                    |    |             |       |             |         |           |            |  |
| Development services                   |    | -           |       | -           |         | 9,643     |            | (9,643)                                  |
| Public safety:                         |    |             |       |             |         |           |            |  |
| Police                                 |    | -           |       | 167,590     |         | 188,629   |            | (21,039)                                 |
| Fire                                   |    | -           |       | 63,900      |         | 71,892    |            | (7,992)                                  |
| Highways and streets                   |    | -           |       | 232,135     |         | 231,823   |            | 312                                      |
| Transportation                         |    | -           |       | -           |         | 9,712     |            | (9,712)                                  |
| Capital outlay                         |    | -           |       | 69,920      |         | 77,780    |            | (7,860)                                  |
| Contingency                            |    | 5,000,000   |       | 4,392,355   |         | -         |            | 4,392,355                                |
| Total expenditures                     |    | 5,000,000   |       | 4,925,900   |         | 589,479   |            | 4,336,421                                |
| Excess of revenues over expenditures   |    | <u>-</u>    |       | 74,100      |         | 570,040   |            | 495,940                                  |
| Other financing sources (uses)         |    |             |       |             |         |           |            |  |
| Transfers in                           |    | -           |       | -           |         | 10,930    |            | 10,930                                   |
| Transfers out                          |    | (2,947,000) |       | (2,947,000) |         | (49,194)  |            | 2,897,806                                |
| Total other financing sources and uses |    | (2,947,000) |       | (2,947,000) |         | (38,264)  |            | 2,908,736                                |
| Net change in fund balances            | \$ | (2,947,000) | \$    | (2,872,900) |         | 531,776   | \$         | 3,404,676                                |
| Fund balance at beginning of year      |    |             |       |             |         | 3,688,946 |            |  |
| Fund balance at end of year            |    |             |       |             | \$      | 4,220,722 |            |  |
| . and balance at one or jour           |    |             |       |             | Ψ       | .,220,122 |            |  |

# Other Special Revenue Funds

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  |              |              |                   | Variance with          |
|--|--------------|--------------|-------------------|------------------------|
|  | Budgeted     | Amounts      |                   | Final Budget -         |
|  | Original     | Final        | Actual<br>Amounts | Positive<br>(Negative) |
| Revenues                               |              |              |                   |                        |
| Charges for services                   | \$ 1,220,000 | \$ 1,220,000 | \$ 1,380,763      | \$ 160,763             |
| Gifts and donations                    | 98,890       | 98,890       | 104,655           | 5,765                  |
| Fines and forfeitures                  | 395,890      | 395,890      | 584,736           | 188,846                |
| Investment earnings                    | 1,000        | 1,000        | 16,026            | 15,026                 |
| Miscellaneous                          | -            | -            | 14,901            | 14,901                 |
| Total revenues                         | 1,715,780    | 1,715,780    | 2,101,081         | 385,301                |
| Expenditures                           |              |              |                   |                        |
| Current:                               |              |              |                   |                        |
| General government:                    |              |              |                   |                        |
| Management and policy                  | 92,200       | 129,700      | 12,799            | 116,901                |
| Legal and court                        | 422,780      | 445,170      | 342,315           | 102,855                |
| Public safety:                         |              |              |                   |                        |
| Police                                 | 1,422,783    | 1,464,868    | 1,371,580         | 93,288                 |
| Fire                                   | 24,000       | 28,400       | 24,649            | 3,751                  |
| Parks and recreation                   | -            | -            | 180               | (180)                  |
| Non departmental                       | 49,890       | 49,890       | 49,884            | 6                      |
| Capital outlay                         | <u> </u>     |              | 75,533            | (75,533)               |
| Total expenditures                     | 2,011,653    | 2,118,028    | 1,876,940         | 241,088                |
| Excess (deficiency) of revenues over   |              |              |                   |                        |
| (under) expenditures                   | (295,873)    | (402,248)    | 224,141           | 626,389                |
| Other financing sources (uses)         |              |              |                   |                        |
| Transfers in                           | -            | -            | 569               | 569                    |
| Transfers out                          | (185,920)    | (185,920)    | (196,387)         | (10,467)               |
| Total other financing sources and uses | (185,920)    | (185,920)    | (195,818)         | (9,898)                |
| Net change in fund balances            | \$ (481,793) | \$ (588,168) | 28,323            | \$ 616,491             |
| Fund balance at beginning of year      |              |              | 2,147,261         |                        |
| Fund balance at end of year            |              |              | \$ 2,175,584      |                        |

# **CDBG/HOME Special Revenue Fund**

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis

For the Year Ended June 30, 2013

|   |    | Budgeted  | Amo | unts      | Actual                                | Variance with<br>Final Budget -<br>Positive<br>(Negative) |           |  |
|---|----|-----------|-----|-----------|---------------------------------------|---|-----------|--|
|   | (  | Original  |     | Final     | mounts                                |   |           |  |
| Revenues  |    |           |     |           |                                       |   |           |  |
| Intergovernmental   | \$ | 1,784,530 | \$  | 1,784,530 | \$<br>826,362                         | \$  | (958,168) |  |
| Investment earnings   |    | -         |     | -         | 78                                    |   | 78        |  |
| Miscellaneous   |    |           |     |           | 3                                     |   | 3         |  |
| Total revenues  |    | 1,784,530 |     | 1,784,530 | 826,443                               |   | (958,087) |  |
| Expenditures Current: General government:   |    |           |     |           |                                       |   |           |  |
| Parks and recreation  |    | 1,798,007 |     | 1,820,087 | 827,417                               |   | 992,670   |  |
| Total expenditures  |    | 1,798,007 |     | 1,820,087 | 827,417                               |   | 992,670   |  |
| Deficiency of revenues under expenditures   |    | (13,477)  |     | (35,557)  | <br>(974)                             |   | 34,583    |  |
| Other financing uses  |    |           |     |           |                                       |   |           |  |
| Transfers out   |    | -         |     | -         | (127)                                 |   | (127)     |  |
| Total other financing uses  |    | -         |     | -         | (127)                                 |   | (127)     |  |
| Net change in fund balances Fund deficit at beginning of year Fund deficit at end of year | \$ | (13,477)  | \$  | (35,557)  | \$<br>(1,101)<br>(72,596)<br>(73,697) | \$  | 34,456    |  |

Street Light Improvement District Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   |          |           |       |           |                   |                | Vari                | ance with |
|---|----------|-----------|-------|-----------|-------------------|----------------|---------------------|-----------|
|   |          | Budgeted  | unts  |           |                   | Final Budget - |                     |           |
|   | Original |           | Final |           | Actual<br>Amounts |                | Positive (Negative) |           |
| Revenues                                  |          |           |       |           |                   |                |                     |           |
| Taxes                                     | \$       | 1,508,560 | \$    | 1,508,560 | \$                | 1,507,319      | \$                  | (1,241)   |
| Total revenues                            |          | 1,508,560 |       | 1,508,560 |                   | 1,507,319      |                     | (1,241)   |
| Expenditures                              |          |           |       |           |                   |                |                     |           |
| Current:                                  |          |           |       |           |                   |                |                     |           |
| Highways and streets                      |          | 1,694,330 |       | 1,694,330 |                   | 1,535,735      |                     | 158,595   |
| Total expenditures                        |          | 1,694,330 |       | 1,694,330 |                   | 1,535,735      |                     | 158,595   |
| Deficiency of revenues under expenditures |          | (185,770) |       | (185,770) |                   | (28,416)       |                     | 157,354   |
| Net change in fund balances               | \$       | (185,770) | \$    | (185,770) |                   | (28,416)       | \$                  | 157,354   |
| Fund balance at beginning of year         |          |           |       |           |                   | 280,512        |                     |           |
| Fund balance at end of year               |          |           |       |           | \$                | 252,096        |                     |           |
|   |          |           |       |           |                   |                |                     |           |

# Parkway Maintenance District Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   |             |           |       |           |                  | Vari                | ance with |
|---|-------------|-----------|-------|-----------|------------------|---------------------|-----------|
|   |             | Budgeted  | Amo   | unts      |                  | Final Budget -      |           |
|   | Original    |           | Final |           | Actual<br>mounts | Positive (Negative) |           |
| Revenues                                  |             |           |       |           |                  |                     |           |
| Taxes                                     | \$          | 847,760   | \$    | 847,760   | \$<br>856,604    | \$                  | 8,844     |
| Investment earnings                       |             | -         |       | -         | 842              |                     | 842       |
| Miscellaneous                             |             | -         |       | -         | 505              |                     | 505       |
| Total revenues                            |             | 847,760   |       | 847,760   | 857,951          |                     | 10,191    |
| Expenditures                              |             |           |       |           |                  |                     |           |
| Current:                                  |             |           |       |           |                  |                     |           |
| Parks and recreation                      |             | 1,012,680 |       | 1,029,609 | 922,182          |                     | 107,427   |
| Total expenditures                        |             | 1,012,680 |       | 1,029,609 | 922,182          |                     | 107,427   |
| Deficiency of revenues under expenditures |             | (164,920) |       | (181,849) | <br>(64,231)     |                     | 117,618   |
| Net change in fund balances               | \$          | (164,920) | \$    | (181,849) | (64,231)         | \$                  | 117,618   |
| Fund balance at beginning of year         | <del></del> |           |       |           | 156,217          |                     |           |
| Fund balance at end of year               |             |           |       |           | \$<br>91,986     |                     |           |

# General Debt Obligations Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   |             | Budgeted     | l Amo |              |                | Fin          | riance with<br>al Budget - |           |
|---|-------------|--------------|-------|--------------|----------------|--------------|----------------------------|-----------|
|   |             | Original     |       | Final        | Actual Amounts |              | Positive<br>(Negative)     |           |
| Revenues                                  | -           |              |       |              |                |              |                            |           |
| Property taxes                            | \$          | 19,300,000   | \$    | 19,300,000   | \$             | 19,183,696   | \$                         | (116,304) |
| Investment earnings                       |             | 50,000       |       | 50,000       |                | 154,307      |                            | 104,307   |
| Miscellaneous                             |             | -            |       | -            |                | 11,184       |                            | 11,184    |
| Total revenues                            |             | 19,350,000   |       | 19,350,000   |                | 19,349,187   |                            | (813)     |
| Expenditures                              |             |              |       |              |                |              |                            |           |
| Debt service:                             |             |              |       |              |                |              |                            |           |
| Principal                                 |             | 24,120,000   |       | 24,120,000   |                | 24,120,000   |                            | -         |
| Interest                                  |             | 14,856,420   |       | 14,856,420   |                | 14,857,753   |                            | (1,333)   |
| Fiscal and other charges                  |             | -            |       | -            |                | 1,210        |                            | (1,210)   |
| Total expenditures                        |             | 38,976,420   |       | 38,976,420   |                | 38,978,963   |                            | (2,543)   |
| Deficiency of revenues under expenditures |             | (19,626,420) |       | (19,626,420) |                | (19,629,776) |                            | (3,356)   |
| Other financing sources                   |             |              |       |              |                |              |                            |           |
| Transfers in                              |             | 20,173,850   |       | 20,173,850   |                | 20,175,402   |                            | 1,552     |
| Total other financing sources             |             | 20,173,850   |       | 20,173,850   |                | 20,175,402   |                            | 1,552     |
| Net change in fund balances               | \$          | 547,430      | \$    | 547,430      |                | 545,626      | \$                         | (1,804)   |
| Fund balance at beginning of year         | <del></del> | ·            |       |              |                | 10,189,619   |                            |           |
| Fund balance at end of year               |             |              |       |              | \$             | 10,735,245   |                            |           |
| •   |             |              |       |              | _              |              |                            |           |

# Special Assessments Debt Service Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|                                      |                   |           |       |           |                |           |  | iance with |
|--------------------------------------|-------------------|-----------|-------|-----------|----------------|-----------|--|------------|
|                                      | Budgeted Original |           | Final |           | Actual Amounts |           | Final Budget -<br>Positive<br>(Negative) |            |
| Revenues                             |                   |           |       |           |                | _         |  |            |
| Special assessments                  | \$                | 1,208,750 | \$    | 1,208,750 | \$             | 1,298,984 | \$                                       | 90,234     |
| Investment earnings                  |                   | -         |       | -         |                | 818       |  | 818        |
| Total revenues                       |                   | 1,208,750 |       | 1,208,750 |                | 1,299,802 |  | 91,052     |
| Expenditures                         |                   |           |       |           |                |           |  |            |
| Debt service:                        |                   |           |       |           |                |           |  |            |
| Principal                            |                   | 435,000   |       | 585,000   |                | 585,000   |  | -          |
| Interest                             |                   | 553,260   |       | 553,260   |                | 553,258   |  | 2          |
| Fiscal and other charges             |                   | -         |       | 4,959     |                | 5,663     |  | (704)      |
| Total expenditures                   |                   | 988,260   |       | 1,143,219 |                | 1,143,921 |  | (702)      |
| Excess of revenues over expenditures |                   | 220,490   |       | 65,531    |                | 155,881   |  | 90,350     |
| Other financing uses                 |                   |           |       |           |                |           |  |            |
| Transfers out                        |                   | (205,000) |       | (205,000) |                | (220,496) |  | (15,496)   |
| Total other financing uses           |                   | (205,000) |       | (205,000) |                | (220,496) |  | (15,496)   |
| Net change in fund balances          | \$                | 15,490    | \$    | (139,469) |                | (64,615)  | \$                                       | 74,854     |
| Fund balance at beginning of year    |                   |           |       |           |                | 64,017    |  |            |
| Fund deficit at end of year          |                   |           |       |           | \$             | (598)     |  |            |

# Streets and Transportation Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   | Budgeted Amounts  Original Final |              |    | Act          | ual Amounts | Variance with<br>Final Budget -<br>Positive<br>(Negative) |    |             |
|---|----------------------------------|--------------|----|--------------|-------------|---|----|-------------|
| Revenues                                  | _                                |              | _  |              | _           |   | _  | (           |
| Intergovernmental                         | \$                               | 20,397,000   | \$ | 20,397,000   | \$          | 11,176,893  | \$ | (9,220,107) |
| Other entities' participation             |                                  | 1,065,000    |    | 1,065,000    |             | 2,252,080   |    | 1,187,080   |
| Investment earnings                       |                                  | -            |    | -            |             | 14,298  |    | 14,298      |
| Miscellaneous                             |                                  | 1,108,400    |    | 1,108,400    |             | 7,851   |    | (1,100,549) |
| Total revenues                            |                                  | 22,570,400   |    | 22,570,400   |             | 13,451,122  |    | (9,119,278) |
| Expenditures                              |                                  |              |    |              |             |   |    |             |
| Current:                                  |                                  |              |    |              |             |   |    |             |
| General government:                       |                                  |              |    |              |             |   |    |             |
| Development services                      |                                  | 1,075,512    |    | 1,109,172    |             | -   |    | 1,109,172   |
| Highways and streets                      |                                  | 360,000      |    | 360,000      |             | 65,265  |    | 294,735     |
| Capital outlay                            |                                  | 65,323,000   |    | 71,225,781   |             | 23,215,797  |    | 48,009,984  |
| Contingency                               |                                  | 1,165,000    |    | 1,165,000    |             | -   |    | 1,165,000   |
| Total expenditures                        |                                  | 67,923,512   | _  | 73,859,953   |             | 23,281,062  |    | 50,578,891  |
| Deficiency of revenues under expenditures |                                  | (45,353,112) |    | (51,289,553) |             | (9,829,940)   |    | 41,459,613  |
| Other financing sources (uses)            |                                  |              |    |              |             |   |    |             |
| Transfers in                              |                                  | 3,772,000    |    | 3,772,000    |             | 2,550,894   |    | (1,221,106) |
| Transfers out                             |                                  | -            |    | -            |             | (61,205)  |    | (61,205)    |
| Total other financing sources and uses    |                                  | 3,772,000    |    | 3,772,000    |             | 2,489,689   |    | (1,282,311) |
| Net change in fund balances               | \$                               | (41,581,112) | \$ | (47,517,553) |             | (7,340,251)   | \$ | 40,177,302  |
| Fund balance at beginning of year         |                                  |              |    | <u> </u>     |             | 66,966,393  |    |             |
| Fund balance at end of year               |                                  |              |    |              | \$          | 59,626,142  |    |             |
| . aa aa.aoo at ona or your                |                                  |              |    |              | <u> </u>    | 33,020,172  |    |             |

# Traffic Control Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  |                  |           |       |           |                |           | Va | riance with           |
|--|------------------|-----------|-------|-----------|----------------|-----------|----|-----------------------|
|  | Budgeted Amounts |           |       |           |                |           |    | al Budget -           |
|  | Original         |           | Final |           | Actual Amounts |           |    | Positive<br>Negative) |
| Revenues                               |                  |           |       |           |                | _         |    |                       |
| Intergovernmental                      | \$               | 624,000   | \$    | 624,000   | \$             | 82,989    | \$ | (541,011)             |
| System development fees                |                  | 1,000,000 |       | 1,000,000 |                | 2,611,545 |    | 1,611,545             |
| Investment earnings                    |                  | -         |       | -         |                | 34,748    |    | 34,748                |
| Total revenues                         |                  | 1,624,000 |       | 1,624,000 |                | 2,729,282 |    | 1,105,282             |
| Expenditures                           |                  |           |       |           |                |           |    |                       |
| Capital outlay                         |                  | 1,201,000 |       | 1,201,000 |                | 358,116   |    | 842,884               |
| Total expenditures                     |                  | 1,201,000 |       | 1,201,000 |                | 358,116   |    | 842,884               |
| Excess of revenues over expenditures   |                  | 423,000   |       | 423,000   |                | 2,371,166 |    | 1,948,166             |
| Other financing sources (uses)         |                  |           |       |           |                |           |    |                       |
| Transfers in                           |                  | 249,000   |       | 249,000   |                | 73,118    |    | (175,882)             |
| Transfers out                          |                  | -         |       | -         |                | (6,459)   |    | (6,459)               |
| Total other financing sources and uses |                  | 249,000   |       | 249,000   |                | 66,659    |    | (182,341)             |
| Net change in fund balances            | \$               | 672,000   | \$    | 672,000   |                | 2,437,825 | \$ | 1,765,825             |
| Fund balance at beginning of year      |                  |           |       |           |                | 2,395,884 |    |                       |
| Fund balance at end of year            |                  |           |       |           | \$             | 4,833,709 |    |                       |

# Municipal Facilities Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  | Budgeted       | Amounts        | Actual                       | Variance with<br>Final Budget -<br>Positive<br>(Negative) |  |
|--|----------------|----------------|------------------------------|---|--|
|  | Original       | Final          | Amounts                      |   |  |
| Revenues                               |                |                |                              |   |  |
| System development fees                | \$ 3,930,000   | \$ 3,930,000   | \$ 5,710,765                 | \$ 1,780,765  |  |
| Investment earnings                    | -              | -              | 7,217                        | 7,217   |  |
| Miscellaneous                          |                |                | 36,000                       | 36,000  |  |
| Total revenues                         | 3,930,000      | 3,930,000      | 5,753,982                    | 1,823,982   |  |
| Expenditures                           |                |                |                              |   |  |
| Current:                               |                |                |                              |   |  |
| General government:                    |                |                |                              |   |  |
| Development services                   | -              | 61,590         | 52,090                       | 9,500   |  |
| Public safety:                         |                |                |                              |   |  |
| Police                                 | -              | -              | 1,762                        | (1,762)   |  |
| Fire                                   | -              | -              | 3,709                        | (3,709)   |  |
| Debt service:                          |                |                |                              |   |  |
| Fiscal and other charges               | -              | -              | 6,576                        | (6,576)   |  |
| Capital outlay                         | 2,071,910      | 2,128,410      | 1,092,968                    | 1,035,442   |  |
| Total expenditures                     | 2,071,910      | 2,190,000      | 1,157,105                    | 1,032,895   |  |
| Excess of revenues over expenditures   | 1,858,090      | 1,740,000      | 4,596,877                    | 2,856,877   |  |
| Other financing sources (uses)         |                |                |                              |   |  |
| Transfers in                           | 2,213,000      | 2,213,000      | 1,201,402                    | (1,011,598)   |  |
| Transfers out                          | (12,550,760)   | (12,550,760)   | (6,086,470)                  | 6,464,290   |  |
| Total other financing sources and uses | (10,337,760)   | (10,337,760)   | (4,885,068)                  | 5,452,692   |  |
| Net change in fund balances            | \$ (8,479,670) | \$ (8,597,760) | (288,191)                    | \$ 8,309,569  |  |
| Fund deficit at beginning of year      |                |                | (16,246,243)                 |   |  |
| Fund deficit at end of year            |                |                | \$ (16,534,434)              |   |  |
| . and action at one or your            |                |                | ψ (10,001, 10 <del>1</del> ) |   |  |

# Flood Control and Storm Water Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   |             | Budgeted  | unts  | ,         | Actual | Variance with Final Budget - Positive |            |           |
|---|-------------|-----------|-------|-----------|--------|---------------------------------------|------------|-----------|
|   | Original    |           | Final |           |        | nounts                                | (Negative) |           |
| Revenues                                  |             |           | -     |           |        |                                       |            |           |
| Total revenues                            | \$          |           | \$    | -         | \$     | <u>-</u>                              | \$         |           |
| Expenditures                              |             |           |       |           |        |                                       |            |           |
| Capital outlay                            |             | 373,000   |       | 373,000   |        | 1,292                                 |            | 371,708   |
| Total expenditures                        |             | 373,000   |       | 373,000   |        | 1,292                                 |            | 371,708   |
| Deficiency of revenues under expenditures |             | (373,000) |       | (373,000) | ·      | (1,292)                               |            | 371,708   |
| Other financing sources                   |             |           |       |           |        |                                       |            |           |
| Transfers in                              |             | 373,000   |       | 373,000   |        | 1,292                                 |            | (371,708) |
| Total other financing sources             |             | 373,000   |       | 373,000   |        | 1,292                                 |            | (371,708) |
| Net change in fund balances               | \$          |           | \$    | -         |        | -                                     | \$         |           |
| Fund balance at beginning of year         | <del></del> |           |       |           |        | -                                     |            |           |
| Fund balance at end of year               |             |           |       |           | \$     | -                                     |            |           |

# Parks, Open Space and Recreation Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  |             |             |                             |    |                                   | Vai | riance with                          |
|--|-------------|-------------|-----------------------------|----|-----------------------------------|-----|--------------------------------------|
|  | B<br>Origir | udgeted Amo | I Amounts<br>Final          |    | Actual Amounts                    |     | al Budget -<br>Positive<br>Negative) |
| Revenues Intergovernmental                                 | \$ 10       | 0,000 \$    | 100,000                     | \$ | 31,422                            | \$  | (68,578)                             |
| System development fees Investment earnings Total revenues |             | 0,000       | 8,750,000<br>-<br>8,850,000 |    | 9,513,954<br>157,697<br>9,703,073 |     | 763,954<br>157,697<br>853,073        |
| Expenditures Current:                                      |             |             |                             |    |                                   |     |                                      |
| Parks and recreation                                       | 49          | 7,000       | 497,000                     |    | 265,488                           |     | 231,512                              |
| Capital outlay   | 3,44        | 2,000       | 3,941,000                   |    | 1,765,899                         |     | 2,175,101                            |
| Total expenditures   | 3,93        | 9,000       | 4,438,000                   |    | 2,031,387                         |     | 2,406,613                            |
| Excess of revenues over expenditures                       | 4,91        | 1,000       | 4,412,000                   |    | 7,671,686                         |     | 3,259,686                            |
| Other financing sources (uses)                             |             |             |                             |    |                                   |     |                                      |
| Transfers in   | 59          | 2,000       | 592,000                     |    | 179,908                           |     | (412,092)                            |
| Transfers out  | (5,33       | 1,810)      | (5,331,810)                 |    | (5,361,252)                       |     | (29,442)                             |
| Total other financing sources and uses                     | (4,73       | 9,810)      | (4,739,810)                 |    | (5,181,344)                       |     | (441,534)                            |
| Net change in fund balances                                | \$ 17       | 1,190 \$    | (327,810)                   |    | 2,490,342                         | \$  | 2,818,152                            |
| Fund balance at beginning of year                          |             |             |                             |    | 14,646,416                        |     |                                      |
| Fund balance at end of year                                |             |             |                             | \$ | 17,136,758                        |     |                                      |

# Redevelopment Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   | Budgeted     | I Amounts    | Astrol            | Variance with<br>Final Budget -<br>Positive<br>(Negative) |  |
|---|--------------|--------------|-------------------|---|--|
|   | Original     | Final        | Actual<br>Amounts |   |  |
| Revenues                                  |              |              |                   |   |  |
| Other entities' participation             | \$ 349,000   | \$ 349,000   | \$ -              | \$ (349,000)  |  |
| Investment earnings                       | -            | -            | 15,177            | 15,177  |  |
| Miscellaneous                             |              |              | 2,700             | 2,700   |  |
| Total revenues                            | 349,000      | 349,000      | 17,877            | (331,123)   |  |
| Expenditures                              |              |              |                   |   |  |
| Current:                                  |              |              |                   |   |  |
| Development services                      | -            | -            | 114,899           | (114,899)   |  |
| Capital outlay                            | 7,745,000    | 7,745,000    | 50,997            | 7,694,003   |  |
| Total expenditures                        | 7,745,000    | 7,745,000    | 165,896           | 7,579,104   |  |
| Deficiency of revenues under expenditures | (7,396,000)  | (7,396,000)  | (148,019)         | 7,247,981   |  |
| Other financing sources (uses)            |              |              |                   |   |  |
| Transfers in                              | 7,037,000    | 7,037,000    | 119,037           | (6,917,963)   |  |
| Transfers out                             | -            | -            | (2,404,847)       | (2,404,847)   |  |
| Total other financing sources and uses    | 7,037,000    | 7,037,000    | (2,285,810)       | (9,322,810)   |  |
| Net change in fund balances               | \$ (359,000) | \$ (359,000) | (2,433,829)       | \$ (2,074,829)  |  |
| Fund balance at beginning of year         |              |              | 3,864,857         |   |  |
| Fund balance at end of year               |              |              | \$ 1,431,028      |   |  |
| •   |              |              |                   |   |  |

Variance with

# **TOWN OF GILBERT, ARIZONA**

## **Water Enterprise Fund**

# Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   | Budgeted Amounts |                  |      |              | Actual  | Final Budget - Positive |            |             |
|---|------------------|------------------|------|--------------|---------|-------------------------|------------|-------------|
|   |                  | Original         |      | Final        | Amounts |                         | (Negative) |             |
| Operating revenues  |                  |                  |      |              |         |                         | -          | <u> </u>    |
| Charges for services  | \$               | 36,857,000       | \$   | 36,857,000   | \$      | 36,455,247              | \$         | (401,753)   |
| Other   |                  | 1,440,000        |      | 1,440,000    |         | 1,084,488               |            | (355,512)   |
| Total operating revenues  |                  | 38,297,000       |      | 38,297,000   |         | 37,539,735              |            | (757,265)   |
| Operating expenses  |                  |                  |      |              |         |                         |            |             |
| General and administrative  |                  | 67,481           |      | 179,956      |         | 1,071,457               |            | (891,501)   |
| Personal services   |                  | 7,853,560        |      | 7,928,220    |         | 6,708,658               |            | 1,219,562   |
| Operation and maintenance   |                  | 15,542,917       |      | 16,347,621   |         | 13,114,098              |            | 3,233,523   |
| Capital outlay  |                  | 28,632,780       |      | 29,072,241   |         | 11,301,474              |            | 17,770,767  |
| Allocation of indirect expenses   |                  | 1,508,990        |      | 1,508,990    |         | 1,508,992               |            | (2)         |
| Debt service:   |                  |                  |      |              |         |                         |            |             |
| Principal   |                  | 7,869,530        |      | 10,371,420   |         | 10,471,421              |            | (100,001)   |
| Contingency   |                  | 1,765,000        |      | 677,857      |         | -                       |            | 677,857     |
| Total operating expenses  |                  | 63,240,258       |      | 66,086,305   |         | 44,176,100              |            | 21,910,205  |
| Operating loss  |                  | (24,943,258)     |      | (27,789,305) |         | (6,636,365)             |            | 21,152,940  |
| Nonoperating revenues (expenses)  |                  |                  |      |              |         |                         |            |             |
| Interest expense  |                  | (6,555,140)      |      | (6,558,640)  |         | (6,278,702)             |            | 279,938     |
| Investment earnings   |                  | 3,394,000        |      | 3,394,000    |         | 506,447                 |            | (2,887,553) |
| Total nonoperating revenues (expenses)  |                  | (3,161,140)      |      | (3,164,640)  |         | (5,772,255)             |            | (2,607,615) |
| Loss before capital   |                  |                  |      |              |         |                         |            |             |
| contributions and transfers   |                  | (28,104,398)     |      | (30,953,945) |         | (12,408,620)            |            | 18,545,325  |
| contributions and transfers   |                  | (20, 104, 330)   |      | (50,555,545) |         | (12,400,020)            |            | 10,040,020  |
| Capital contributions   |                  | 14,000,000       |      | 14,000,000   |         | 16,556,838              |            | 2,556,838   |
| Transfers out   |                  | (1,611,000)      |      | (1,611,000)  | _       | (588,142)               |            | 1,022,858   |
| Change in net position  | \$               | (15,715,398)     | \$   | (18,564,945) |         | 3,560,076               | \$         | 22,125,021  |
| Explanation of difference between budgetary change and GAAP change in net position:  Obligations for compensated absenses and post-em on the GAAP basis but are not recognized on the | ploym            | ent benefits are |      |              |         | 000 475                 |            |             |
| Add compensated absences at June 30, 2012   |                  |                  |      |              |         | 900,475                 |            |             |
| Less compensated absences at June 30, 2013  |                  |                  |      |              |         | (915,057)               |            |             |
| Add post-employment benefits at June 30, 2012<br>Less post-employment benefits at June 30, 2013   |                  |                  |      |              |         | (43,230)                |            |             |
| Capital outlays are not recognized as GAAP expense  |                  | are recognized   | l    |              |         | (10,200)                |            |             |
| as expenses on the budget basis.  |                  |                  |      |              |         | 11,301,474              |            |             |
| Debt service principal payments are not recognized  | as exp           | enses on the G   | SAAP | •            |         |                         |            |             |
| basis but are recognized as expenses on the budget basis.   |                  |                  |      |              |         | 10,471,421              |            |             |
| Capital assets contributed by developers are recognized as revenue for  |                  |                  |      |              |         |                         |            |             |
| GAAP purposes by are not recognized as revenue on the budget basis.   |                  |                  |      |              |         | 2,649,712               |            |             |
| Depreciation is recognized as an expense for GAAP   | purpo            | oses but         |      |              |         | (0.500.000)             |            |             |
| is not recognized for budgetary purposes.   | 0.0:             | whomas for C ^ / | \ D  |              |         | (9,528,009)             |            |             |
| Amortization of bond issuance costs is recognized as  |                  | xpense for GAA   | 1    |              |         | (110 200)               |            |             |
| purposes but not recognized for budgetary purpos<br>Change in net position as reported on the sta   |                  | nt of revenues   | معمم | neae         | _       | (110,299)               |            |             |
| and changes in fund net position  | uci i i Ci       | it of feverides, | cvhe | 11000        | \$      | 18,286,563              |            |             |
|   |                  |                  |      |              |         |                         |            |             |

### TOWN OF GILBERT, ARIZONA Wastewater Enterprise Fund

### Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|   |       | Budgetee         | d Amo   | ounts      |     |                     |    | Variance with<br>Final Budget -<br>Positive |  |  |  |
|---|-------|------------------|---------|------------|-----|---------------------|----|---|--|--|--|
|   |       | Original         |         | Final      | Act | tual Amounts        |    | (Negative)                                  |  |  |  |
| Operating revenues  |       |                  |         |            |     |                     |    |   |  |  |  |
| Charges for services Other  | \$    | 22,935,000       | \$      | 22,935,000 | \$  | 23,082,930<br>4,398 | \$ | 147,930<br>4,398                            |  |  |  |
| Total operating revenues  |       | 22,935,000       |         | 22,935,000 |     | 23,087,328          |    | 152,328                                     |  |  |  |
| Operating expenses  |       |                  |         |            |     |                     |    |   |  |  |  |
| General and administrative  |       | 652,288          |         | 658,608    |     | 564,559             |    | 94,049                                      |  |  |  |
| Personal services   |       | 3,041,470        |         | 3,689,960  |     | 3,594,761           |    | 95,199                                      |  |  |  |
| Operation and maintenance   |       | 9,777,667        |         | 10,137,994 |     | 8,633,963           |    | 1,504,031                                   |  |  |  |
| Capital outlay  |       | 3,223,800        |         | 3,223,800  |     | 156,542             |    | 3,067,258                                   |  |  |  |
| Allocation of indirect expenses   |       | 752,980          |         | 752,980    |     | 752,977             |    | 3   |  |  |  |
| Debt service:   |       | . 02,000         |         | . 02,000   |     | . 0=,0              |    | · ·   |  |  |  |
| Principal   |       | 493,580          |         | 493,580    |     | 493,579             |    | 1   |  |  |  |
| Contingency   |       | 2,289,340        |         | 1,285,103  |     | -                   |    | 1,285,103                                   |  |  |  |
| Total operating expenses  | _     | 20,231,125       |         | 20,242,025 |     | 14,196,381          |    | 6,045,644                                   |  |  |  |
| 3 - 1   |       |                  |         |            |     |                     |    |   |  |  |  |
| Operating income  |       | 2,703,875        |         | 2,692,975  |     | 8,890,947           | _  | 6,197,972                                   |  |  |  |
| Nonoperating revenues (expenses)  |       |                  |         |            |     |                     |    |   |  |  |  |
| Interest expense  |       | (171,390)        |         | (171,390)  |     | (171,388)           |    | 2   |  |  |  |
| Investment earnings   |       | 50,000           |         | 50,000     |     | 409,408             |    | 359,408                                     |  |  |  |
| Total nonoperating revenues (expenses)  |       | (121,390)        |         | (121,390)  |     | 238,020             |    | 359,410                                     |  |  |  |
| Income before conital contributions   |       |                  |         |            |     |                     |    | _   |  |  |  |
| Income before capital contributions and transfers                                       |       | 2,582,485        |         | 2,571,585  |     | 9,128,967           |    | 6,557,382                                   |  |  |  |
|   |       |                  |         |            |     |                     |    |   |  |  |  |
| Capital contributions   |       | 9,000,000        |         | 9,000,000  |     | 13,814,379          |    | 4,814,379                                   |  |  |  |
| Transfers in  |       | 820,000          |         | 820,000    |     | 493,143             |    | (326,857)                                   |  |  |  |
| Transfers out   |       | (774,000)        |         | (774,000)  |     | (26,250)            |    | 747,750                                     |  |  |  |
| Change in net position  | \$    | 11,628,485       | \$      | 11,617,585 |     | 23,410,239          | \$ | 11,792,654                                  |  |  |  |
| Explanation of difference between budgetary change in and GAAP change in net position:  | n net | position at June | e 30, 2 | 2013,      |     |                     |    |   |  |  |  |
| Obligations for compensated absences and post-emp                                       |       |                  | accru   | ed         |     |                     |    |   |  |  |  |
| on the GAAP basis but are not recognized on the b                                       | udge  | et basis:        |         |            |     | 444.574             |    |   |  |  |  |
| Add compensated absences at June 30, 2012   |       |                  |         |            |     | 441,571             |    |   |  |  |  |
| Less compensated absences at June 30, 2013  |       |                  |         |            |     | (543,160)           |    |   |  |  |  |
| Add post-employment benefits at June 30, 2012   |       |                  |         |            |     | (45.054)            |    |   |  |  |  |
| Less post-employment benefits at June 30, 2013  |       | ~~~ *~~~~        |         |            |     | (15,251)            |    |   |  |  |  |
| Capital outlays are not recognized as GAAP expenses<br>as expenses on the budget basis. | but   | are recognized   |         |            |     | 156,542             |    |   |  |  |  |
| Debt service principal payments are not recognized as                                   | ovn   | onsos on the G   | ۸ ۸ D   |            |     | 150,542             |    |   |  |  |  |
| basis but are recognized as expenses on the budge                                       |       |                  | 7/1     |            |     | 493,579             |    |   |  |  |  |
| Capital assets contributed by developers are recognized                                 |       |                  |         |            |     | 400,070             |    |   |  |  |  |
| GAAP purposes but are not recognized as revenue   |       |                  |         |            |     | 1,132,049           |    |   |  |  |  |
| Depreciation is recognized as an expense for GAAP p                                     |       | •                |         |            |     | 1,10=,010           |    |   |  |  |  |
| is not recognized for budgetary purposes.   | . ,,  | <del></del>      |         |            |     | (8,326,684)         |    |   |  |  |  |
| Amortization of bond issuance costs is recognized as                                    | an e  | pense for GAA    | P       |            |     | (-,,)               |    |   |  |  |  |
| purposes but is not recognized for budgetary purpo                                      |       |                  |         |            |     | (27,223)            |    |   |  |  |  |
| Change in net position as reported on the state   |       | t of revenues, e | xpens   | es         |     | · · · /             |    |   |  |  |  |
| and changes in fund net position  |       |                  |         |            | \$  | 16,721,662          |    |   |  |  |  |
|   |       |                  |         |            |     |                     |    |   |  |  |  |

#### Environmental Services Enterprise Fund Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

| Operating revenues         Original         Final         Amounts         (Negative)           Charges for services         \$17,832,000         \$17,832,000         \$16,759,973         \$(1,072,027)           Other         74,000         74,000         89,852         15,852           Total operating revenues         17,906,000         17,906,000         16,849,825         (1,056,175)           Operating expenses           General and administrative         716,654         917,008         970,222         (53,214)           Personal services         5,121,850         5,677,240         5,521,550         155,690           Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         (125,724)         (125,724)         14,661,898         3,369,826           Operating income (loss)         74,200         74,200         145,350         71,150 <th></th> <th></th> <th>Budgeted</th> <th>Am</th> <th>ounts</th> <th>Actual</th> <th colspan="3">Variance with Final Budget - Positive</th>   |  |       | Budgeted          | Am       | ounts      | Actual           | Variance with Final Budget - Positive |  |  |
|---|--|-------|-------------------|----------|------------|------------------|---------------------------------------|--|--|
| Charges for services         \$ 17,832,000         \$ 16,759,973         \$ (1,072,027)           Other         74,000         74,000         89,852         15,852           Total operating revenues         17,906,000         17,906,000         16,849,825         (1,056,175)           Operating expenses           General and administrative         716,654         917,008         970,222         (53,214)           Personal services         5,121,850         5,677,240         5,521,550         155,690           Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         (18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,651           Name of the properating revenues         74,200         74,200         145,350         71,150 <td colspan<="" th=""><th></th><th></th><th>Original</th><th></th><th>Final</th><th></th><th></th></td>  | <th></th> <th></th> <th>Original</th> <th></th> <th>Final</th> <th></th> <th></th> |       |                   | Original |            | Final            |                                       |  |  |
| Other         74,000         74,000         89,852         15,852           Total operating revenues         17,906,000         17,906,000         16,849,825         (1,056,175)           Operating expenses           General and administrative         716,654         917,008         970,222         (53,214)           Personal services         5,121,850         5,677,240         5,521,550         155,690           Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         (18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,651           Nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Change in net position         \$ (51,524)         \$ (51   | Operating revenues   |       |                   |          |            |                  | <br>                                  |  |  |
| Total operating evenues         17,906,000         17,906,000         16,849,825         (1,056,175)           Operating expenses         General and administrative         716,654         917,008         970,222         (53,214)           Personal services         5,121,850         5,677,240         5,521,550         155,690           Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,661           Nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Change in net position         \$ (51,524)         \$ (51,524)         2,333,277         \$ 2,384,801           Explanation of difference between budgetary change in net position at June 30, 2013         486,616 <td>Charges for services</td> <td>\$</td> <td>17,832,000</td> <td>\$</td> <td>17,832,000</td> <td>\$<br/>16,759,973</td> <td>\$<br/>(1,072,027)</td>  | Charges for services   | \$    | 17,832,000        | \$       | 17,832,000 | \$<br>16,759,973 | \$<br>(1,072,027)                     |  |  |
| Operating expenses           General and administrative         716,654         917,008         970,222         (53,214)           Personal services         5,121,850         5,677,240         5,521,550         155,690           Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,651           Nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Total nonoperating revenues         74,200         74,200         145,350         71,150           Change in net position         (51,524)         (51,524)         2,333,277         2,384,801           Explanation of difference between budgetary chang  | Other  |       |                   |          |            | 89,852           | <br>15,852                            |  |  |
| General and administrative         716,654         917,008         970,222         (53,214)           Personal services         5,121,850         5,677,240         5,521,550         155,690           Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,651           Nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Total nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Change in net position         \$ (51,524)         \$ (51,524)         2,333,277         \$ 2,384,801           Explanation of difference between budgetary change in net position   | Total operating revenues   |       | 17,906,000        |          | 17,906,000 | 16,849,825       | (1,056,175)                           |  |  |
| Personal services         5,121,850         5,677,240         5,521,550         155,690           Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,651           Nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Total nonoperating revenues         74,200         74,200         145,350         71,150           Change in net position         \$(51,524)         \$(51,524)         2,333,277         \$2,384,801           Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP basis but are not recognized on the budget basis:         486,616         486,616           Change in net position.   | Operating expenses   |       |                   |          |            |                  |                                       |  |  |
| Operation and maintenance         6,142,540         6,890,016         6,892,629         (2,613)           Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,651           Nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Total nonoperating revenues         74,200         74,200         145,350         71,150           Change in net position         \$ (51,524)         \$ (51,524)         2,333,277         \$ 2,384,801           Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position.         486,616         486,616           Change in net position at renot recognized on the budget basis:         486,616         486,616           Add compensated absences at June 30, 2013         (28,893) <td>General and administrative</td> <td></td> <td>716,654</td> <td></td> <td>917,008</td> <td>970,222</td> <td>(53,214)</td>  | General and administrative   |       | 716,654           |          | 917,008    | 970,222          | (53,214)                              |  |  |
| Capital outlay         3,109,000         3,115,124         608,995         2,506,129           Allocation of indirect expenses         668,500         668,500         668,502         (2)           Contingency         2,273,180         763,836         -         763,836           Total operating expenses         18,031,724         18,031,724         14,661,898         3,369,826           Operating income (loss)         (125,724)         (125,724)         2,187,927         2,313,651           Nonoperating revenues           Investment earnings         74,200         74,200         145,350         71,150           Total nonoperating revenues         74,200         74,200         145,350         71,150           Change in net position         \$ (51,524)         \$ (51,524)         2,333,277         \$ 2,384,801           Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position:           Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:           Add compensated absences at June 30, 2012         486,616           Less compensated absences at June 30, 2013         (471,338)           Add post-employment benefits at June 30,  | Personal services  |       | 5,121,850         |          | 5,677,240  | 5,521,550        | 155,690                               |  |  |
| Allocation of indirect expenses 668,500 668,500 668,502 (2) Contingency 2,273,180 763,836 - 763,836  Total operating expenses 18,031,724 18,031,724 14,661,898 3,369,826  Operating income (loss) (125,724) (125,724) 2,187,927 2,313,651  Nonoperating revenues  Investment earnings 74,200 74,200 145,350 71,150  Total nonoperating revenues 74,200 74,200 145,350 71,150  Change in net position \$ (51,524) \$ (51,524) 2,333,277 \$ 2,384,801  Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position:  Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012 486,616  Less compensated absences at June 30, 2012 486,616  Less post-employment benefits at June 30, 2013  Add post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses   | Operation and maintenance  |       | 6,142,540         |          | 6,890,016  | 6,892,629        | (2,613)                               |  |  |
| Contingency Total operating expenses         2,273,180 18,031,724         763,836 14,661,898         763,836         763,836         763,836         763,836         763,836         3,369,826         3,369,826         18,031,724         14,661,898         3,369,826         2,2187,927         2,313,651         2,313,651         2,313,651         2,313,651         2,313,651         2,313,651         3,369,826         3,2313,651         3,2313,6  | Capital outlay   |       | 3,109,000         |          | 3,115,124  | 608,995          | 2,506,129                             |  |  |
| Total operating expenses  | Allocation of indirect expenses  |       | 668,500           |          | 668,500    | 668,502          | (2)                                   |  |  |
| Nonoperating revenues Investment earnings 74,200 74,200 145,350 71,150 Total nonoperating revenues 74,200 74,200 145,350 71,150  Change in net position \$\script{51,524}\script{\$\script{51,524}\script{\$\script{51,524}\script{\$\script{61,524}\scrip | Contingency  |       | 2,273,180         |          | 763,836    | -                | 763,836                               |  |  |
| Nonoperating revenues Investment earnings 74,200 74,200 145,350 71,150 Total nonoperating revenues 74,200 74,200 145,350 71,150  Change in net position \$ (51,524) \$ (51,524) 2,333,277 \$ 2,384,801  Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position:  Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012 486,616  Less compensated absences at June 30, 2012 486,616  Less compensated absences at June 30, 2012 (471,338)  Add post-employment benefits at June 30, 2012 -  Less post-employment benefits at June 30, 2012 (28,893)  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses   | Total operating expenses   |       | 18,031,724        |          | 18,031,724 | 14,661,898       | 3,369,826                             |  |  |
| Investment earnings 74,200 74,200 145,350 71,150  Total nonoperating revenues 74,200 74,200 145,350 71,150  Change in net position \$\$\frac{51,524}{51,524}\$\$\$\frac{51,524}{51,524}\$\$\$\frac{51,524}{2,333,277}\$\$\$\frac{2,384,801}{2,384,801}\$\$\$\$Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position:  Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012  Less compensated absences at June 30, 2013  Add post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses  | Operating income (loss)  |       | (125,724)         |          | (125,724)  | <br>2,187,927    | <br>2,313,651                         |  |  |
| Total nonoperating revenues 74,200 74,200 145,350 71,150  Change in net position \$ (51,524) \$ (51,524) 2,333,277 \$ 2,384,801  Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position:  Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012 486,616  Less compensated absences at June 30, 2013 (471,338)  Add post-employment benefits at June 30, 2012 -  Less post-employment benefits at June 30, 2013 (28,893)  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis. 608,995  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes. (1,545,518)  Change in net position as reported on the statement of revenues, expenses  | Nonoperating revenues  |       |                   |          |            |                  |                                       |  |  |
| Change in net position  \$ (51,524) \$ (51,524) \$ 2,333,277 \$ 2,384,801  Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position:  Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012 486,616  Less compensated absences at June 30, 2013 (471,338)  Add post-employment benefits at June 30, 2012 -  Less post-employment benefits at June 30, 2013 (28,893)  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis. 608,995  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes. (1,545,518)  Change in net position as reported on the statement of revenues, expenses  | Investment earnings  |       | 74,200            |          | 74,200     | 145,350          | 71,150                                |  |  |
| Explanation of difference between budgetary change in net position at June 30, 2013, and GAAP change in net position:  Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012 486,616  Less compensated absences at June 30, 2013 (471,338)  Add post-employment benefits at June 30, 2012 -  Less post-employment benefits at June 30, 2013 (28,893)  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis. 608,995  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes. (1,545,518)  Change in net position as reported on the statement of revenues, expenses   | Total nonoperating revenues  |       | 74,200            |          | 74,200     | 145,350          | 71,150                                |  |  |
| and GAAP change in net position:  Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012  Less compensated absences at June 30, 2013  Add post-employment benefits at June 30, 2012  Less post-employment benefits at June 30, 2012  - Less post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses   | Change in net position   | \$    | (51,524)          | \$       | (51,524)   | 2,333,277        | \$<br>2,384,801                       |  |  |
| Obligations for compensated absences and post-employment benefits are accrued on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012  Less compensated absences at June 30, 2013  Add post-employment benefits at June 30, 2012  Less post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses   |  | in ne | et position at Ju | ne 3     | 0, 2013,   |                  |                                       |  |  |
| on the GAAP basis but are not recognized on the budget basis:  Add compensated absences at June 30, 2012  Less compensated absences at June 30, 2013  Add post-employment benefits at June 30, 2012  Less post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses   | •  |       |                   |          |            |                  |                                       |  |  |
| Add compensated absences at June 30, 2012 Less compensated absences at June 30, 2013 Add post-employment benefits at June 30, 2012 Less post-employment benefits at June 30, 2013 Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses  | · · · · · · · · · · · · · · · · · · ·  |       |                   | e aco    | crued      |                  |                                       |  |  |
| Less compensated absences at June 30, 2013  Add post-employment benefits at June 30, 2012  Less post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses  (471,338)  (28,893)  (28,893)  | <del>-</del>   | budg  | et basis:         |          |            | 100.010          |                                       |  |  |
| Add post-employment benefits at June 30, 2012  Less post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses   | •  |       |                   |          |            | •                |                                       |  |  |
| Less post-employment benefits at June 30, 2013  Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses  (28,893)  (28,893)  (1,545,518)   | ·  |       |                   |          |            | (471,338)        |                                       |  |  |
| Capital outlays are not recognized as GAAP expenses but are recognized as expenses on a budget basis.  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes.  Change in net position as reported on the statement of revenues, expenses  (1,545,518)   |  |       |                   |          |            | -                |                                       |  |  |
| as expenses on a budget basis. 608,995  Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes. (1,545,518)  Change in net position as reported on the statement of revenues, expenses   |  |       |                   |          |            | (28,893)         |                                       |  |  |
| Depreciation is recognized as an expense for GAAP purposes but is not recognized for budgetary purposes. (1,545,518) Change in net position as reported on the statement of revenues, expenses  | · · · · · · · · · · · · · · · · · · ·  | es bu | t are recognized  | a        |            | 000 005          |                                       |  |  |
| is not recognized for budgetary purposes. (1,545,518)  Change in net position as reported on the statement of revenues, expenses  |  |       |                   |          |            | 608,995          |                                       |  |  |
| Change in net position as reported on the statement of revenues, expenses   | · · · · · · · · · · · · · · · · · · ·  | purp  | oses dut          |          |            | (1.545.518)      |                                       |  |  |
|   | •  | ateme | nt of revenues.   | expe     | enses      | <br>(1,010,010)  |                                       |  |  |
|   | •  |       |                   | - 17     |            | \$<br>1,383,139  |                                       |  |  |



#### **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments of the government, on a cost reimbursement basis.

**Equipment Maintenance** - to account for the revenues and expenses from the maintenance of Gilbert's motorized equipment.

**Copy Services** - to account for the revenues and expenses from the operation of centrally located copiers within Gilbert.

**Employee Benefit Self-Insurance** - to account for and finance Gilbert's uninsured risks of loss for medical and dental claims.

# Internal Service Funds Combining Statement of Net Position June 30, 2013

|   |            | quipment<br>intenance | Copi | er Services         | В  | Employee<br>enefit Self-<br>nsurance |          | Total                |
|---|------------|-----------------------|------|---------------------|----|--------------------------------------|----------|----------------------|
| ASSETS  |            |                       |      |                     |    |                                      |          |                      |
| Current assets:   |            |                       |      |                     |    |                                      |          |                      |
| Pooled cash and investments                               | \$         | 841,243               | \$   | 214,963             | \$ | 5,581,143                            | \$       | 6,637,349            |
| Receivables (net):  |            |                       |      |                     |    |                                      |          |                      |
| Accrued interest  |            | 953                   |      | 146                 |    | 2,815                                |          | 3,914                |
| Accounts  |            | 16,693                |      | -                   |    | 19,550                               |          | 36,243               |
| Inventories   |            | 474,156               |      |                     |    |                                      |          | 474,156              |
| Total current assets                                      |            | 1,333,045             |      | 215,109             |    | 5,603,508                            |          | 7,151,662            |
| Noncurrent assets:  |            |                       |      |                     |    |                                      |          |                      |
| Capital assets:   |            | 222 225               |      | 200 004             |    |                                      |          | 422.440              |
| Property, plant and equipment                             |            | 223,225               |      | 209,894             |    | -                                    |          | 433,119              |
| Less accumulated depreciation  Total capital assets (net) |            | (217,764)<br>5,461    |      | (60,677)<br>149,217 |    | <u>-</u>                             |          | (278,441)<br>154,678 |
| Total capital assets (fiet) Total assets                  |            | 1,338,506             |      | 364,326             |    | 5,603,508                            |          | 7,306,340            |
| Total assets  |            | 1,330,300             |      | 304,320             |    | 5,005,506                            |          | 7,300,340            |
| LIABILITIES   |            |                       |      |                     |    |                                      |          |                      |
| Current liabilities:                                      |            |                       |      |                     |    |                                      |          |                      |
| Accounts payable  |            | 285,925               |      | 25,315              |    | 11,169                               |          | 322,409              |
| Accrued liabilities                                       |            | 33,349                |      | -                   |    | -                                    |          | 33,349               |
| Current portion of compensated absences                   |            | 68,397                |      | -                   |    | -                                    |          | 68,397               |
| Claims payable  |            |                       |      |                     |    | 1,211,404                            |          | 1,211,404            |
| Total current liabilities                                 |            | 387,671               |      | 25,315              |    | 1,222,573                            |          | 1,635,559            |
| Long-term portion of compensated absences                 |            | 76,702                |      | -                   |    | -                                    |          | 76,702               |
| Total liabilities   |            | 464,373               |      | 25,315              |    | 1,222,573                            |          | 1,712,261            |
| NET POSITION  |            |                       |      |                     |    |                                      |          |                      |
| Net investment in capital assets                          |            | 5,461                 |      | 149,217             |    | _                                    |          | 154,678              |
| Unrestricted  |            | 868,672               |      | 189,794             |    | 4,380,935                            |          | 5,439,401            |
| Total net position  | \$ 874,133 |                       |      | 339,011             | \$ | 4,380,935                            | \$       | 5,594,079            |
| . 5.5 5. p 5011011  | <u> </u>   | 0. 1,100              | \$   | 300,011             | Ψ  | .,000,000                            | <u> </u> | 5,001,010            |

#### **Internal Service Funds**

### Combining Statement of Revenues, Expenses and Changes in Fund Net Position For the Year Ended June 30, 2013

|  | quipment<br>aintenance | Сор | ier Services | В  | Employee<br>enefit Self-<br>Insurance | Total            |
|--|------------------------|-----|--------------|----|---------------------------------------|------------------|
| Operating revenues                     |                        |     |              |    |                                       |                  |
| Charges for services                   | \$<br>7,445,455        | \$  | 254,357      | \$ | 13,814,040                            | \$<br>21,513,852 |
| Other                                  | <br>3,035              |     |              |    | 63,859                                | <br>66,894       |
| Total operating revenues               | 7,448,490              |     | 254,357      |    | 13,877,899                            | <br>21,580,746   |
| Operating expenses                     |                        |     |              |    |                                       |                  |
| General and administrative             | 68,225                 |     | -            |    | 769,588                               | 837,813          |
| Personal services                      | 1,481,587              |     | -            |    | -                                     | 1,481,587        |
| Operation and maintenance              | 5,889,535              |     | 252,143      |    | -                                     | 6,141,678        |
| Claims Incurred                        | -                      |     | -            |    | 12,641,454                            | 12,641,454       |
| Depreciation                           | 17,383                 |     | 22,702       |    | -                                     | 40,085           |
| Total operating expenses               | <br>7,456,730          |     | 274,845      |    | 13,411,042                            | 21,142,617       |
| Operating income (loss)                | <br>(8,240)            |     | (20,488)     |    | 466,857                               | 438,129          |
| Nonoperating revenues (expenses)       |                        |     |              |    |                                       |                  |
| Investment earnings                    | 1,941                  |     | 1,274        |    | 12,337                                | 15,552           |
| Loss on sale of capital assets         | -                      |     | (40,060)     |    | -                                     | (40,060)         |
| Total nonoperating revenues (expenses) | <br>1,941              |     | (38,786)     |    | 12,337                                | (24,508)         |
| Change in net position                 | (6,299)                |     | (59,274)     |    | 479,194                               | 413,621          |
| Total net position, beginning of year  | <br>880,432            |     | 398,285      |    | 3,901,741                             | <br>5,180,458    |
| Total net position, end of year        | \$<br>874,133          | \$  | 339,011      | \$ | 4,380,935                             | \$<br>5,594,079  |

#### TOWN OF GILBERT, ARIZONA Internal Service Funds Combining Statement of Cash Flows Year Ended June 30, 2013

|   | Equipment aintenance                    | ;  | Copier<br>Services        | Ве | imployee<br>enefit Self-<br>nsurance |    | Total                             |
|---|---|----|---------------------------|----|--------------------------------------|----|-----------------------------------|
| Cash flows from operating activities: Other operating cash receipts Cash receipts from other funds for services Cash payments to suppliers for goods and services | \$<br>3,035<br>7,461,711<br>(5,938,800) | \$ | -<br>254,357<br>(319,647) |    | 46,219<br>3,814,040<br>3,446,293)    |    | 49,254<br>1,530,108<br>9,704,740) |
| Cash payments to employees for services   | <br>(1,481,277)                         |    | <u>-</u>                  |    | -                                    | (  | (1,481,277)                       |
| Net cash provided by (used in) operating activities   | <br>44,669                              |    | (65,290)                  |    | 413,966                              |    | 393,345                           |
| Cash flows from capital and related financing activities:<br>Proceeds from sales of capital assets  | <br>                                    |    | 722                       |    |                                      |    | 722                               |
| Net cash provided by capital and related financing activities   | <br>                                    |    | 722                       |    |                                      |    | 722                               |
| Cash flows from investing activities: Interest received on investments  | <br>2,554                               |    | 1,998                     |    | 11,338                               |    | 15,890                            |
| Net cash provided by investing activities   | <br>2,554                               |    | 1,998                     |    | 11,338                               |    | 15,890                            |
| Net increase (decrease) in cash and cash equivalents<br>Cash and cash equivalents at beginning of year  | <br>47,223<br>794,020                   |    | (62,570)<br>277,533       |    | 425,304<br>5,155,839                 |    | 409,957<br>6,227,392              |
| Cash and cash equivalents at end of year  | \$<br>841,243                           | \$ | 214,963                   | \$ | 5,581,143                            | \$ | 6,637,349                         |
| Reconciliation of operating income (loss) to net cash provided by (used in) operations:   |   |    |                           |    |                                      |    |                                   |
| Operating income (loss)  Adjustments to reconcile operating income (loss) to  | \$<br>(8,240)                           | \$ | (20,488)                  | \$ | 466,857                              | \$ | 438,129                           |
| net cash provided by (used in) operating activities: Depreciation Changes in assets and liabilities:  | 17,383                                  |    | 22,702                    |    | -                                    |    | 40,085                            |
| (Increase) decrease in accounts receivable  | 16,256                                  |    | -                         |    | (17,640)                             |    | (1,384)                           |
| Increase in inventories Increase (decrease) in accounts payable   | (6,115)<br>25,075                       |    | -<br>(67,504)             |    | (2,084)                              |    | (6,115)<br>(44,513)               |
| Decrease in claims payable  | 20,070                                  |    | (07,304)                  |    | (33,167)                             |    | (33,167)                          |
| Increase in accrued expenses  | 310                                     |    |                           |    | -                                    |    | 310                               |
| Total adjustments   | 52,909                                  |    | (44,802)                  |    | (52,891)                             |    | (44,784)                          |
| Net cash provided by (used in) operating activities   | \$<br>44,669                            | \$ | (65,290)                  | \$ | 413,966                              | \$ | 393,345                           |

#### Equipment Maintenance Internal Service Fund Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  |         |                |       |            |                 | Va         | riance with             |  |  |
|--|---------|----------------|-------|------------|-----------------|------------|-------------------------|--|--|
|  |         | Budgeted       | d Amo | unts       | Actual          |            | al Budget -<br>Positive |  |  |
|  |         | Original       |       | Final      | <br>Amounts     | (Negative) |                         |  |  |
| Operating revenues   |         |                |       |            |                 |            |                         |  |  |
| Charges for services   | \$      | 8,075,000      | \$    | 8,075,000  | \$<br>7,445,455 | \$         | (629,545)               |  |  |
| Other  |         | -              |       |            | <br>3,035       |            | 3,035                   |  |  |
| Total operating revenues   |         | 8,075,000      |       | 8,075,000  | <br>7,448,490   |            | (626,510)               |  |  |
| Operating expenses   |         |                |       |            |                 |            |                         |  |  |
| General and administrative   |         | 91,340         |       | 91,340     | 68,225          |            | 23,115                  |  |  |
| Personal services  |         | 1,685,730      |       | 1,585,730  | 1,490,871       |            | 94,859                  |  |  |
| Operation and maintenance  |         | 5,790,290      |       | 5,909,330  | 5,889,535       |            | 19,795                  |  |  |
| Depreciation   |         | -              |       | -          | 17,383          |            | (17,383)                |  |  |
| Total operating expenses   |         | 7,567,360      |       | 7,586,400  | <br>7,466,014   |            | 120,386                 |  |  |
| Operating income (loss)  |         | 507,640        |       | 488,600    | (17,524)        |            | (506,124)               |  |  |
| Nonoperating revenues  |         |                |       |            |                 |            |                         |  |  |
| Investment earnings  |         | -              |       | -          | 1,941           |            | 1,941                   |  |  |
| Total nonoperating revenues  |         | -              |       | -          | 1,941           |            | 1,941                   |  |  |
| Change in net position   | \$      | 507,640        | \$    | 488,600    | (15,583)        | \$         | (504,183)               |  |  |
| Explanation of difference between budgetary and GAAP change in net position: | J       | •              |       |            |                 |            |                         |  |  |
| Obligations for compensated absences are ac                                  | ccrued  | on the GAAP    | basis | but        |                 |            |                         |  |  |
| are not recognized on the budget basis:                                      |         |                |       |            |                 |            |                         |  |  |
| Add compensated absences at June 30,   |         |                |       |            | 154,383         |            |                         |  |  |
| Less compensated absences at June 30,  |         |                |       |            | <br>(145,099)   |            |                         |  |  |
| Change in net position as reported on  | the sta | atement of rev | enues | , expenses | ,               |            |                         |  |  |
| and changes in fund net position   |         |                |       |            | \$<br>(6,299)   |            |                         |  |  |

#### Copier Services Internal Service Fund Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|  |            |           |       |           |      |            | Vai | riance with           |
|--|------------|-----------|-------|-----------|------|------------|-----|-----------------------|
|  |            | Budgeted  | l Amo | unts      |      |            |     | al Budget -           |
|  |            | Original  |       | Final     | Actu | al Amounts |     | Positive<br>Negative) |
| Operating revenues                     |            |           |       |           |      |            |     |                       |
| Charges for services                   | \$ 565,000 |           | \$    | 565,000   | \$   | 254,357    | \$  | (310,643)             |
| Total operating revenues               |            | 565,000   |       | 565,000   |      | 254,357    |     | (310,643)             |
| Operating expenses                     |            |           |       |           |      |            |     |                       |
| Operation and maintenance              |            | 420,000   |       | 420,000   |      | 252,143    |     | 167,857               |
| Capital outlay                         |            | 250,000   |       | 250,000   |      | -          |     | 250,000               |
| Depreciation                           |            | -         |       | -         |      | 22,702     |     | (22,702)              |
| Total operating expenses               |            | 670,000   |       | 670,000   |      | 274,845    |     | 395,155               |
| Operating loss                         |            | (105,000) |       | (105,000) |      | (20,488)   |     | 84,512                |
| Nonoperating revenues (expenses)       |            |           |       |           |      |            |     |                       |
| Investment earnings                    |            | 3,000     |       | 3,000     |      | 1,274      |     | (1,726)               |
| Loss on sale of capital assets         |            | -         |       | -         |      | (40,060)   |     | (40,060)              |
| Total nonoperating revenues (expenses) |            | 3,000     |       | 3,000     |      | (38,786)   |     | (41,786)              |
| Change in net position                 | \$         | (102,000) | \$    | (102,000) | \$   | (59,274)   | \$  | 42,726                |

#### Employee Benefit Self-Insurance Internal Service Fund Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual - Budgetary Basis For the Year Ended June 30, 2013

|                             |                  |     |            |                   | Vai      | riance with           |  |
|-----------------------------|------------------|-----|------------|-------------------|----------|-----------------------|--|
|                             | <br>Budgeted     | Amo | ounts      | A . 4 1           |          | al Budget -           |  |
|                             | Original         |     | Final      | Actual<br>Amounts |          | Positive<br>Negative) |  |
| Operating revenues          | <br>             | _   |            | <br>              |          |                       |  |
| Charges for services        | \$<br>14,205,000 | \$  | 14,205,000 | \$<br>13,814,040  | \$       | (390,960)             |  |
| Other                       | 45,000           |     | 45,000     | 63,859            |          | 18,859                |  |
| Total operating revenues    | 14,250,000       |     | 14,250,000 | 13,877,899        |          |                       |  |
| Operating expenses          |                  |     |            |                   |          |                       |  |
| General and administrative  | 837,850          |     | 837,850    | 769,588           |          | 68,262                |  |
| Claims Incurred             | 13,610,000       |     | 13,610,000 | 12,641,454        |          | 968,546               |  |
| Total operating expenses    | 14,447,850       |     | 14,447,850 | 13,411,042        |          | 1,036,808             |  |
| Operating income (loss)     | <br>(197,850)    |     | (197,850)  | <br>466,857       |          | 664,707               |  |
| Nonoperating revenues       |                  |     |            |                   |          |                       |  |
| Investment earnings         | 13,000           |     | 13,000     | 12,337            |          | (663)                 |  |
| Total nonoperating revenues | <br>13,000       |     | 13,000     | 12,337            |          | (663)                 |  |
| Change in net position      | \$<br>(184,850)  | \$  | (184,850)  | \$<br>479,194     | \$ 664,0 |                       |  |



#### **AGENCY FUNDS**

Agency Funds are used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds.

**Flexible Spending** - accounts for monies received from employees for medical and dependent care expenses under Internal Revenue Code Section 125.

**Fire Retirement Health** - accounts for monies received from sworn fire employees for providing a monthly stipend for retirees to apply to the cost of their medical and/or dental insurance, medical and dental co-pays, and prescriptions and other benefits.

**Payback Agreement** – accounts for monies received from developers to payback other developers for sanitary wastewater system development.

# TOWN OF GILBERT, ARIZONA Combining Statement of Changes in Assets and Liabilities Agency Funds Year Ended June 30, 2013

| Flexible Spending   | Beginning<br>Balance    | Additions                     | Deductions                    | Ending<br>Balance     |
|---|-------------------------|-------------------------------|-------------------------------|-----------------------|
| Assets  |                         |                               |                               |                       |
| Restricted cash and investments   | \$ 22,956               | \$ 337,296                    | \$ 341,310                    | \$ 18,942             |
| Total assets  | \$ 22,956               | \$ 337,296                    | \$ 341,310                    | \$ 18,942             |
| Liabilities Accounts payable Medical benefits payable Dependent care benefits payable | \$ -<br>9,092<br>13,864 | \$ 2,552<br>268,789<br>68,507 | \$ 2,552<br>277,209<br>64,101 | \$ -<br>672<br>18,270 |
| Total liabilities   | \$ 22,956               | \$ 339,848                    | \$ 343,862                    | \$18,942              |
| Fire Retirement Health Fund   |                         |                               |                               |                       |
| Assets Restricted cash and investments  | \$ 136,900              | \$ 47,312                     | \$ 113                        | \$ 184,099            |
| Restricted accrued interest   | 306                     | 384                           | 306                           | 384                   |
| Total assets  | \$ 137,206              | \$ 47,696                     | \$ 419                        | \$ 184,483            |
| <u>Liabilities</u>  |                         |                               |                               |                       |
| Guaranty and other deposits   | \$ 137,206              | \$ 47,674                     | \$ 397                        | \$ 184,483            |
| Total liabilities   | \$137,206               | \$47,674                      | \$ 397                        | \$184,483             |
| Payback Agreement   |                         |                               |                               |                       |
| Assets Restricted cash and investments  | \$ <u> </u>             | \$ 43,844                     | \$ 35,995                     | \$                    |
| Total assets  | \$ <u> </u>             | \$ 43,844                     | \$ 35,995                     | \$                    |
| <u>Liabilities</u> Due to developers  | \$                      | \$ 87,688                     | \$ 79,839                     | \$ 7,849              |
| Total liabilities   | \$                      | \$ 87,688                     | \$ 79,839                     | \$ 7,849              |

# TOWN OF GILBERT, ARIZONA Combining Statement of Changes in Assets and Liabilities Agency Funds Year Ended June 30, 2013

| Total-All Agency Funds   | -  | Beginning<br>Balance | <del>-</del>    | Additions      | <u>1</u> | Deductions     | Ending<br>Balance    |
|--|----|----------------------|-----------------|----------------|----------|----------------|----------------------|
| Assets Restricted cash and investments Restricted accrued interest | \$ | 159,856<br>306       | \$              | 428,452<br>384 | \$       | 377,418<br>306 | \$<br>210,890<br>384 |
| Total assets   | \$ | 160,162              | \$ <sub>_</sub> | 428,836        | \$_      | 377,724        | \$<br>211,274        |
| <u>Liabilities</u>   |    |                      |                 |                |          |                |                      |
| Accounts payable   | \$ | -                    | \$              | 2,552          | \$       | 2,552          | \$<br>-              |
| Guaranty and other deposits  |    | 137,206              |                 | 47,674         |          | 397            | 184,483              |
| Due to developers  |    | -                    |                 | 87,688         |          | 79,839         | 7,849                |
| Medical benefits payable   |    | 9,092                |                 | 268,789        |          | 277,209        | 672                  |
| Dependent care benefits payable                                    | -  | 13,864               | _               | 68,507         | -        | 64,101         | 18,270               |
| Total liabilities  | \$ | 160,162              | \$_             | 475,210        | \$_      | 424,098        | \$<br>211,274        |



#### **Statistical Section**

**Financial Trends** 

**Revenue Capacity** 

**Debt Capacity** 

**Demographic and Economic Information** 

**Operating Information** 

**Other Information** 

#### STATISTICAL SECTION

This part of Gilbert's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements and note disclosures says about the Town's overall financial health.

| Contents   | Page |
|--|------|
| Financial Trends   | 107  |
| These schedules contain trend information to help the reader understand how Gilbert's financial performance and well-being have changed over time.   |      |
| Revenue Capacity   | 113  |
| These schedules contain information to help the reader assess Gilbert's most significant local revenue source, sales tax.  |      |
| Debt Capacity  | 115  |
| These schedules present information to help the reader assess the affordability of Gilbert's current levels of outstanding debt and Gilbert's ability to issue additional debt in the future.                    |      |
| Demographic and Economic Information   | 120  |
| These schedules offer demographic and economic indicators to help the reader understand the environment within which Gilbert's financial activities take place.  |      |
| Operating information  | 122  |
| These schedules contain service and infrastructure data to help the reader understand how the information in Gilbert's financial report relates to the services Gilbert provides and the activities it performs. |      |
| Other information  | 125  |

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Report for the relevant year.



#### Town of Gilbert, Arizona Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

|   | 2004           | 2005                     | 2006                    |             | 2007         |            | 2008          |                   | 2009          |      | 2010          |                   | 2011          |     | 2012                       |            | 2013                       |
|---|----------------|--------------------------|-------------------------|-------------|--------------|------------|---------------|-------------------|---------------|------|---------------|-------------------|---------------|-----|----------------------------|------------|----------------------------|
| Governmental activities                     | -              |                          |                         |             |              |            |               |                   |               |      |               |                   |               |     |                            |            |                            |
| Net investment in capital assets            | \$ 414,678,279 | \$ 463,258,205           | \$ 513,996,466          | \$          | 596,974,293  | \$         | 688,393,175   | \$                | 704,908,142   | \$   | 707,099,883   | \$                | 705,986,213   | \$  | 695,983,103                | \$         | 687,909,606                |
| Restricted                                  | 51,872,071     | 49,646,029               | 47,715,687              |             | 42,681,149   |            | 34,925,873    |                   | 24,035,677    |      | 43,766,457    |                   | 38,404,141    |     | 52,218,392                 |            | 60,524,680                 |
| Unrestricted                                | 19,536,802     | 38,750,945               | 48,970,671              |             | 67,609,797   |            | 48,021,680    |                   | 63,993,988    | _    | 66,029,993    | _                 | 77,283,425    |     | 83,273,358                 |            | 107,172,398                |
| Total governmental activities net position  | \$ 486,087,152 | \$ 551,655,179           | \$ 610,682,824          | \$          | 707,265,239  | \$_        | 771,340,728   | \$_               | 792,937,807   | \$_  | 816,896,333   | \$ _              | 821,673,779   | \$_ | 831,474,853                | \$_        | 855,606,684                |
|   |                |                          |                         |             |              |            |               |                   |               |      |               |                   |               |     |                            |            |                            |
| Book at Man                                 |                |                          |                         |             |              |            |               |                   |               |      |               |                   |               |     |                            |            |                            |
| Business-type activities                    | e 000 400 044  | \$ 269,420,086           | \$ 347,212,432          | œ.          | 386,129,911  | •          | 273,512,939   | S.                | 261,027,688   | S    | 276,058,613   | s                 | 294,516,202   | s   | 316,268,041                | S          | 325,356,563                |
| Net investment in capital assets            | \$ 222,199,341 |                          | 62,356,255              | Ψ           | 103,425,180  | Ψ          | 106,871,117   | Ψ                 | 91,738,487    | Ψ    | 86,942,759    | ~                 | 76,504,052    | Ť   | 71,375,688                 | *          | 70,878,871                 |
| Restricted                                  | 44,404,210     | 52,594,128<br>46,529,937 | 17,926,973              |             | 9,480,280    |            | 136,635,181   |                   | 182,089,776   |      | 195,803,181   |                   | 209,680,315   |     | 236,097,609                |            | 263,978,381                |
| Unrestricted                                | 42,045,208     |                          |                         |             |              | e –        | 517,019,237   | e -               | 534,855,951   | e -  | 558,804,553   | e -               | 580,700,569   | 8   | 623,741,338                | 8          | 660,213,815                |
| Total business-type activities net position | \$ 308,648,759 | \$ 368,544,151           | \$ 427,495,660          | = 2==       | 499,035,371  | <b>~</b> = | 317,019,237   | Ψ=                | 334,833,931   | Ψ=   | 330,004,333   | Ψ=                | 300,700,003   | Ψ=  | 020,741,000                | · *=       | 000,210,010                |
|   |                |                          |                         |             |              |            |               |                   |               |      |               |                   |               |     |                            |            |                            |
| Primary government                          |                |                          |                         |             |              |            |               | _                 |               | _    |               |                   | 4 000 500 445 |     | 4.040.054.444              | •          | 4 040 000 400              |
| Net investment in capital assets            | \$ 636,877,620 | \$ 732,678,291           | \$ 861,208,898          |             | 983,104,204  | \$         | 961,906,114   | \$                | 965,935,830   | \$   | 983,158,496   | \$                | 1,000,502,415 | \$  | 1,012,251,144              | Ф          | 1,013,266,169              |
| Restricted                                  | 96,276,281     | 102,240,157              | 110,071,942             |             | 146,106,329  |            | 141,796,990   |                   | 115,774,164   |      | 130,709,216   |                   | 114,908,193   |     | 123,594,080<br>319,370,967 |            | 131,403,551<br>371,150,779 |
| Unrestricted                                | 61,582,010     | 85,280,882               | 66,897,644              | _           | 77,090,077   | _          | 184,656,861   |                   | 246,083,764   |      | 261,833,174   |                   | 286,963,740   | _   |                            | _          |                            |
| Total primary government net position       | \$ 794,735,911 | \$ 920,199,330           | \$ <u>1,038,178,484</u> | \$ <u>1</u> | ,206,300,610 | \$ _       | 1,288,359,965 | . \$ <sub>=</sub> | 1,327,793,758 | \$ . | 1,375,700,886 | , \$ <sub>=</sub> | 1,402,374,348 | \$  | 1,455,216,191              | <b>*</b> = | 1,515,820,499              |

#### Town of Gilbert, Arizona **Changes in Net Position** Last Ten Fiscal Years

(accrual basis of accounting)

|  |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        | <br>              |
|--|------|----------------------|----|----------------------|------|----------------------|----|-------------------------|------|------------------------|--------|------------------------|------|------------------------|-------------|------------------------|-----|------------------------|-------------------|
|  |      | 2004                 |    | 2005                 |      | 2006                 |    | 2007                    |      | 2008                   |        | 2009                   |      | 2010                   |             | <u>2011</u>            |     | 2012                   | 2013              |
| Expenses                                       |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |
| Governmental activities:                       |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |
| General government:                            |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |
| Management and policy                          | \$   | 1,884,140            | \$ | 2,155,340            | \$   | 2,900,380            | \$ | , ,                     | \$   | 3,166,667              | \$     | 3,068,178              | \$   | 2,830,563              | \$          | 3,109,759              | \$  | 2,982,636              | \$<br>10,461,389  |
| Support services                               |      | 5,760,253            |    | 7,138,828            |      | 8,854,240            |    | 9,827,763               |      | 10,351,241             |        | 10,137,539             |      | 9,297,428              |             | 8,503,492              |     | 8,632,288              |                   |
| Finance and management services                |      | -                    |    | 16                   |      | 965                  |    | 12                      |      | 3.00                   |        | (i=1)                  |      | (4)                    |             | 1,286,659              |     | 1,216,418              | 4,149,492         |
| Legal and court                                |      | 2,875,580            |    | 3,685,456            |      | 4,352,048            |    | 5,316,211               |      | 5,848,004              |        | 5,838,172              |      | 5,937,288              |             | 5,126,039              |     | 5,409,709              | 5,474,112         |
| Development services                           |      | 7,790,502            |    | 8,824,753            |      | 11,231,950           |    | 13,394,123              |      | 14,500,727             |        | 12,242,742             |      | 10,084,501             |             | 8,201,314              |     | 8,551,083              | 6,849,490         |
| Public works                                   |      | 3,229,684            |    | 2,621,289            |      | 4,280,669            |    | 914,339                 |      | 978,662                |        | 1,451,083              |      | 2,782,252              |             | ្ន                     |     | 3                      | nes               |
| Public safety:                                 |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |
| Police   |      | 19,374,504           |    | 22,908,779           |      | 29,764,753           |    | 34,021,950              |      | 39,640,802             |        | 42,109,036             |      | 41,327,582             |             | 38,868,835             |     | 40,466,828             | 42,759,060        |
| Fire   |      | 9,898,603            |    | 11,288,467           |      | 15,377,613           |    | 18,872,416              |      | 22,563,858             |        | 24,255,563             |      | 22,871,289             |             | 24,473,377             |     | 24,906,506             | 25,866,786        |
| Highways and streets                           |      | 19,613,335           |    | 25,100,705           |      | 24,852,381           |    | 31,052,006              |      | 36,385,215             |        | 38,540,677             |      | 36,905,783             |             | 40,440,136             |     | 43,437,623             | 44,048,280        |
| Parks and recreation                           |      | 8,526,959            |    | 10,114,095           |      | 11,238,766           |    | 15,925,776              |      | 16,175,710             |        | 19,349,722             |      | 19,825,728             |             | 19,763,971             |     | 19,931,592             | 20,857,878        |
| Transportation                                 |      | 1,461,861            |    | 1,548,928            |      | 1,621,910            |    | 1,438,736               |      | 1,562,754              |        | 1,681,640              |      | 1,170,305              |             | 1,009,897              |     | 1,268,998              | 461,120           |
| Non departmental                               |      | -                    |    | ₹                    |      | 7.6                  |    | -                       |      | 2                      |        | 7/26                   |      |                        |             | 2,194,132              |     | 2,910,114              | 3,113,705         |
| Interest and fiscal charges on long-term debt  |      | 6,415,295            |    | 6,555,140            |      | 7,943,561            |    | 9,531,956               |      | 8,893,365              |        | 17,096,048             |      | 18,417,745             |             | 17,674,873             |     | 15,785,320             | 15,142,477        |
| Total governmental activities expenses         | _    | 86,830,716           |    | 101,941,780          | 2    | 122,418,271          |    | 143,365,698             | e 13 | 160,067,005            | :<br>: | 175,770,400            | : :: | 171,450,464            | : 57<br>7 3 | 170,652,484            |     | 175,499,115            | <br>179,183,789   |
| Business-type activities:                      |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |
| Water  |      | 18,414,133           |    | 20,460,920           |      | 25,234,199           |    | 24,029,873              |      | 34,277,527             |        | 35,450,601             |      | 36,163,481             |             | 36,863,531             |     | 37,694,869             | 38,339,466        |
| Wastewater                                     |      | 10,129,148           |    | 13,023,131           |      | 19,061,223           |    | 19,873,117              |      | 23,507,048             |        | 22,398,407             |      | 23,002,202             |             | 23,038,634             |     | 22,661,900             | 22,169,529        |
| Environmental services                         |      | 8,044,860            |    | 9,372,049            |      | 11,359,522           |    | 12,978,271              |      | 14,782,904             |        | 13,843,596             |      | 13,852,222             |             | 14,254,817             |     | 14,917,749             | 15,588,350        |
| Irrigation                                     | _    | 37,071               |    | 40,356               | - 3  | 38,615               |    | 29,956                  |      | 66,626                 | 112    | 157,865                | a a  | 53,690                 | s 54        | -                      | 1   |                        | 70.007.045        |
| Total business-type activities expenses        | -    | 36,625,212           |    | 42,896,456           | - 19 | 55,693,559           |    | 56,911,217              |      | 72,634,105             |        | 71,850,469             |      | 73,071,595             | i 🧿         | 74,156,982             |     | 75,274,518             | 76,097,345        |
| Total primary government expenses              | \$ _ | 123,455,928          | \$ | 144,838,236          | \$   | 178,111,830          | \$ | 200,276,915             | \$   | 232,701,110            | \$     | 247,620,869            | \$   | 244,522,059            | \$_         | 244,809,466            | \$, | 250,773,633            | \$<br>255,281,134 |
| Program Revenues                               |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |
| Governmental activities:                       |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |
| Charges for services:                          | _    |                      | _  |                      | _    | 44 400 405           | _  | 40.007.000              |      | 7.005.000              | •      | 0.770.004              |      | 4 007 400              |             | 2 477 040              |     | E 246 620              | 7,239,914         |
| Development services                           | \$   | 8,212,207            | \$ | 11,917,811           | \$   | ,                    | \$ | 10,227,269<br>6,014,921 | \$   | 7,385,200<br>6,358,381 | \$     | 3,773,261<br>6,594,319 | \$   | 4,027,463<br>6,374,267 | \$          | 3,177,940<br>2,890,874 | \$  | 5,346,632<br>5,584,595 | \$<br>5,511,716   |
| Police   |      | 2,430,266<br>499,102 |    | 2,972,598<br>881,962 |      | 3,749,728<br>794.767 |    | 100,360                 |      | 71,807                 |        | 100,218                |      | 78,550                 |             | 135,732                |     | 128,955                | 185,224           |
| Fire<br>Highways and streets                   |      | 865,437              |    | 1,111,282            |      | 1,258,182            |    | 1,396,499               |      | 1,265,289              |        | 1,454,141              |      | 1,659,066              |             | 1,739,467              |     | 1,497,069              | 1,516,389         |
| Parks and recreation                           |      | 2,149,622            |    | 2,222,258            |      | 2,464,365            |    | 2,954,876               |      | 3,129,436              |        | 3,192,962              |      | 3,734,602              |             | 3,739,896              |     | 3,594,859              | 3,705,724         |
| Other activities                               |      | 435,406              |    | 491,167              |      | 542,843              |    | 502,682                 |      | 707,251                |        | 702,607                |      | 788,789                |             | 853,239                |     | 861,186                | 1,017,388         |
| Operating grants and contributions             |      | 14,351,688           |    | 15,251,531           |      | 17,078,782           |    | 22,465,988              |      | 22,630,806             |        | 21,183,148             |      | 19,206,066             |             | 21,167,633             |     | 21,044,646             | 21,270,393        |
| Capital grants and contributions               |      | 53,754,550           |    | 61,048,198           |      | 43,855,523           |    | 70,075,655              |      | 45,821,379             |        | 31,493,349             |      | 39,631,744             |             | 28,002,037             |     | 26,060,002             | 36,088,697        |
| Total governmental activities program revenues | _    | 82,698,278           |    | 95,896,807           |      | 81,176,325           |    | 113,738,250             | 33   | 87,369,549             | 13     | 68,494,005             |      | 75,500,547             | }           | 61,706,818             | / B | 64,117,944             | <br>76,535,445    |
|  |      |                      |    |                      |      |                      |    |                         |      |                        |        |                        |      |                        |             |                        |     |                        |                   |

| Charges for services: Water Water Water 11,19,203 12,105,571 13,999,496 16,173,220 18,440,258 19,721,549 21,024,189 21,024,189 21,077 621 22,739,462 23,082,930 17,993,24,084 10,255,707 11,307,240 13,885,607 15,642,418 16,591,602 16,566,987 17,194 313 17,923,883 16,759,973 18,751 18  | Business-type activities:                       |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
|---|---|----------------------|----------------|-----------------|-----------------------|-----------------------|-----------------------|----------------------|------------------|------------------|------------------|
| Wastewater  | Charges for services:                           |                      |                |                 |                       |                       |                       |                      |                  | 00.000.101       | 00 455 047       |
| Vosciente Environmental services 9,324,084 10,255,707 11,307,240 13,885,607 15,642,418 16,591,602 16,566,987 17,194 313 17,923,883 16,759,973 17,194 313 17,923,883 16,759,973 17,194 313 17,923,883 16,759,973 18,194 17,1  | Water   |                      |                |                 | , ,                   |                       | , ,                   |                      | •                |                  |                  |
| Irrigation   16,646   18,775   16,634   17,622   17,500   18,513   24,639   18,24 573   37,221,712   34,152,978   34,555,868   19,228,350   22,026,098   18,324 573   37,221,712   34,152,978   34,555,868   19,228,350   22,026,098   18,324 573   37,221,712   34,152,978   34,555,868   19,228,350   22,026,098   18,324 573   37,221,712   34,152,978   34,557,451   34,245,128   34,245  | Wastewater                                      |                      |                |                 |                       | , ,                   |                       |                      |                  |                  |                  |
| Capital grants and contributions Capital grants and contributions Total business-type activities program revenues Total primary government program revenues  Sovernmental activities Sovernmental activities Sovernmental activities Sovernmental activities Sovernment net revenue (expense) Sovernmental activities:  Taxes:  Sovernment net revenue (expense) Sovernment ne  | Environmental services                          | 9,324,084            |                |                 |                       | , ,                   | , ,                   |                      | 17,194 313       | 17,923,883       | 16,759,973       |
| Total business-type activities program revenues  Total primary government program revenue  Total primary government program revenues  Total primary government program revenue  Total primary  | Irrigation                                      | 16,646               |                |                 |                       |                       |                       |                      |                  |                  | (9)              |
| Total primary government program revenues \$\frac{162,275,310}{162,275,310}\$\$\$\frac{188,073,814}{188,073,814}\$  | Capital grants and contributions                | 41,129,808           | 49,378,551     |                 |                       |                       |                       |                      |                  |                  |                  |
| Net (Expense)/Revenue Governmental activities * \$ (4,132,438) \$ (6,044,973) \$ (41,241,946) \$ (29,627,448) \$ (72,697,456) \$ (107,276,395) \$ (95,949,917) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (102  | Total business-type activities program revenues | 79,577,032           |                |                 |                       |                       |                       |                      |                  |                  |                  |
| Governmental activities * \$ (4,132,438) \$ (6,044,973) \$ (41,241,946) \$ (29,627,448) \$ (72,697,456) \$ (107,276,395) \$ (95,949,917) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (107,276,395) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (108,945,6 | Total primary government program revenues       | \$ 162,275,310       | \$ 188,073,814 | \$ 189,798,563  | \$ 236,733,055        | \$ 188,346,530        | \$ <u>157,470,420</u> | \$ 169,743,798       | \$ 154,869,362   | \$ 178,695,435   | \$186,986,573    |
| Governmental activities a \$ (4,132,438) \$ (6,044,973) \$ (41,241,946) \$ (29,627,448) \$ (72,697,456) \$ (107,276,395) \$ (95,949,917) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (107,276,395) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (108,945,666) \$ (111,381,171) \$ (102,648,344) \$ (108,945,666) \$ (108,945,6 | Net (Evnence)/Revenue                           |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| Business-type activities  |   | ¢ (4.132.438)        | \$ (6.044.973) | \$ (41.241.946) | \$ (29.627.448)       | \$ (72 697 456)       | \$ (107 276 395)      | \$ (95.949.917)      | \$ (108.945.666) | \$ (111.381.171) | \$ (102.648.344) |
| Total primary government net revenue (expense) \$\frac{38,819,382}{38,819,382}\$\$\$\$\frac{43,235,578}{43,235,578}\$   |   |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| General Revenues and Other Changes in Net Position Governmental activities:  Taxes:   |   |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| Governmental activities:  Taxes:  | Total primary government net revenue (expense)  | 30,019,302           | 43,233,378     | 11,080,733      | 30,430,140            | Ψ <u>(++,00+,000)</u> | Ψ <u>(50,160,440)</u> | (14,710,201)         | (00,010,101)     | (12,010,100)     | (00)20.(100.)7   |
| Taxes:  | General Revenues and Other Changes in Net Po    | sition               |                |                 |                       |                       |                       |                      |                  |                  |                  |
|   | Governmental activities:                        |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| 0 24 073 009 \$ 43 150 593 \$ 40 108 256 \$ 57 697 496 \$ 56 979 907 \$ 49 060 234 \$ 47 118 885 \$ 49 248 759 \$ 54 513 265 \$ 61.813.421  | Taxes:  |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| 3dies takes   | Sales taxes                                     | \$ 34,972,908        | \$ 43,159,583  | \$ 49,198,256   | \$ 57,697,496         | \$ 56,979,907         | \$ 49,060,234         | \$ 47,118,885        | \$ 49,248,759    |                  |                  |
| Property taxes, levied for debt service 10,407,422 12,026,288 14,053,737 16,499,669 26,345,117 30,836,167 30,116,881 25,796,000 21,502,322 19,183,696   | Property taxes, levied for debt service         | 10,407,422           | 12,026,288     |                 |                       |                       |                       | , ,                  |                  |                  |                  |
| In-Lieu property taxes 304,844 378,782 372,682 376,101 831,159 948,510 1,327,755 1,351,479 1,331,051 1,376,579  | In-Lieu property taxes                          | 304,844              | 378,782        |                 |                       |                       |                       | -,,-                 |                  |                  |                  |
| Franchise taxes 1,532,695 1,711,290 2,010,931 2,360,909 2,595,154 2,543,688 2,448,514 2,401,013 2,462,726 3,082,780   | Franchise taxes                                 | 1,532,695            | 1,711,290      | 2,010,931       | 2,360,909             |                       | , ,                   |                      | , ,              |                  |                  |
| Unrestricted state shared sales taxes 9,228,830 10,162,364 12,088,197 16,594,671 16,316,998 14,125,962 13,029,141 13,787,266 16,288,580 17,062,262  | Unrestricted state shared sales taxes           | 9,228,830            | 10,162,364     | 12,088,197      | 16,594,671            | 16,316,998            |                       |                      | , -              |                  |                  |
| Unrestricted state shared income taxes 9,891,309 10,084,177 11,485,210 19,761,466 24,985,772 26,434,943 22,922,794 17,280,849 17,593,587 21,293,026   | Unrestricted state shared income taxes          | 9,891,309            | 10,084,177     | 11,485,210      | 19,761,466            | 24,985,772            | 26,434,943            | 22,922,794           | 17,280,849       | 17,593,587       | 21,293,026       |
| Unrestricted grants and contributions 2,196,572 2,491,151 3,157,577 3,157,008 2,195,293 939,018 1,235,571 863,570 1,349,124 1,192,913   |   | 2 196 572            | 2.491.151      | 3.157.577       | 3,157,008             | 2,195,293             | 939,018               | 1,235,571            | 863,570          | 1,349,124        | 1,192,913        |
| Unrestricted investment earnings 1,181,254 2,314,665 7,018,569 8,508,485 4,462,545 2,003,235 1,300,903 2,137,352 1,909,629 722,141  |   |                      |                | , ,             |                       | 4,462,545             | 2,003,235             | 1,300,903            | 2,137,352        | 1,909,629        | 722,141          |
| Gain on sale of capital assets 161,390 55,232 215,647 23,880 260,422 151,709 73,744 177,899   |   |                      |                |                 |                       |                       | 151,709               | 73,744               | ¥                | 177,899          | 2                |
| Miscellaneous 319,327 602,281 614,602 620,185 543,818 668,784 679,801 355,415 4,744,306 932,108   | = "   |                      |                | •               |                       | 543,818               | 668,784               | 679,801              | 355,415          | 4,744,306        | 932,108          |
| Wiscellalieus Transfers 48,382 679,314 54,183 609,993 1,256,760 1,161,224 (345,546) 537,225 (690,244) 121,249   |   |                      |                |                 |                       |                       | 1,161,224             | (345,546)            | 537,225          | (690,244)        | 121,249          |
| Total governmental activities 70,244,933 83,665,127 100,269,591 126,209,863 136,772,945 128,873,474 119,908,443 113,758,928 121,182,245 126,780,175   |   |                      |                |                 |                       |                       |                       |                      | 113,758,928      | 121,182,245      | 126,780,175      |
| Total governmental activities   | -   | 70,244,000           | - 00,000,127   | 100,200,001     |                       |                       |                       |                      |                  |                  |                  |
| Business-type activities:  Investment earnings 812.801 2.835.377 5.144.180 5.287.992 7.509.250 1.066.552 739.124 1.011.691 1.244.149 1.061.205  |   | 040.004              | 0.025.277      | E 444 490       | E 297 002             | 7 500 250             | 1.066.552             | 730 124              | 1 011 691        | 1 244 149        | 1 061 205        |
| (1) VESTITION (1) 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1   |   | 812,801              |                |                 |                       |                       |                       |                      |                  |                  | 1,001,200        |
| (LOSS)/Galii oii sale oi capital assets   |   | 202.000              |                |                 |                       |                       |                       |                      |                  |                  | 1 178 738        |
| Miscellaneous 505,005 525,501 551,410   |   |                      | ,              |                 |                       |                       |                       |                      |                  |                  |                  |
| [[d]SIGIS (70,002) (70,002) 740,700 0.770,040   |   |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| Total Dusiness-type activities 1,001,000 2,042,000 0,0  | *1  |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| Total primary government \$\frac{71,312,441}{2}\$\$ \$\frac{86,507,185}{2}\$\$ \$\frac{106,292,421}{2}\$\$ \$\frac{130,917,315}{3}\$\$ \$\frac{143,480,975}{2}\$\$ \$\frac{129,584,242}{2}\$\$\$ \$\frac{122,685,389}{2}\$\$\$ \$\frac{116,613,566}{2}\$\$\$ \$\frac{124,920,041}{2}\$\$\$ \$\frac{128,898,869}{2}\$\$\$}   | Total primary government                        | \$ <u>71,312,441</u> | \$ 86,507,185  | \$ 106,292,421  | \$ <u>130,917,315</u> | Φ <u>143,460,975</u>  | φ <u>129,304,242</u>  | ψ <u>122,000,389</u> | Ψ 110,013,300    | = 124,320,041    | 120,030,003      |
| Change in Net Position  | Change in Net Position                          |                      |                |                 |                       |                       |                       |                      |                  |                  |                  |
| Governmental activities \$ 66,112,495 \$ 77,620,154 \$ 59,027,645 \$ 96,582,415 \$ 64,075,489 \$ 21,597,079 \$ 23,958,526 \$ 4,813,262 \$ 9,801,074 \$ 24,131,831   |   | \$ 66,112,495        | \$ 77,620,154  | \$ 59,027,645   | ,,                    |                       |                       |                      |                  | - '              |                  |
| Business-type activities 44,019,328 52,122,609 58,951,509 70,791,040 35,050,906 17,836,714 23,948,602 21,860,200 43,040,769 36,472,477  |   | 44,019,328           | 52,122,609     |                 |                       |                       |                       |                      |                  |                  |                  |
| Total primary government \$ 110,131,823 \$ 129,742,763 \$ 117,979,154 \$ 167,373,455 \$ 99,126,395 \$ 39,433,793 \$ 47,907,128 \$ 26,673,462 \$ 52,841,843 \$ 60,604,308  |   | \$ 110,131,823       | \$ 129,742,763 | \$ 117,979,154  | \$ 167,373,455        | \$ 99,126,395         | \$ 39,433,793         | \$ 47,907,128        | \$ 26,673,462    | \$52,841,843     | \$ 60,604,308    |

<sup>&</sup>lt;sup>a</sup> The increase in Net Expense for Governmental activities in fiscal year 2006 is due to a 32% increase in public safety expenses (hiring more police and fire personnel - see Schedule 16 for details) and a 28% decrease in capital grants and contributions (develope The increase in Net Expense for Governmental activities in fiscal year 2008 is due to a 18% increase in public safety expenses (hiring more police and fire personnel - see Schedule 16 for details) and a 35% decrease in capital grants and contributions (develope The increase in Net Expense for Governmental activities in fiscal year 2009 is due to a 92% increase in interest and fiscal charges on long-term debt (interest and principal payments on general obligation bonds issued at end of 2008) and a 31% decrease in capital grants and (developer contributions).

The increase in Net Expense for Governmental activities in fiscal year 2011 is due to a 29% decrease in capital grants and contributions (developer contributions).

### Town of Gilbert, Arizona Program Revenues by Function Last Ten Fiscal Years

(accrual basis of accounting)

| 7=                                |       |             |     |             |                   |     |             |            |             |                   |                   |    |             |      |             |     |             |
|-----------------------------------|-------|-------------|-----|-------------|-------------------|-----|-------------|------------|-------------|-------------------|-------------------|----|-------------|------|-------------|-----|-------------|
| -                                 |       | 2004        |     | 2005        | 2006              |     | 2007        |            | 2008        | 2009              | <u>2010</u>       |    | 2011        |      | 2012        |     | 2013        |
| Function/Program                  |       |             |     |             |                   |     |             |            |             |                   |                   |    |             |      |             |     |             |
| Governmental activities:          |       |             |     |             |                   |     |             |            |             |                   |                   |    |             |      |             |     |             |
| General government:               |       |             |     |             |                   |     |             |            |             |                   |                   |    |             |      |             |     |             |
| Management and policy             | \$    | 44,198      | \$  | 29,848      | \$<br>66,402      | \$  | 70,147      | \$         | 46,632      | \$<br>11,140      | \$<br>10,406      | \$ | 15,064      | \$   | 15,762      | \$  | 35,514      |
| Support services                  |       | 163,215     |     | 197,938     | 236,754           |     | 1,132,587   |            | 1,183,621   | 128,102           | 214,748           |    | 648,385     |      | 241,727     |     |             |
| Finance and management ser        | vices | ·           |     | *           | *                 |     |             |            | F           | 180               | Ξ.                |    | 9,256       |      | 11,173      |     | 250,894     |
| Legal and court                   |       | 268,998     |     | 306,429     | 343,835           |     | 412,084     |            | 674,849     | 585,944           | 596,714           |    | 596,752     |      | 669,895     |     | 792,287     |
| Development services              |       | 9,359,374   |     | 12,331,975  | 12,326,494        |     | 11,661,699  |            | 8,100,907   | 4,571,108         | 4,575,690         |    | 4,273,289   |      | 6,891,297   |     | 7,239,914   |
| Public works <sup>a</sup>         |       | 3,080,949   |     | 1,122,359   | 1,976,224         |     | 5,837,055   |            | 1,948,470   | 901,345           | 1,005,068         |    | . 100       |      | (3)         |     | 2           |
| Public Safety:                    |       |             |     |             |                   |     |             |            |             |                   |                   |    |             |      |             |     |             |
| Police                            |       | 5,225,499   |     | 6,018,763   | 7,139,932         |     | 9,629,340   |            | 8,491,397   | 7,838,153         | 8,494,631         |    | 3,989,076   |      | 7,689,049   |     | 7,668,983   |
| Fire                              |       | 2,838,497   |     | 4,576,385   | 5,196,579         |     | 5,286,529   |            | 4,223,014   | 4,385,765         | 3,446,899         |    | 3,162,871   |      | 6,891,607   |     | 4,078,840   |
| Highways and streets b            |       | 52,716,860  |     | 57,449,518  | 40,427,704        |     | 65,949,321  |            | 52,536,064  | 39,125,537        | 45,193,392        |    | 39,324,239  |      | 25,633,784  |     | 41,280,427  |
| Parks and recreation              |       | 8,817,868   |     | 13,477,053  | 13,312,782        |     | 13,248,549  |            | 9,861,396   | 10,538,978        | 11,649,317        |    | 9,422,037   |      | 15,314,154  |     | 14,475,450  |
| Transportation                    |       | 182,820     |     | 386,539     | 149,619           |     | 510,939     |            | 303,199     | 407,933           | 313,682           |    | 214,932     |      | 624,105     |     | 661,976     |
| Non departmental                  |       | 3           |     | 9           | -                 |     | -           |            |             | •                 | 2                 |    | 50,917      |      | 135,391     |     | 51,160      |
| Subtotal governmental activities  | _     | 82,698,278  | - 2 | 95,896,807  | <br>81,176,325    | =   | 113,738,250 | 1 d<br>2 3 | 87,369,549  | 68,494,005        | 75,500,547        | 1  | 61,706,818  | 5 C  | 64,117,944  | -   | 76,535,445  |
| Business-type activities:         |       |             |     |             |                   |     |             |            |             |                   |                   |    |             |      |             |     |             |
| Water                             |       | 41,402,414  |     | 47,216,223  | 55,933,046        |     | 64,313,182  |            | 52,172,311  | 43,997,487        | 47,232,137        |    | 46,132,685  |      | 56,904,451  |     | 55,661,797  |
| Wastewater                        |       | 28,833,888  |     | 34,669,529  | 41,365,318        |     | 44,778,394  |            | 33,144,752  | 28,368,813        | 30,419,488        |    | 29,835,546  |      | 39,735,444  |     | 38,029,358  |
| Environmental services            |       | 9,324,084   |     | 10,272,480  | 11,307,240        |     | 13,885,607  |            | 15,642,418  | 16,591,602        | 16,566,987        |    | 17,194,313  |      | 17,937,596  |     | 16,759,973  |
| Irrigation                        |       | 16,646      |     | 18,775      | 16,634            |     | 17,622      |            | 17,500      | 18,513            | 24,639            |    |             |      |             |     | :=          |
| Subtotal business-type activities | =     | 79,577,032  | -   | 92,177,007  | 108,622,238       | -   | 122,994,805 |            | 100,976,981 | 88,976,415        | 94,243,251        |    | 93,162,544  | -    | 114,577,491 | -   | 110,451,128 |
| Total primary government          | \$_   | 162,275,310 | \$_ | 188,073,814 | \$<br>189,798,563 | \$_ | 236,733,055 | \$         | 188,346,530 | \$<br>157,470,420 | \$<br>169,743,798 | \$ | 154,869,362 | _ \$ | 178,695,435 | \$_ | 186,986,573 |

<sup>&</sup>lt;sup>a</sup> In fiscal year 2003, the Town received \$6,510,000 in improvement bonds for the construction & installation of certain water and sewer improvements.

<sup>&</sup>lt;sup>b</sup> The decrease in governmental activities revenue in fiscal years 2008, 2009, and 2011 is mainly due to decreased developer contributions.

### Town of Gilbert, Arizona Fund Balances of Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

|  |    | 2004        |     | 2005        |      | 2006        |          | 2007              |      | 2008         |     | 2009        |     | 2010            |     | <u>2011</u> ° |     | 2012         |     | 2013              |
|--|----|-------------|-----|-------------|------|-------------|----------|-------------------|------|--------------|-----|-------------|-----|-----------------|-----|---------------|-----|--------------|-----|-------------------|
| General fund                                   |    |             |     |             |      |             |          |                   |      |              |     |             |     |                 |     |               |     |              |     |                   |
| Reserved                                       | \$ | 1,258,466   | \$  | 233,555     | \$   | 441,157     | \$       | 16,082,035        | \$   | 16,015,075   | \$  | 17,630,101  | \$  | 21,382,756      | \$  | •             | \$  |              | \$  | •                 |
| Unreserved                                     |    | 19,486,079  |     | 39,220,868  |      | 37,670,366  |          | 33,431,047        |      | 38,375,273   |     | 36,244,514  |     | 33,168,053      |     | 98            |     | :*:          |     | (A)               |
| Nonspendable                                   |    | ~           |     | =           |      | *           |          | 250               |      | (2)          |     | S#3         |     | := 1            |     | 22,317,444    |     | 23,213,179   |     | 23,526,673        |
| Restricted                                     |    | 3           |     | 3           |      | 8           |          | -                 |      | 126          |     | (12)        |     | =               |     | (2)           |     | -            |     | **                |
| Committed                                      |    | :2          |     | ⊊           |      | 2           |          | 3#31              |      | 39.5         |     | (%)         |     |                 |     | 5 <b>.</b>    |     |              |     |                   |
| Assigned                                       |    | 3           |     | *           |      |             |          | (#X)              |      |              |     | 1 ·         |     |                 |     | 10,729,403    |     | 10,797,540   |     | 10,092,418        |
| Unassigned                                     |    | 3           |     | 3           |      |             | 5 5      | ===0              |      | 160          |     | (/#/        |     |                 | - 2 | 33,520,702    | 72  | 44,249,663   | 7   | 59,555,132        |
| Total general fund                             | \$ | 20,744,545  | \$  | 39,454,423  | \$   | 38,111,523  | \$       | 49,513,082        | \$_  | 54,390,348   | \$  | 53,874,615  | \$_ | 54,550,809      | \$_ | 66,567,549    | \$_ | 78,260,382   | \$_ | 93,174,223        |
| All other governmental funds                   | _  |             | _   | 50 440 000  | •    | 400 705 000 | •        | 00 705 445        | •    | 40,000,050   | •   | 67 605 044  | •   | 45 447 455      | •   |               | •   |              | •   |                   |
| Reserved <sup>a</sup> Unreserved, reported in: | \$ | 70,452,920  | \$  | 56,413,890  | \$   | 108,785,039 | \$       | 69,735,445        | \$   | 42,862,953   | \$  | 67,625,941  | \$  | 45,147,155      | \$  | *             | \$  | ₹ <b>₹</b> 3 | \$  |                   |
| Special revenue funds                          |    | 16,265,034  |     | 16,737,129  |      | 28,238,612  |          | 28,546,101        |      | 29,347,664   |     | 25,886,221  |     | 27,634,524      |     | 8#8           |     | (€)          |     | ₹ <del>1</del> 00 |
| Debt service funds                             |    | (3,221,527) |     | (4,744,264) |      | (4,500,716) |          | -                 |      | 020          |     | -           |     | 144             |     |               |     | ( a)         |     | (2)               |
| Capital projects funds b                       |    | (9,047,787) |     | (6,395,978) |      | (3,626,775) | <i>8</i> | (17,761,932)      |      | (36,580,485) |     | 99,569,767  | -   | 86,482,204      | -   |               |     | <u> </u>     | -   |                   |
| Total Unreserved                               |    | 3,995,720   |     | 5,596,887   |      | 20,111,121  |          | 10,784,169        |      | (7,232,821)  |     | 125,455,988 |     | 114,116,728     |     | 1.010         |     | 4 000        |     | 504               |
| Nonspendable                                   |    | ~           |     | -           |      | -           |          | ( <del>+</del> ): |      |              |     | (*:         |     | : <b>:</b> :::: |     | 4,248         |     | 1,666        |     | 591               |
| Restricted                                     |    | ==          |     |             |      | *           |          | •                 |      | •            |     |             |     | 7               |     | 108,050,638   |     | 100,571,955  |     | 89,654,398        |
| Committed                                      |    |             |     |             |      | -           |          | \$ <b></b> .      |      |              |     | •           |     | <b>:</b> #8     |     | 00.004.040    |     | 00 450 605   |     | 00 057 570        |
| Assigned                                       |    | -           |     |             |      |             |          |                   |      |              |     | -           |     | 740             |     | 28,261,048    |     | 26,159,605   |     | 36,257,570        |
| Unassigned                                     | -  |             | 8 3 |             | 8.8  |             |          | 2.                | 2 (5 |              |     |             | -   | <del></del>     |     | (20,781,250)  |     | (23,199,303) | _ = | (23,609,252)      |
| Total all other governmental funds             | \$ | 74,448,640  | \$. | 62,010,777  | . \$ | 128,896,160 | . \$ .   | 80,519,614        | \$_  | 35,630,132   | \$_ | 193,081,929 | \$_ | 159,263,883     | \$_ | 115,534,684   | \$_ | 103,533,923  | \$  | 102,303,307       |

<sup>&</sup>lt;sup>a</sup> In fiscal year 2004, the increase in reserved fund balance was due to unspent bond proceeds that were encumbered during the period for various streets capital projects. In fiscal year 2006, the increase in reserved fund balance was also due to unspent bond proceeds that were encumbered for the South Area Service Center municipal facilities capital project and the Elliot Road District Park capital project.

<sup>&</sup>lt;sup>b</sup> The increase in fund balance in fiscal year 2009 was due to Public Facilities Municipal Property Corporation bonds that were issued during the year.

GASB Statement No. 54 was implemented in fiscal year 2011. This statement established new fund balance classifications for governmental funds.

### Town of Gilbert, Arizona Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years

(modified accrual basis of accounting)

| tak.                                   |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
|--|--------|-----------|---------------|----------|--------------|-----|--------------|-----|--------------|----|---------------|------|--------------|-----|---|----|---------------|----|--------------|
| :t <del>e</del>                        | 2      | 004       | 2005          |          | 2006         |     | 2007         |     | 2008         |    | 2009          |      | 2010         |     | 2011                                    |    | 2012          |    | 2013         |
| Revenues                               |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| Taxes:                                 |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| Sales                                  | \$ 34, | 972,908   | \$ 43,159,583 | \$       | 49,198,256   | \$  | 57,697,496   | \$  | 56,979,907   | \$ |               | \$   | 46,872,739   | \$  |   | \$ |               | \$ | 61,889,627   |
| Property                               | 11,    | 609,075   | 13,482,146    | ì        | 15,671,497   |     | 18,528,637   |     | 28,302,870   |    | 33,130,496    |      | 33,073,003   |     | 28,731,573                              |    | 24,045,259    |    | 21,547,619   |
| Franchise                              | 1,     | 532,695   | 1,711,290     | )        | 2,010,931    |     | 2,360,909    |     | 2,595,154    |    | 2,543,688     |      | 2,448,514    |     | 2,401,013                               |    | 2,462,726     |    | 2,373,913    |
| Licenses and permits                   | 6,     | 281,477   | 9,192,849     | )        | 8,539,210    |     | 6,818,495    |     | 4,734,163    |    | 2,459,042     |      | 2,614,273    |     | 2,364,910                               |    | 3,995,370     |    | 5,433,766    |
| Intergovernmental                      | 34,    | 440,730   | 40,149,322    | 2        | 46,258,664   |     | 65,758,839   |     | 73,255,188   |    | 67,053,476    |      | 72,535,194   |     | 55,361,498                              |    | 61,468,511    |    | 72,903,725   |
| Special assessments                    | 1,5    | 924,451   | 1,552,289     | )        | 1,425,857    |     | 355,124      |     | 2,121,038    |    | 421,894       |      | 437,493      |     | 559,284                                 |    | 878,981       |    | 1,298,984    |
| Charges for services                   | 7,     | 135,507   | 8,479,154     | ŀ        | 9,536,324    |     | 9,391,341    |     | 9,593,874    |    | 8,596,016     |      | 8,795,326    |     | 7,288,394                               |    | 8,163,691     |    | 9,573,263    |
| Other entities' participation          | 2,     | 156,627   | 2,845,785     | 5        | 2,325,967    |     | 6,081,523    |     | 1,619,694    |    | 1,055,416     |      | 1,233,559    |     | 2,313,197                               |    | 1,300,573     |    | 2,252,080    |
| System development fees                | 14,    | 662,061   | 21,773,077    | ,        | 22,959,373   |     | 23,014,785   |     | 15,566,498   |    | 8,394,562     |      | 11,607,702   |     | 8,735,768                               |    | 17,957,172    |    | 17,836,264   |
| Gifts and donations                    |        | 122,861   | 150,652       | 2        | 341,965      |     | 502,490      |     | 176,612      |    | 114,127       |      | 124,185      |     | 176,408                                 |    | 185,771       |    | 119,031      |
| Fines and forfeitures                  | 2,     | 115,055   | 2,417,453     | 3        | 2,832,536    |     | 4,094,156    |     | 4,563,842    |    | 4,222,855     |      | 4,444,521    |     | 4,350,499                               |    | 4,441,872     |    | 4,710,594    |
| Investment earnings                    |        | 173,164   | 2,277,133     |          | 6,933,872    |     | 8,386,063    |     | 4,344,980    |    | 1,978,090     |      | 1,286,054    |     | 2,105,783                               |    | 1,888,868     |    | 706,589      |
| Miscellaneous                          |        | 480,717   | 651,072       | 2        | 799,218      |     | 669,913      |     | 800,050      |    | 818,714       |      | 753,545      |     | 355,415                                 |    | 4,946,915     |    | 932,937      |
| Total revenues                         |        | 607,328   | 147,841,80    | 5        | 168,833,670  |     | 203,659,771  |     | 204,653,870  |    | 179,524,662   |      | 186,226,108  |     | 164,058,957                             | Ξ  | 186,238,336   |    | 201,578,392  |
|  |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| Expenditures                           |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| Current:                               |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| General government:                    |        | 100 700   | 0.404.00      |          | 0.000.000    |     | 0.004 500    |     | 3,919,054    |    | 3,642,307     |      | 3,457,728    |     | 3,844,801                               |    | 3.675.707     |    | 12,583,701   |
| Management and policy                  |        | 182,793   | 2,461,684     |          | 3,229,903    |     | 3,821,539    |     |              |    |               |      | 10,256,878   |     | 9,239,397                               |    | 9,159,579     |    | 12,303,701   |
| Support services                       | Б,     | ,821,426  | 7,460,561     |          | 8,722,221    |     | 9,770,935    |     | 10,813,606   |    | 10,385,787    |      | 10,250,876   |     | 1,416,227                               |    | 1,721,856     |    | 4,234,992    |
| Finance and management services        | _      |           |               | -        | 0.744.000    |     | 4 004 504    |     | E 000 E00    |    | E 202 602     |      | 5,261,063    |     |   |    | 4,617,467     |    | 4,753,179    |
| Legal and court                        |        | ,850,975  | 3,070,512     |          | 3,714,232    |     | 4,681,581    |     | 5,222,500    |    | 5,202,603     |      |              |     | 4,402,494                               |    | 7,513,803     |    | 5,998,594    |
| Development services                   |        | 694,887   | 8,614,412     |          | 10,966,867   |     | 12,693,286   |     | 14,023,620   |    | 11,320,737    |      | 9,204,352    |     | 7,160,069                               |    | 7,513,603     |    | 0,880,084    |
| Public works                           | 1,     | ,540,331  | 1,231,658     | 3        | 1,411,727    |     | 1,254,628    |     | 1,328,552    |    | 1,797,804     |      | 1,224,936    |     | 1.                                      |    | -             |    |              |
| Public safety:                         |        |           |               |          |              |     |              |     |              |    | 07.054.050    |      | 07 000 000   |     | 05 007 000                              |    | 00 004 054    |    | 38,817,173   |
| Police                                 |        | ,772,923  | 21,197,06     |          | 27,835,183   |     | 31,534,516   |     | 36,126,310   |    | 37,851,358    |      | 37,668,983   |     | 35,007,296                              |    | 36,384,051    |    | 22,542,469   |
| Fire                                   |        | ,359,511  | 10,491,040    |          | 13,982,418   |     | 17,223,948   |     | 20,521,025   |    | 21,171,212    |      | 20,115,006   |     | 20,199,917                              |    | 21,551,889    |    |              |
| Highways and streets                   |        | ,592,356  | 9,149,17      |          | 7,505,334    |     | 9,423,732    |     | 10,631,061   |    | 10,377,669    |      | 10,096,952   |     | 9,736,165                               |    | 10,815,195    |    | 10,637,458   |
| Parks and recreation                   | -      | ,770,499  | 7,675,098     |          | 8,513,797    |     | 12,724,944   |     | 12,567,656   |    | 13,151,552    |      | 12,683,389   |     | 12,590,715                              |    | 12,688,165    |    | 13,895,169   |
| Transportation                         | 1,     | ,461,861  | 1,548,928     | 3        | 1,621,910    |     | 1,438,736    |     | 1,562,754    |    | 1,681,641     |      | 1,170,305    |     | 1,009,897                               |    | 1,268,998     |    | 461,120      |
| Non departmental                       |        | -         |               | -        |              |     | -            |     | \ b.         |    |               |      | 9            |     | 2,194,132                               |    | 2,910,114     |    | 3,113,705    |
| Debt service:                          |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    | 04 705 000   |
| Principal                              |        | ,171,072  | 14,964,964    |          | 15,100,000   |     | 20,305,000   |     | 36,350,000   |    | 29,805,000    |      | 31,855,000   |     | 29,215,000                              |    | 23,055,000    |    | 24,705,000   |
| Interest                               | ,      | ,392,593  | 6,540,93      |          | 7,906,095    |     | 9,578,451    |     | 8,961,189    |    | 16,500,714    |      | 18,553,369   |     | 18,451,295                              |    | 15,991,746    |    | 15,411,011   |
| Bond issuance costs                    |        | 166,468   | 59,57         |          | 424,807      |     | 96           |     | 98,263       |    | 670,289       |      |              |     |   |    | 402,163       |    | 10.110       |
| Fiscal and other charges               |        | 22,054    | 11,85         |          | 49,079       |     | 45,054       |     | 28,809       |    | 11,766        |      | 9,304        |     | 20,083                                  |    | 9,189         |    | 13,449       |
| Capital outlay                         |        | ,663,246  | 65,598,24     |          | 83,798,196   | -   | 106,748,401  | 13  | 87,528,247   | _  | 134,013,578   |      | 58,784,547   |     | 41,934,425                              |    | 34,499,875    | == | 30,849,396   |
| Total expenditures                     | 151,   | 462,995   | 160,075,699   | 9        | 194,781,769  | _   | 241,244,751  | _   | 249,682,646  | _  | 297,584,017   | =    | 220,341,812  |     | 196,421,913                             | -  | 186,264,797   | -  | 188,016,416  |
|  |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| Excess (deficiency) of revenues over   |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| (under) expenditures                   | (32,   | ,855,667) | (12,233,89    | 1)       | (25,948,099) |     | (37,584,980) |     | (45,028,776) | (  | (118,059,355) |      | (34,115,704) |     | (32,362,956)                            |    | (26,461)      |    | 13,561,976   |
|  |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| Other financing sources (uses)         |        |           |               |          |              |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| Transfers in                           | 24,    | ,334,654  | 19,512,53     | 4        | 45,391,786   |     | 77,501,538   |     | 45,661,293   |    | 90,679,697    |      | 26,608,323   |     | 25,272,656                              |    | 25,195,278    |    | 25,773,791   |
| Transfers out                          | (24,   | ,286,272) | (18,833,220   | 3)       | (45,337,603) |     | (76,891,545) |     | (44,404,533) |    | (89,518,473)  |      | (25,634,471) |     | (24,586,342)                            |    | (25,685,522)  |    | (25,652,542) |
| Bonds issued                           | 52,    | ,300,000  | 18,750,000    | )        | 103,230,000  |     |              |     | 3,759,800    |    | 273,490,200   |      | 35           |     |   |    | 37,925,000    |    | .=           |
| Premium on bonds                       |        | 602,954   | 51,09         | 5        | 3,078,293    |     |              |     | -            |    | 343,995       |      | 9            |     | -                                       |    | 4,110,575     |    |              |
| Payment to refunded bond escrow agent  |        | ₹.        |               | -        | (14,871,894) | - 2 |              |     |              |    |               | =    |              |     |   |    | (41,626,798)  |    | <del></del>  |
| Total other financing sources and uses | 52,    | ,951,336  | 19,480,40     | 9        | 91,490,582   |     | 609,993      | _   | 5,016,560    | -  | 274,995,419   | ī (= | 973,852      | 2.5 | 686,314                                 | _  | (281,467)     | _  | 121,249      |
| Net change in fund balances            | \$ 20  | ,095,669  | \$ 7,246,51   | 5 9      | 65,542,483   | \$  | (36,974,987) | \$  | (40,012,216) | \$ | 156,936,064   | \$   | (33,141,852) | \$  | (31,676,642)                            | \$ | (307,928)     | \$ | 13,683,225   |
| Met change in raing palatices          | Ψ      | ,200,000  | 1,240,01      | <u> </u> |              | ~ = | (,-, ,,001)  | - T |              |    |               | _    | , ,          | =   | , | =  | , , , , , , , | =  |              |
| Debt service as a percentage of        |        |           |               |          | 1 6          |     |              |     |              |    |               |      |              |     |   |    |               |    |              |
| noncapital expenditures                |        | 22.7%     | 22.8          | %        | 20.7%        |     | 22,2%        |     | 27.9%        |    | 28.3%         |      | 31.2%        |     | 30.9%                                   |    | 25.7%         |    | 25.5%        |
| noncapital experiultures               |        | 22.1 /0   | 22.0          | ,,,      | 23.770       |     |              |     | 2070         |    |               |      |              |     |   |    |               |    |              |

#### Town of Gilbert, Arizona Taxable Sales by Category Last Ten Fiscal Years

|                                    | 2004          | 2005          | 2006                 | 2007          | 2008          | 2009                 | <u>2010</u>   | <u>2011</u>   | 2012          | <u>2013</u>    |
|------------------------------------|---------------|---------------|----------------------|---------------|---------------|----------------------|---------------|---------------|---------------|----------------|
| Construction                       | \$ 8,777,849  | \$ 15,670,222 | \$ 15,457,650        | \$ 19,373,957 | \$ 15,416,006 | \$ 7,804,840         | \$ 5,193,872  | \$ 4,389,279  | \$ 5,718,727  | \$ 7,867,067   |
| Manufacturing                      | 461,330       | 643,826       | 734,423              | 684,148       | 789,804       | 650,179              | 635,188       | 706,514       | 727,755       | 763,152        |
| Communications & Utilities         | 2,748,392     | 3,630,952     | 4,028,971            | 4,548,528     | 5,269,633     | 5,303,338            | 5,724,639     | 5,562,364     | 5,774,403     | 5,931,935      |
| Wholesale                          | 556,862       | 335,857       | 446,597              | 483,943       | 577,086       | 527,933              | 610,065       | 854,466       | 965,523       | 1,100,749      |
| Retail                             | 14,317,055    | 15,861,398    | 19,598,312           | 21,385,004    | 23,550,094    | 23,305,081           | 23,775,975    | 25,540,515    | 28,390,526    | 30,784,509     |
| Restaurant & Bar                   | 1,673,327     | 2,045,005     | 2,501,237            | 2,972,678     | 3,228,910     | 3,509,671            | 3,566,427     | 3,820,368     | 4,072,187     | 4,402,299      |
| Real Estate, Rental & Leasing      | 3,153,884     | 3,383,290     | 4,299,410            | 5,276,563     | 5,538,416     | 5,751,120            | 5,249,645     | 5,874,288     | 6,078,364     | 7,944,973      |
| Accommodation a                    |               | 72            | 16                   | 2             | 12            | C23                  | 9             | 252,974       | 299,270       | 377,228        |
| Services                           | 2,018,946     | 818,873       | 945,003              | 973,552       | 1,729,464     | 1,039,678            | 1,002,691     | 1,069,661     | 1,211,864     | 1,369,608      |
| Other <sup>a</sup>                 | 1,022,984     | 346,103       | 711,618              | 1,491,268     | 319,810       | 243,510              | 481,122       | 652,042       | 520,302       | 487,279        |
| Transportation & Warehousing b     | 29,060        | 7,773         | 9,906                | 17,264        | 13,347        | 12,575               | 16,464        | 21,161        | 25,830        | 25,667         |
| Finance & Insurance b              | 100,986       | 61,734        | 63,851               | 73,410        | 93,008        | 100,490              | 100,293       | 89,990        | 112,496       | 154,772        |
| Public Administration <sup>b</sup> | 6,214         | 5,900         | 9,819                | 11,416        | 8,272         | 4,748                | 9,503         | Ē             | 4,586         | 2,271          |
| Arts & Entertainment b             | 106,019       | 348,650       | 391,459              | 405,765       | 446,057       | 483,123              | 506,855       | 481,592       | 600,794       | <u>594,043</u> |
| Total                              | \$ 34,972,908 | \$ 43,159,583 | \$ <u>49,198,256</u> | \$ 57,697,496 | \$ 56,979,907 | \$ <u>48,736,286</u> | \$ 46,872,739 | \$_49,315,215 | \$ 54,502,627 | \$ 61,805,552  |
| Gilbert's local sales tax rate     | 1.5%          | 1.5%          | 1.5%                 | 1.5%          | 1.5%          | 1.5%                 | 1.5%          | 1.5%          | 1.5%          | 1.5%           |

Source: Arizona Department of Revenue

Note: State and local laws prohibit the disclosure of individual taxpayer information.

<sup>&</sup>lt;sup>a</sup> Prior to fiscal year 2011, Accommodations was included in the "Other" category due to confidentiality requirements. Beginning in fiscal year 2011, it was broken out into its own category.

b Beginning in January 2004, the Arizona Department of Revenue began using a new reporting software system for classifying business establishments called the North American Industry Classification System (NAICS). Under the new system, the category may be defined a little differently. In addition, more categories were established. When NAICS reporting began, many businesses checked the "Other" category due to uncertainty. This problem is being remedied and therefore, the "Other" category will decrease as more businesses will be classified under their proper category. In addition, due to confidentiality requirements, categories that contain ten or less taxpayers will be included in the "Other" category.

# Town of Gilbert, Arizona Direct and Overlapping Sales Tax Rates Last Ten Fiscal Years

| ·-  | 2004           | 2005           | 2006           | 2007           | 2008           | 2009           | 2010           | <u>2011</u>    | 2012           | 2013 a         |
|---|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Town Direct Rates:<br>Hotel/Transient Lodging<br>All Others | 4.50%<br>1.50% |
| County Rates: Hotel/Transient Lodging All Others            | 1.77%          | 1.77%          | 1.77%          | 1.77%          | 1.77%          | 1.77%          | 1.77%          | 1.77%          | 1.77%          | 1.77%          |
|   | 0.70%          | 0.70%          | 0.70%          | 0.70%          | 0.70%          | 0.70%          | 0.70%          | 0.70%          | 0.70%          | 0.70%          |
| State Rates: Hotel/Transient Lodging All Others             | 5.50%          | 5.50%          | 5.50%          | 5.50%          | 5.50%          | 5.50%          | 6.50%          | 6.50%          | 6.50%          | 6.50%          |
|   | 5.60%          | 5.60%          | 5.60%          | 5.60%          | 5.60%          | 5.60%          | 6.60%          | 6.60%          | 6.60%          | 6.60%          |

Source: Gilbert Development Services Department

Note: Gilbert sales tax rate may be changed with the approval of Council.

<sup>&</sup>lt;sup>a</sup> The Temporary State sales tax increase passed by voters in 2010 expired on May 31, 2013. The State sales tax for hotel/transient lodging decreased to 5.50% and for all others to 5.60% on June 1, 2013.

#### Town of Gilbert, Arizona Ratios of Outstanding Debt by Type Last Ten Fiscal Years

|                |                               |      | Governme                       | ntal Activities                                |  |                                | Business-typ                   | ре | Activities                                  |    |  |                                |                                   |   |      |    |               |
|----------------|-------------------------------|------|--------------------------------|--|--|--------------------------------|--------------------------------|----|---|----|--|--------------------------------|-----------------------------------|---|------|----|---------------|
| Fiscal<br>Year | General<br>Obligatio<br>Bonds |      | Special<br>Assessment<br>Bonds | Street and<br>Highway User<br>Revenue<br>Bonds | Municipal Property Corporation Revenue Bonds | General<br>Obligation<br>Bonds | Special<br>Assessment<br>Bonds | V  | Water and<br>Wastewater<br>Revenue<br>Bonds | 9  | Municipal Property Corporation Revenue Bonds | Total<br>Primary<br>Government | Percentag<br>of Persona<br>Income | • | _    | _' | Per<br>Capita |
| 2004           | \$ 75,735,0                   | 00 : | 8,544,965                      | \$ 38,125,000                                  | \$<br>36,900,000                             | \$<br>15,080,000               | \$<br>150,035 \$               |    | 26,685,000                                  | \$ | 8,575,000                                    | \$<br>209,795,000              | 4.83                              | % | 6 \$ | i  | 1,360         |
| 2005           | 87,195,0                      | 00   | 5,825,000                      | 36,555,000                                     | 35,450,000                                   | 14,600,000                     |                                |    | 25,540,000                                  |    | 72,950,000                                   | 278,115,000                    | 5.77                              |   |      |    | 1,660         |
| 2006           | 90,715,0                      | 00   | 4,505,000                      | 34,095,000                                     | 107,370,000                                  | 13,080,000                     | *                              |    | 23,225,000                                  |    | 60,590,000                                   | 333,580,000                    | 6.39                              |   |      |    | 1,874         |
| 2007           | 79,450,0                      | 00   | 4,380,000                      | 32,300,000                                     | 105,845,000                                  | 11,725,000                     |                                |    | 21,995,000                                  |    | 194,685,000                                  | 450,380,000                    | 7.87                              |   |      |    | 2,355         |
| 2008           | 57,369,8                      | 00   | 2,990,000                      | 31,300,000                                     | 100,635,000                                  | 10,335,000                     | Ē                              |    | 20,745,000                                  |    | 182,950,000                                  | 406,324,800                    | 6.65                              |   |      |    | 2,028         |
| 2009           | 225,935,0                     | 00   | 11,590,000                     | 29,375,000                                     | 175,810,000                                  | 8,885,000                      | <u>:</u>                       |    | 19,465,000                                  |    | 167,125,000                                  | 638,185,000                    | 10.24                             |   |      |    | 3,116         |
| 2010           | 204,055,0                     | 00   | 11,505,000                     | 27,325,000                                     | 169,750,000                                  | 7,115,000                      | 5                              |    | 18,150,000                                  |    | 160,475,000                                  | 598,375,000                    | 9.39                              |   |      |    | 2,871         |
| 2011           | 178,635,0                     | 00   | 11,415,000                     | 25,150,000                                     | 161,045,000                                  | 5,530,000                      | ·                              |    | 16,795,000                                  |    | 143,270,000                                  | 541,840,000                    | 8.56                              |   |      |    | 2,545         |
| 2012           | 159,465,0                     | 00   | 11,015,000                     | 19,470,000                                     | 141,990,000                                  | 3,870,000                      | 2                              |    | 15,410,000                                  |    | 118,895,000                                  | 470,115,000                    | 7.53                              |   |      |    | 2,141         |
| 2013           | 147,565,0                     | 00   | 10,430,000                     | 16,945,000                                     | 132,295,000                                  | 2,110,000                      |                                |    | 13,980,000                                  |    | 111,120,000                                  | 434,445,000                    | 6.15                              |   |      |    | 1,909         |

Note: See Schedule 13 for personal income and population data.

Note: Details regarding Gilbert's outstanding debt can be found in the notes to the financial statements.

# Town of Gilbert, Arizona Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

| Fiscal<br>Year | General<br>Bonded Debt<br>Outstanding <sup>b</sup> | 3  | Less Amount Available in Debt Service Fund | ₹• | Net General<br>Bonded Debt<br>Outstanding | G- | Secondary<br>Assessed<br>Property Value <sup>a</sup> | Percentage of Secondary Assessed Property Value | i- | Per<br>Capita |
|----------------|--|----|--|----|---|----|--|---|----|---------------|
| 2004           | \$<br>90,843,435                                   | \$ | 6,697,401                                  | \$ | 84,146,034                                | \$ | 1,052,321,817  | 7.99 %  | \$ | 545.16        |
| 2005           | 101,820,850  |    | 7,427,782                                  |    | 94,393,068                                |    | 1,251,765,751  | 7.54  |    | 563.40        |
| 2006           | 103,838,670  |    | 10,224,408                                 |    | 93,614,262                                |    | 1,466,841,566  | 6.38  |    | 525.63        |
| 2007           | 91,216,012   |    | 11,087,607                                 |    | 80,128,405                                |    | 2,370,134,999  | 3.38  |    | 418.85        |
| 2008           | 67,743,161   |    | 7,279,915                                  |    | 60,463,246                                |    | 2,768,391,194  | 2.18  |    | 301.65        |
| 2009           | 234,931,034  |    | 6,655,504                                  |    | 228,275,530                               |    | 2,672,949,852  | 8.54  |    | 1,113.97      |
| 2010           | 211,275,208  |    | 6,720,588                                  |    | 204,554,620                               |    | 2,297,228,317  | 8.90  |    | 980.79        |
| 2011           | 184,262,965  |    | 6,927,284                                  |    | 177,335,681                               |    | 1,861,193,961  | 9.52  |    | 832.61        |
| 2012           | 163,424,952  |    | 10,189,619                                 |    | 153,235,333                               |    | 1,675,360,422  | 9.14  |    | 697.33        |
| 2013           | 149,756,103  |    | 10,735,245                                 |    | 139,020,858                               |    | 1,594,806,737  | 8.72  |    | 610.82        |

<sup>&</sup>lt;sup>a</sup> Maricopa County Assessor's Office

Note: See Schedule 13 for population data.

Note: General Obligations bonds principal and interest payments are paid for with secondary property taxes.

<sup>&</sup>lt;sup>b</sup> Includes unamortized bond premiums and unamortized charge on refunding bonds.

**Estimated** 

### Town of Gilbert, Arizona Direct and Overlapping Governmental Activities Debt As of June 30, 2013

| Governmental Unit   | _0 | Debt<br>utstanding | Estim<br>Perce<br>Applic | ntage  |    | <del></del> | Share of<br>Direct and<br>Overlapping<br>Debt |
|---|----|--------------------|--------------------------|--------|----|-------------|---|
| Debt repaid with property taxes                                   |    |                    |                          |        |    |             |   |
| Maricopa County <sup>b</sup>                                      | \$ | None               |                          | 4.95%  |    | \$          | None  |
| Maricopa County Community College District <sup>c</sup>           |    | 712,735,000        |                          | 4.95%  |    |             | 35,280,383                                    |
| Maricopa County Hospital District No. 1                           |    | None               |                          | 4.95%  |    |             | None  |
| Gilbert Unified School District No. 41                            |    | 135,405,000        |                          | 69.85% | 77 |             | 94,580,393                                    |
| Higley Elementary School District No. 60                          |    | 61,195,000         | 1                        | 87.46% |    |             | 53,521,147                                    |
| Chandler Unified School District No. 80                           |    | 193,825,000        |                          | 10.17% |    |             | 19,712,003                                    |
| Mesa Unified School District No. 4                                |    | 226,400,000        |                          | 0.30%  |    |             | 679,200                                       |
| East Valley Institute of Technology District No. 401 <sup>d</sup> |    | None               | •                        | 11.42% |    |             | None  |
| Subtotal, overlapping debt  |    |                    |                          |        |    |             | 203,773,126                                   |
| Town of Gilbert direct debt <sup>e</sup>                          |    | 320,509,800        | 10                       | 00.00% |    | _           | 320,509,800                                   |
| Total direct and overlapping debt                                 |    |                    |                          |        |    | \$_         | 524,282,926                                   |

Source: The various jurisdictions

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of Gilbert. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Gilbert. This process recognizes that, when considering Gilbert's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

<sup>&</sup>lt;sup>a</sup> Proportion applicable to Town of Gilbert, Arizona is computed on the ratio of secondary assessed valuation for fiscal year 2013/14.

<sup>&</sup>lt;sup>b</sup> Excludes various other non-property tax supported debt such as Public Finance Corporation lease revenue bonds, Stadium District revenue bonds, Stadium District loans, Housing Authority loans and capital leases.

<sup>&</sup>lt;sup>c</sup> Excludes non-property tax supported debt such as revenue bonds.

<sup>&</sup>lt;sup>d</sup> Based on the East Valley Institute of Technology's secondary assessed valuation and does not include amount of secondary assessed valuation in Pinal County.

e Includes: General Obligation bonds, Special Assessments bonds, Revenue bonds, unamortized bond premiums and unamortized charge on refunding bonds.

### Town of Gilbert, Arizona Legal Debt Margin Information Last Ten Fiscal Years

|  |    | 2004           | 2005           | 2006           | 2007           | 2008           | 2009           | <u>2010</u>    | 2011           | 2012           | 2013        |
|--|----|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|----------------|-------------|
| 20% Limitation   |    |                |                |                |                |                |                |                |                |                |             |
| Debt limit equal to 20% of assessed valuation                                | \$ | 210,464,363 \$ | 250,353,150 \$ | 293,368,313 \$ | 474,027,000 \$ | 553,678,000 \$ | 534,590,000 \$ | 459,446,000 \$ | 372,239,000 \$ | 335,072,084 \$ | 318,961,347 |
| Total net debt applicable to 20% limit                                       |    | 35,075,000     | 32,570,000     | 31,215,000     | 78,050,000     | 51,705,000     | 217,730,000    | 195,320,000    | 175,915,000    | 163,335,000    | 149,675,000 |
| Legal 20% debt margin (available borrowing capacity)                         | \$ | 175,389,363 \$ | 217,783,150 \$ | 262,153,313 \$ | 395,977,000 \$ | 501,973,000 \$ | 316,860,000 \$ | 264,126,000 \$ | 196,324,000 \$ | 171,737,084 \$ | 169,286,347 |
| Total net debt applicable to the 20% limit as a percentage of 20% debt limit |    | 16.67%         | 13.01%         | 10,64%         | 16.47%         | 9.34%          | 40.73%         | 42.51%         | 47.26%         | 48.75%         | 46.93%      |
| 6% Limitation  |    |                |                | LIDE S         |                |                |                |                |                |                |             |
| Debt limit equal to 6% of assessed valuation                                 | \$ | 63,139,309 \$  | 75,105,945 \$  | 88,010,494 \$  | 142,208,100 \$ | 166,103,000 \$ | 160,377,000 \$ | 137,834,000 \$ | 111,672,000 \$ | 100,521,625 \$ | 95,688,404  |
| Total net debt applicable to 6% limit  | ,  | 47,970,000     | 60,030,000     | 64,870,000     | 3,550,000      | 855,000        | 0              | 0              | 0              | 0              | 0           |
| Legal 6% debt margin (available borrowing capacity)                          | \$ | 15,169,309     | 15,075,945     | 23,140,494 \$  | 138,658,100 \$ | 165,248,000 \$ | 160,377,000 \$ | 137,834,000 \$ | 111,672,000 \$ | 100,521,625 \$ | 95,688,404  |
| Total net debt applicable to the 6% limit as a percentage of 6% debt limit   |    | 75.97%         | 79.93%         | 73.71%         | 2,50%          | 0.51%          | 0.00%          | 0.00%          | 0.00%          | 0.00%          | 0.00%       |
|  |    |                |                |                |                |                |                | 0 1 1 2 2 2 2  | E'! V 0040     |                |             |

Note: The Constitution of the State of Arizona establishes two levels of bonded indebtedness limits based upon the type of improvement constructed with the debt. The twenty percent bond type is restricted to water, wastewater, electric, parks and open space improvements, streets, public safety, and fire and emergency facilities. The six percent bond type is all other general purpose improvements. In November 2006, voters amended the constitution to move streets, public safety and fire and emergency facilities from the six percent bond type to the twenty percent bond type.

| Ψ. | 310,000,000                       | Ψ_    | 204,120,000 ψ        | 100,02+,000 φ      | 17 1,1 01 ,00 1 | Ψ, | 100,200,011   |
|----|-----------------------------------|-------|----------------------|--------------------|-----------------|----|---------------|
|    | 40.73%                            | 100   | 42.51%               | 47.26%             | 48.75%          |    | 46.93%        |
| \$ | 160,377,000                       | \$    | 137,834,000 \$       | 111,672,000 \$     | 100,521,625     | \$ | 95,688,404    |
|    | 0                                 | _     | 0                    | 0                  | 0               |    | 0             |
| \$ | 160,377,000                       | \$    | 137,834,000 \$       | 111,672,000 \$     | 100,521,625     | \$ | 95,688,404    |
|    | 0.00%                             |       | 0.00%                | 0.00%              | 0.00%           |    | 0.00%         |
|    | Legal Debt Ma                     | rgi   | n Calculation for    | Fiscal Year 2013   |                 |    |               |
|    | Net secondary                     | ass   | sessed valuation a   | s of June 30, 201  | 3               | \$ | 1,594,806,737 |
|    | 20% Limitation<br>Debt limit equa |       | 20% of assessed      | valuation          |                 |    | 318,961,347   |
|    | Debt applicable<br>General obli   |       |                      |                    |                 |    | 149,675,000   |
|    | Legal 20% deb                     | t m   | argin (available bo  | orrowing capacity) |                 | \$ | 169,286,347   |
|    | 6% Limitation<br>Debt limit equa  | ıl to | 6% of assessed v     | valuation          |                 |    | 95,688,404    |
|    | Debt applicable<br>General obli   |       |                      |                    |                 |    | 0             |
|    | Legal 6% debt                     | ma    | ırgin (available boı | rowing capacity)   |                 | \$ | 95,688,404    |
|    |                                   |       |                      |                    |                 |    |               |

#### Town of Gilbert, Arizona Pledged-Revenue Coverage Last Ten Fiscal Years

**Highway User Revenue Bonds** Public Facilities Municipal Property Corp. Revenue Bonds Special Assessment Bonds **Excise Taxes** Special Highway & State-Shared **Debt Service User Tax Debt Service Fiscal Assessment Debt Service** Principal Interest Collections Principal Interest Coverage Revenue Principal Interest Coverage Revenue Coverage Year \$ 1,596,612 21.18 2004 \$ 1,861,072 \$ 564,126 0.79 7.594.672 \$ 1,570,000 \$ 1,425,365 2.54 64,525,103 \$ 1,450,000 \$ 1,924,451 \$ 22.67 2.44 69,209,221 1,500,000 1,553,113 398,660 0.42 7,975,941 1,660,000 1,604,050 2005 1,552,289 3,274,964 765,000 262,458 1.39 8,782,895 1,750,000 1,522,950 2.68 79,497,344 1,525,000 3,155,681 16.98 2006 1,425,857 1,845,000 1,437,450 3.76 102,525,938 5,210,000 4,753,688 10.29 12,355,280 2007 355,124 125,000 231,010 1.00 10.75 2,121,038 1,390,000 191,620 1.34 12,333,576 1,925,000 1,347,313 3.77 107,273,375 5,410,000 4,567,400 2008 97,901,565 6,060,000 5,404,460 8.54 10,651,366 2,050,000 1,251,063 3.23 75,000 153,530 1.85 2009 421,894 5.48 149,370 1.87 10,090,894 2,175,000 1,148,563 3.04 91,609,318 8,705,000 8,014,525 2010 437,493 85,000 3.12 89,202,148 9,030,000 7,705,188 5.33 10,356,131 2,275,000 1,039,813 90,000 587,245 0.83 2011 559,284 97,342,250 9,335,000 7,149,316 5.91 400,000 574,655 0.90 10,437,844 2,400,000 570,375 3.51 2012 878,981 6,873,353 6.62 553,258 1.14 11,414,425 2,525,000 807,400 3.43 109,637,647 9,695,000 585,000 2013 1,298,984

|        |    |            | Water                 | and Wastewate | er Revenue Bonds |           |          | Water Resources Municipal Property Corp. Revenue Bonds |               |             |              |           |          |  |  |  |
|--------|----|------------|-----------------------|---------------|------------------|-----------|----------|--|---------------|-------------|--------------|-----------|----------|--|--|--|
|        |    |            | Less:                 | Net           |                  |           |          | Net  | Water         | Wastewater  |              |           |          |  |  |  |
| Fiscal |    | Operating  | Operating             | Available     | Debt Serv        | rice      |          | Available  | System        | System      | Debt Sei     | vice      |          |  |  |  |
| Year   |    | Revenues a | Expenses <sup>a</sup> | Revenue       | Principal        | Interest  | Coverage | Revenue b  | Dev't Fee     | Dev't Fee   | Principal    | Interest  | Coverage |  |  |  |
|        | -  |            |                       |               |                  |           |          |  |               |             |              |           |          |  |  |  |
| 2004   | \$ | 29,326,860 | \$ 18,940,817 \$      | 10,386,043 \$ | 1,045,000 \$     | 1,045,563 | 4.97     | \$ 8,295,480 \$  | 14,803,415 \$ | <b>⇒</b> \$ | 3,555,000 \$ | 766,180   | 5.35     |  |  |  |
| 2005   |    | 32,977,355 | 21,010,668            | 11,966,687    | 1,135,000        | 954,994   | 5.73     | 9,876,693  | 15,184,009    | 120         | 獨有           | 274,400   | 91.33    |  |  |  |
| 2006   |    | 38,518,047 | 28,439,547            | 10,078,500    | 1,180,000        | 927,263   | 4.78     | 7,971,237  | *             | 20,491,288  | <b>35</b> 8  | 4,332,600 | 6.57     |  |  |  |
| 2007   |    | 44,698,632 | 28,173,011            | 16,525,621    | 1,230,000        | 897,913   | 7.77     | 14,397,708   | 2             | 17,033,202  | 2,130,000    | 2,629,122 | 6.60     |  |  |  |
| 2008   |    | 51,061,203 | 32,100,716            | 18,960,487    | 1,250,000        | 866,563   | 8.96     | 16,843,924   | 11,697,125    | 10,923,733  | 80           | 9,130,452 | 4.32     |  |  |  |
| 2009   |    | 53,633,557 | 32,618,247            | 21,015,310    | 1,280,000        | 835,313   | 9.93     | 18,899,997   | 6,329,797     | 6,190,815   | 3,200,000    | 7,808,650 | 2.85     |  |  |  |
| 2010   |    | 57,096,936 | 32,034,177            | 25,062,759    | 1,315,000        | 803,313   | 11.83    | 22,944,446   | 8,491,638     | 8,715,622   | 3,300,000    | 7,910,188 | 3.58     |  |  |  |
| 2011   |    | 59,780,559 | 33,231,244            | 26,549,315    | 1,355,000        | 763,863   | 12.53    | 24,430,452   | 6,485,383     | 6,878,502   | 3,400,000    | 7,198,049 | 3.57     |  |  |  |
| 2012   |    | 61,087,190 | 34,505,518            | 26,581,672    | 1,385,000        | 723,213   | 12.61    | 24,473,459   | 13,590,998    | 15,154,154  | 3,550,000    | 6,096,337 | 5.52     |  |  |  |
| 2013   |    | 60,627,063 | 36,124,117            | 24,502,946    | 1,430,000        | 681,663   | 11.60    | 22,391,283   | 12,466,409    | ž.          | 3,700,000    | 5,542,403 | 3.77     |  |  |  |
|        |    |            |                       |               |                  |           |          |  |               |             |              |           |          |  |  |  |

<sup>&</sup>lt;sup>a</sup> Combined operating revenues and expenses for the Water and Wastewater Funds, as applicable.

<sup>&</sup>lt;sup>b</sup> Combined operating revenues and expenses for the Water and Wastewater Funds less debt service payments for the Water and Wastewater Revenue Bonds.

## Town of Gilbert, Arizona Demographic and Economic Statistics Last Ten Fiscal Years

|        |            | Personal<br>Income | Per Capita  |        |            |              |
|--------|------------|--------------------|-------------|--------|------------|--------------|
| Fiscal |            | (in thousands)     | Income      | Median | School     | Unemployment |
| Year   | Population | (estimate)         | _(estimate) | Age    | Enrollment | Rate         |
| 2004   | 154,299    | 4,348,000          | 28,177      | 30.1   | 35,410     | 3.5%         |
| 2005   | 167,497    | 4,817,000          | 28,759      | 30.1   | 37,194     | 2.9%         |
| 2006   | 178,015    | 5,222,000          | 29,334      | 30.1   | 37,662     | 2.2%         |
| 2007   | 191,206    | 5,721,000          | 29,920      | 31.3   | 37,979     | 2.0%         |
| 2008   | 200,314    | 6,113,000          | 30,518      | 31.3   | 38,662     | 2.4%         |
| 2009   | 204,821    | 6,230,000          | 30,416      | 30.4   | 39,142     | 4.6%         |
| 2010   | 208,453    | 6,370,000          | 30,559      | 30.7   | 39,089     | 5.1%         |
| 2011   | 212,869    | 6,329,000          | 29,731      | 32.7   | 38,660     | 5.1%         |
| 2012   | 219,617    | 6,240,000          | 28,413      | 31.5   | 38,696     | 5.4%         |
| 2013   | 227,598    | 7,064,000          | 31,035      | 33.1   | 38,573     | 5.7%         |
|        |            |                    |             |        |            |              |

Sources: Population figures obtained from the Maricopa Association of Governments. Personal income estimated based on population and per capita income. The 2004 and 2006 through 2010 per capita income figures are estimates. The 2005 and the 2011 through 2013 per capita income figures were obtained from the American Community Survey. The 2004 through 2010 median age, school enrollment, and unemployment rate were obtained from Gilbert's Development Services Department. The 2011 through 2013 median age was obtained from the American Community Survey. The 2011 through 2013 school enrollment was obtained from the Gilbert Public Schools website. The 2011 through 2013 unemployment rate was obtained from the azstats.gov website.

### Town of Gilbert, Arizona Principal Employers Current Fiscal Year and Nine Years Ago

|                                   | Fi                  | scal Year | 2013          | Fis       | scal Year | 2004          |
|-----------------------------------|---------------------|-----------|---------------|-----------|-----------|---------------|
|                                   | -                   |           | Percentage    | s         |           | Percentage    |
|                                   |                     |           | of Total Town |           |           | of Total Town |
| Employer                          | Employees           | Rank      | Employment    | Employees | Rank      | Employment    |
|                                   |                     |           |               |           |           | 44 ==0/       |
| Gilbert Unified School District   | 3,642               | 1         | 4.55%         | 3,900     | 1         | 11.55%        |
| Banner Health                     | 2,268               | 2         | 2.84%         |           |           |               |
| Mercy Gilbert Medical Center      | 1,233               | 3         | 1.54%         |           |           | <del></del>   |
| Town of Gilbert                   | 1,191               | 4         | 1.49%         | 865       | 3         | 2.56%         |
| Fry's Food and Drug               | 966                 | 5         | 1.21%         |           |           |               |
| Go Daddy Software, Inc.           | 950                 | 6         | 1.19%         |           |           | ***           |
| Wal-Mart Stores, Inc.             | 791                 | 7         | 0.99%         |           |           | C             |
| Chandler Unified School District  | 518                 | 8         | 0.65%         | ***       |           |               |
| B H Drywall                       | 500                 | 9         | 0.63%         | 1,000     | 2         | 2.96%         |
| Dillard's Retail and Distribution | 490                 | 10        | 0.61%         | 726       | 4         | 2.15%         |
| Gorilla Co. LLC                   | 73 <del>414</del> 3 |           | ***           | 500       | 5         | 1.48%         |
| Spectrum Astro                    | ( <u>-11</u> )      |           | AAA           | 389       | 6         | 1.15%         |
| Superstition Contracting Inc.     | 0.000               |           |               | 350       | 7         | 1.04%         |
| Earnhardt Auto Center             |                     |           |               | 331       | 8         | 0.98%         |
| Hunter Contracting                | 1,000               |           | ***           | 300       | 9         | 0.89%         |
| Structures, Inc.                  |                     |           |               | 300       | 10        | 0.89%         |
| ·                                 |                     |           | <del></del>   |           |           |               |
| Total                             | 12,549              |           | 15.70%        | 8,661     |           | 25.65%        |

Source: Maricopa Association of Governments

### Town of Gilbert, Arizona Full-time Equivalent Employees by Function Last Ten Fiscal Years

| ·-                              | 2004  | 2005  | 2006   | 2007    | 2008    | 2009    | 2010    | 2011    | 2012    | 2013    |
|---------------------------------|-------|-------|--------|---------|---------|---------|---------|---------|---------|---------|
| Function                        | 2004  | 2000  | 2000   | 2001    | 4000    | 2003    | 2010    | 2011    | 2012    | 2010    |
| Governmental Funds              |       |       |        |         |         |         |         |         |         |         |
| General government:             |       |       |        |         |         |         |         |         |         |         |
| Management and policy           | 82.5  | 91.5  | 100.5  | 30.8    | 32.0    | 32.2    | 29.2    | 21.2    | 22.2    | 88.5    |
| Support services                | N/A   | N/A   | N/A    | 91.00   | 92.8    | 91.3    | 88.3    | 62.0    | 62.0    | N/A     |
| Finance and management services | N/A   | N/A   | N/A    | N/A     | N/A     | N/A     | N/A     | 18.3    | 19.3    | 29.0    |
| Legal and court                 | 31.5  | 31.6  | 35.1   | 51.3    | 53.3    | 52.3    | 52.9    | 52.9    | 51.9    | 49.9    |
| Development services            | 93.2  | 97.2  | 98.4   | 115.6   | 99.1    | 70.5    | 70.5    | 72.5    | 72.5    | 69.6    |
| Public works                    | 25.5  | 26.0  | 28.0   | 17.3    | 18.0    | 17.5    | 17.5    | *       |         |         |
| Public safety:                  |       |       |        |         |         |         |         |         |         |         |
| Police                          | 270.0 | 276.0 | 309.0  | 330.0   | 352.5   | 347.0   | 346.0   | 346.0   | 346.0   | 346.0   |
| Fire                            | 110.8 | 122.5 | 139.0  | 173.8   | 193.0   | 199.5   | 197.0   | 197.0   | 197.0   | 197.0   |
| Highways and streets            | 40.5  | 45.0  | 47.5   | 54.5    | 55.3    | 55.3    | 49.3    | 49.3    | 49.3    | 51.0    |
| Parks and recreation            | 111.0 | 109.1 | 113.2  | 114.4   | 120.0   | 117.1   | 106.8   | 101.7   | 102.0   | 106.8   |
| Enterprise Funds                |       |       |        |         |         |         |         |         |         |         |
| Water                           | 58.0  | 60.0  | 63.5   | 69.0    | 72.0    | 79.0    | 83.0    | 118.1   | 120.0   | 118.2   |
| Wastewater                      | 26.0  | 26.0  | 30.0   | 33.0    | 35.0    | 40.7    | 40.7    | 40.7    | 41.7    | 41.7    |
| Environmental services          | 52.0  | 57.5  | 63.1   | 71.3    | 77.1    | 79.0    | 79.0    | 79.0    | 78.5    | 79.0    |
| Irrigation                      | 0.5   | 0.5   | 0.5    | 0.5     | 0.7     | 0.7     | 0.7     | *       | · ·     | 30      |
| Internal Service Funds          |       |       |        |         |         |         |         |         |         |         |
| Equipment maintenance           | 19.0  | 21.0  | 21.0   | 24.0    | 26.0    | 26.0    | 26.0    | 26.0    | 26.0    | 26.0    |
|                                 | ·     |       |        |         |         |         |         |         |         |         |
| Total                           | 920.5 | 963.9 | 1048.8 | 1,176.5 | 1,226.8 | 1,208.1 | 1,186.9 | 1,184.8 | 1,188.4 | 1,202.7 |

Source: Gilbert Office of Management & Budget

Note: During fiscal year 2007, the organization structure was changed to reflect a new support services function to include areas previously reported under management and policy and public works. During fiscal year 2011, financial services was moved from support services to its own function. During fiscal year 2013, the support services function was eliminated and financial services was renamed finance and management services. Areas previously reported under the support services function were moved to management and policy and finance and management services. Economic development and budget were moved from development services and finance and management services respectively to management and policy. Community services was renamed parks and recreation and CDBG/HOME was moved from development services to parks and recreation. Solid waste was renamed environmental services.

### Town of Gilbert, Arizona Operating Indicators by Function Last Ten Fiscal Years

| -   | 2004      | 2005               | 2006              | 2007              | 2008              | 2009            | 2010          | 2011            | 2012           | 2013                      |
|---|-----------|--------------------|-------------------|-------------------|-------------------|-----------------|---------------|-----------------|----------------|---------------------------|
| Function  |           |                    |                   |                   |                   | ē               |               |                 |                |                           |
| General government:                                     |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| Management and policy                                   |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| % of population satisfied with value                    |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| received from tax dollar                                | 81%       | 88%                | 88%               | 90%               | 87%               | 89%             | 86%           | 90%             | N/A "          | 77%                       |
| Number of recruitments                                  | 129       | 131                | 171               | 246               | 107               | 87              | 90            | 86              | 79             | 110                       |
| Employee turnover                                       | 9.2%      | 12.5%              | 13.1%             | 9.5%              | 9.2%              | 8.1%            | 4.9%          | 6.6%            | 6.8%           | 8.0%                      |
| Legal and court   | 00.000    | 00.004             | 20.475            | 20.245            | 07.004            | 20.000          | 22.200        | 25.000          | 20.274         | 31.794                    |
| Case filings  | 28,080    | 23,034             | 29,175            | 38,315            | 37,821<br>61%     | 36,890<br>61%   | 32,299<br>64% | 25,888          | 26,271<br>72%  | 31,79 <del>4</del><br>72% |
| % of cases charged after review<br>Development services | 67%       | 62%                | 61%               | 66%               | 0176              | 0170            | 0476          | 64%             | 1270           | 1270                      |
| •   | 7.457     | 7 240              | 6.750             | E 222             | 3,663             | 2,054           | 2,506         | 2,219           | 3,474          | 3,418                     |
| Building permits issued                                 | 7,457     | 7,348<br>\$1,121.6 | 6,750<br>\$ 983.3 | 5,322<br>\$ 825.5 | 3,003<br>\$ 539.6 | \$ 266.3        | \$ 324.3      | \$ 238.7        | \$ 474.9       | 3,410<br>\$ 534.4         |
| Value of permits issued (in millions)                   | \$1,004.1 | \$1,121.0          | <b>\$ 903.3</b>   | \$ 020.5          | <b>Ф</b> 339.0    | <b>\$</b> 200.3 | \$ 324.3      | <b>Ф 230.</b> 1 | J 4/4.9        | \$ 554.4                  |
| Public Safety:  |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| Police  |           |                    |                   | 0.                |                   |                 |               |                 |                |                           |
| Number of arrests                                       | 5,361     | 6,237              | 8,845             | 13,324            | 10,528            | 12,487          | 11,411        | 8,330           | 10,618         | 10,250                    |
| Crimes per 1,000 population                             | 37.0      | 27.4               | 28.3              | 26.6              | 25.4              | 23.3            | 20.4          | 19.3            | 18.3           | 16.5                      |
| Fire  |           |                    |                   |                   | 40.050            | 40.000          | 40.500        | 40.040          | 44.400         | 45.544                    |
| Number of emergency calls                               | 9,870     | 10,225             | 11,718            | 12,260            | 13,259            | 12,972          | 13,566        | 13,946          | 14,133         | 15,511                    |
| Response time average from time of                      | 5 min     | 5 min              | 5 min             | 5 min             | 5 min             | 4 min           | 3 min         | 3 min           | 3 min          | 3 min                     |
| alert at station to on-scene                            | 33 sec    | 39 sec             | 17 sec            | 2 sec             | 8 sec             | 11 sec          | 43 sec        | 37 sec          | 49 sec         | 47 sec                    |
| Highways and streets                                    |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| Average pavement condition index                        | 88        | 89                 | 89                | 90                | 91                | 91              | 91            | 91              | 91             | 80                        |
| Parks and recreation                                    |           |                    |                   |                   |                   |                 |               |                 |                |                           |
|   | 9,983     | 11,346             | 15,505            | 17,434            | 18,691            | 19,222          | 15,681        | 16,637          | 16,880         | 16,277                    |
| Facility reservation requests                           | 46,499    | 49,262             | 57,122            | 45,516            | 54,815            | 48,892          | 50,038        | 47,493          | 48,725         | 52,714                    |
| Participants in recreation programs                     | 70,733    | 43,202             | 57,122            | 40,010            | 04,010            | 40,002          | 50,000        | 17,100          | 10,720         | 02,711                    |
| Transportation  |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| Average daily ridership                                 | 346       | 385                | 523               | 388               | 421               | 1,039           | 835           | 845             | 560            | 635                       |
| Water   |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| Daily average water production (mg)                     | 36        | 38                 | 40                | 44                | 42                | 44              | 42            | 42              | 43             | 43                        |
| Average # of meters read per month                      | 54,160    | 58,420             | 60,190            | 64,320            | 68,447            | 70,630          | 71,814        | 71,910          | 73,469         | 75,718                    |
| Number of utility locates                               | 37,085    | 35,621             | 35,265            | 26,616            | 16,451            | 12,000          | 12,373        | 10,576          | 15,190         | 23,663                    |
| •   | •         |                    | •                 |                   | •                 |                 |               |                 |                |                           |
| Wastewater  | 0.40      | 40.40              | 40.74             | 44.74             | 12.32             | 12.37           | 12.91         | 40.07           | 12.18          | 12.90                     |
| Daily average wastewater influent (mg)                  | 9.46      | 10.46              | 10.71             | 11.71<br>3,417    | 12.32<br>4,174    | 4,160           | 4,420         | 12.67<br>4.840  | 1∠.18<br>4,651 | 4,529                     |
| Annual effluent produced/reused (mg)                    | 2,627     | 2,596              | 2,599             | 3,417             | 4,174             | 4,100           | 4,420         | 4,040           | 4,001          | 4,329                     |
| Environmental services                                  |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| Solid waste tonnage                                     | 85,779    | 91,278             | 101,168           | 112,880           | 113,777           | 110,144         | 110,403       | 111,943         | 109,472        | 110,905                   |
| Recycle tonnage   | 14,421    | 16,538             | 17,084            | 18,388            | 19,055            | 18,810          | 19,191        | 19,242          | 18,653         | 19,200                    |
| Irrigation  |           |                    |                   |                   |                   |                 |               |                 |                |                           |
| Cost per house irrigated                                | \$ 294    | \$ 323             | \$ 309            | \$ 309            | \$ 384            | \$ 1,532 a      | \$ 542        | N/A b           | N/A b          | N/A b                     |
| Oost per nouse inigated                                 | Ψ 207     | Ψ 020              | 4 000             | Ψ 000             | Ψ 001             | 4 1,002         | 7 0.2         |                 |                | 1471                      |

Source: The various departments

a Increase compared to prior years due to a one-time expense in 2009 for mapping and as-built condition reports on the Heritage Flood District Irrigation System in anticipation of the Town transferring this operation to another entity.

<sup>&</sup>lt;sup>b</sup> Service is no longer available.

<sup>&</sup>lt;sup>c</sup> Survey not completed.

# Town of Gilbert, Arizona Capital Asset Statistics by Function Last Ten Fiscal Years

|   | 2004      | 2005      | 2006       | 2007         | 2008         | 2009       | 2010       | 2011       | 2012       | 2013       |
|---|-----------|-----------|------------|--------------|--------------|------------|------------|------------|------------|------------|
| <u>Function</u>   | 2004      | 2005      | 2000       | 2007         | 2000         | 2005       | 2010       | 2011       | 2012       | 2010       |
| Public safety:  |           |           |            |              |              |            |            |            |            |            |
| Police Number of police cars  | 109       | 126       | 142        | 150          | 151          | 162        | 156        | 166        | 164        | 164        |
| Fire Fire stations  | 6         | 8         | 9          | 9            | 9            | 9          | 9          | 9          | 10         | 10         |
| Highways and streets  |           |           |            |              |              |            |            |            |            |            |
| Street center line miles (estimate) Traffic control signals               | 806<br>80 | 883<br>89 | 986<br>111 | 1,013<br>137 | 1,017<br>159 | 872<br>169 | 903<br>168 | 923<br>173 | 979<br>175 | 989<br>177 |
| Parks and recreation Total acres of park land, trails, open               |           |           |            |              |              |            |            |            |            |            |
| space, municipal areas and support<br>facilities, operated and maintained | 676       | 676       | 676        | 676          | 676          | 676        | 690        | 690        | 652        | 653        |
| Water   |           |           |            |              |              |            |            |            | 4.040      |            |
| Miles of water main   | 591       | 642       | 825        | 900          | 1,067        | 1,137      | 1,175      | 1,189      | 1,216      | 1,219      |
| Wastewater<br>Miles of wastewater main                                    | 455       | 480       | 487        | 770          | 809          | 843        | 860        | 868        | 970        | 976        |
| Environmental services Garbage trucks                                     | 46        | 55        | 51         | 52           | 52           | 54         | 57         | 61         | 61         | 61         |

Source: The various departments

Note: No capital asset statistics are available for the general government or transportation functions.

### Town of Gilbert, Arizona Property Value, Construction and Bank Deposits Last Ten Fiscal Years

|        | Residential Construction <sup>a</sup> |    |             | Commerci  | Commercial Construction a |             |           | Other Construction <sup>a</sup> |            |                  | Secondary     |    |                             |  |
|--------|---------------------------------------|----|-------------|-----------|---------------------------|-------------|-----------|---------------------------------|------------|------------------|---------------|----|-----------------------------|--|
| Fiscal | Number of                             |    |             | Number of |                           |             | Number of |                                 |            |                  | Assessed      |    | Maricopa County             |  |
| Year   | Permits Value                         |    | Value       | Permits \ |                           | Value       | Permits   | Permits Value                   |            | Property Value b |               |    | Bank Deposits               |  |
| 2004   | 4,769                                 | \$ | 753,517,139 | 274       | \$                        | 189,583,027 | 2,414     | \$                              | 61,006,431 | \$               | 1,052,321,817 | \$ | 39,014,589,000 °            |  |
| 2005   | 4.006                                 | ·  | 727,496,972 | 432       |                           | 297,406,547 | 2,910     |                                 | 96,709,861 |                  | 1,251,765,751 |    | 46,392,368,000 °            |  |
| 2006   | 3,638                                 |    | 589,698,508 | 500       |                           | 304,955,513 | 2,612     |                                 | 88,679,208 |                  | 1,466,841,566 |    | 54,925,528,000 <sup>d</sup> |  |
| 2007   | 2.896                                 |    | 474,991,497 | 430       |                           | 252,353,478 | 1,997     |                                 | 98,134,107 |                  | 2,370,134,999 |    | 55,663,285,000 <sup>d</sup> |  |
| 2008   | 1,536                                 |    | 268,197,375 | 349       |                           | 180,776,005 | 1,778     |                                 | 90,605,562 |                  | 2,768,391,194 |    | 55,054,948,000 <sup>d</sup> |  |
| 2009   | 1,038                                 |    | 161,128,906 | 151       |                           | 60,768,344  | 865       |                                 | 44,414,870 |                  | 2,672,949,852 |    | 55,358,822,000 <sup>d</sup> |  |
| 2010   | 1,427                                 |    | 213,032,031 | 147       |                           | 67,488,230  | 932       |                                 | 43,754,466 |                  | 2,297,228,317 |    | 61,925,568,000 <sup>d</sup> |  |
| 2011   | 1,130                                 |    | 182,201,825 | 180       |                           | 25,831,880  | 909       |                                 | 30,710,863 |                  | 1,861,193,961 |    | 60,408,631,000 <sup>d</sup> |  |
| 2012   | 2,331                                 |    | 408,322,951 | 182       |                           | 31,550,416  | 961       |                                 | 35,017,191 |                  | 1,675,360,422 |    | 61,673,751,000 <sup>d</sup> |  |
| 2013   | 2,015                                 |    | 385,182,885 | 224       |                           | 102,447,825 | 1,179     |                                 | 46,773,456 |                  | 1,594,806,737 |    | 65,485,982,000 <sup>d</sup> |  |

<sup>&</sup>lt;sup>a</sup> Development Services Department

<sup>&</sup>lt;sup>b</sup> Maricopa County Assessor's Office

<sup>&</sup>lt;sup>c</sup> Arizona Banker's Association

<sup>&</sup>lt;sup>d</sup> Federal Deposit Insurance Corporation

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Schedule 19

#### Town of Gilbert, Arizona System Development Fees Fiscal Year 2013

|  | _       | Beginning<br>Balance | System Development Fees Collected | Other<br>Revenue | Expenditures | _   | Ending<br>Balance         |
|--|---------|----------------------|-----------------------------------|------------------|--------------|-----|---------------------------|
| Traffic signal system development fee                    | \$      | 2,380,294            | 2,611,545                         | 32,565           | (257,462)    | \$  | 4,766,942                 |
| Police system development fee                            |         | (1,081,354)          | 1,925,277                         | 7,689            | (2,681,361)  |     | (1,829,749) <sup>a</sup>  |
| Fire system development fee                              |         | (17,187,853)         | 2,592,575                         |                  | (965,078)    |     | (15,560,356) <sup>a</sup> |
| General government system development fee                |         | (4,844,202)          | 1,192,913                         | -                | (2,481,258)  |     | (6,132,547) <sup>a</sup>  |
| Parks and recreation system development fee              |         | 14,274,024           | 9,513,954                         | 113,715          | (6,889,551)  |     | 17,012,142                |
| Water system development fee                             |         | 18,686,846           | 12,466,409                        | 159,845          | (13,005,368) |     | 18,307,732                |
| Water resources system development fee                   |         | 10,963,762           | 4,090,429                         | 78,761           | (4,597,697)  |     | 10,535,255                |
| Wastewater system development fee                        |         | (24,731,266)         | 13,814,379                        | 13,155           | (1,250)      |     | (10,904,982) b            |
| Totals   | \$<br>= | (1,539,749)          | 48,207,481                        | 405,730          | (30,879,025) | \$_ | 16,194,437                |
| Equivalent Residential Unit Water system development fee |         | 5,042                |                                   |                  |              |     |                           |

Source: Gilbert Finance & Management Services Department

Wastewater system development fee

5,866

<sup>&</sup>lt;sup>a</sup> The negative ending balances for the police, fire, and general government system development fees are funded by the general fund. The general fund had a cash balance of \$69,158,457 at June 30, 2013.

<sup>&</sup>lt;sup>b</sup> The negative ending balance for the wastewater system development fee is funded by the wastewater operating fund and the wastewater equipment replacement fund. These funds had a combined cash balance of \$49,379,910 at June 30, 2013.

## Town of Gilbert, Arizona Property Tax Levies and Collections Last Ten Fiscal Years

|        |    |               |             | Initial Year Co | ollections  |           | Cumulative Collections |               |             |             |         |  |  |
|--------|----|---------------|-------------|-----------------|-------------|-----------|------------------------|---------------|-------------|-------------|---------|--|--|
| Fiscal |    | Adopted       | County      | Net             | Current     | Percent   | County                 | Net           | Delinquent  | Total       | Percent |  |  |
| Year   | _  | Tax Levy      | Resolutions | Tax Levy        | Collections | Of Levy   | Resolutions            | Tax Levy      | Collections | Collections | of Levy |  |  |
| 2004   | \$ | 10,423,961 \$ | (21,510) \$ | 10,402,451 \$   | 10,192,801  | 97.98% \$ | (21,695) \$            | 10,402,266 \$ | 207,199 \$  | 10,400,000  | 99.98%  |  |  |
| 2005   |    | 12,110,279    | (41,940)    | 12,068,339      | 11,796,111  | 97.74%    | (114,146)              | 11,996,133    | 197,668     | 11,993,779  | 99.98%  |  |  |
| 2006   |    | 14,395,693    | (79,702)    | 14,315,991      | 13,928,035  | 97.29%    | (185,897)              | 14,209,796    | 280,050     | 14,208,085  | 99.99%  |  |  |
| 2007   |    | 16,913,578    | (199,706)   | 16,713,872      | 16,226,531  | 97.08%    | (293,895)              | 16,619,683    | 391,241     | 16,617,772  | 99.99%  |  |  |
| 2008   |    | 27,315,101    | (402,220)   | 26,912,881      | 25,797,060  | 95.85%    | (497,142)              | 26,817,959    | 1,018,331   | 26,815,391  | 99.99%  |  |  |
| 2009   |    | 31,332,659    | (134,438)   | 31,198,221      | 29,744,757  | 95.34%    | (299,819)              | 31,032,840    | 1,253,523   | 30,998,280  | 99.89%  |  |  |
| 2010   |    | 30,389,882    | (153,319)   | 30,236,563      | 28,984,405  | 95.86%    | (386,874)              | 30,003,008    | 914,009     | 29,898,414  | 99.65%  |  |  |
| 2011   |    | 26,198,053    | (107,618)   | 26,090,435      | 25,253,466  | 96.79%    | (249,171)              | 25,948,882    | 680,050     | 25,933,516  | 99.94%  |  |  |
| 2012   |    | 21,380,254    | (96,162)    | 21,284,092      | 20,772,494  | 97.60%    | (168,945)              | 21,211,309    | 422,884     | 21,195,378  | 99.92%  |  |  |
| 2013   |    | 19,253,745    | (93,969)    | 19,159,776      | 18,855,977  | 98.41%    | (93,969)               | 19,159,776    | ::          | 18,855,977  | 98.41%  |  |  |

Source: Maricopa County Treasurer's Office

### Town of Gilbert, Arizona Principal Property Taxpayers Fiscal Year 2013

| Principal Taxpayer              | Type of Business                   | Secondary<br>Assessed<br>Valuation | As % of Town's<br>Total Secondary<br>Assessed Valuation |
|---------------------------------|------------------------------------|------------------------------------|---|
| Westcor Santan Village LLC      | Shopping Center                    | \$ 22,760,692                      | 1.43%   |
| Verizon Wireless                | Communications                     | 9,693,942                          | 0.61%   |
| Southwest Gas Corporation (T&D) | Utility                            | 6,212,452                          | 0.39%   |
| Power Ray Road Investors LLC    | Commercial                         | 5,800,963                          | 0.36%   |
| Cole MT Gilbert San Tan AZ LLC  | Real Estate Development / Holdings | 5,638,409                          | 0.35%   |
| Vestar CTC Phase 1 LLC          | Shopping Center                    | 5,411,626                          | 0.34%   |
| Target Corporation              | Retail                             | 4,867,006                          | 0.31%   |
| Qwest Corporation               | Communications                     | 3,744,132                          | 0.23%   |
| SY Gilbert Commons I LLC        | Shopping Center                    | 3,342,412                          | 0.21%   |
| Lowe's HIW Inc                  | Retail                             | 3,329,067                          | 0.21%   |
| Dillard's Properties Inc        | Retail                             | 3,230,955                          | 0.20%   |
| Arizona Public Service Company  | Utility                            | 3,127,459                          | 0.20%   |
| Smiths Food & Drug Centers Inc  | Grocery                            | 2,839,590                          | 0.18%   |
| SY Gilbert Commons II LLC       | Shopping Center                    | 2,779,453                          | 0.17%   |
| GPO Reserve LLC                 | Real Estate Development / Holdings | 2,745,505                          | 0.17%   |
| SVW Partners LLC                | Real Estate Development / Holdings | 2,541,635                          | 0.16%   |
| CCMS 2005 CD1 Baseline Road LLC | Real Estate Development / Holdings | 2,502,959                          | 0.16%   |
| Branch Brook Gardens            | Real Estate Development / Holdings | 2,457,550                          | 0.15%   |
| Pillar at Santan LLC            | Real Estate Development / Holdings | 2,440,000                          | 0.15%   |
| CTC Gilbert LLC                 | Shopping Center                    | 2,437,499                          | 0.15%   |
| Echostar Holding Corporation    | Technology                         | 2,311,472                          | 0.15%   |
|                                 |                                    | \$ <u>100,214,778</u>              | 6.28%   |

Source: Maricopa County. Top taxpayers based off Secondary Net Assessed Value of Real and Secured Personal Property for tax year 2013.

Note: Information included for current fiscal year only as this is what is required for continuing disclosure requirements for Gilbert's bond issues.

